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<u>To</u>: Councillor Milne, <u>Convener</u>; and Councillors Cameron and Jaffrey

Town House, ABERDEEN 24 February 2016

LOCAL REVIEW BODY OF ABERDEEN CITY COUNCIL

The Members of the **LOCAL REVIEW BODY OF ABERDEEN CITY COUNCIL** are requested to meet in Committee Room 4 - Town House on **THURSDAY, 3 MARCH 2016** at **2.00 pm**.

FRASER BELL HEAD OF LEGAL AND DEMOCRATIC SERVICES

BUSINESS

1 Procedure Notice (Pages 5 - 6)

COPIES OF THE RELEVANT PLANS / DRAWINGS ARE AVAILABLE FOR INSPECTION IN ADVANCE OF THE MEETING AND WILL BE DISPLAYED AT THE MEETING

TO REVIEW THE DECISION OF THE APPOINTED OFFICER TO REFUSE THE FOLLOWING APPLICATIONS

PLANNING ADVISER - LUCY GREENE

- 2.1 <u>Foggie Cottage, Baillieswells Road, Bieldside Proposed Erection of 1.5 Storey Extension to Side and Rear of Existing Dwellinghouse, Formation of New Vehicular Access and Retrospective Change of Use of Agricultural Land to Private Garden Ground 151542</u>
- 2.2 <u>Delegated report, plans, decision notice and letters of objection</u> (Pages 7 26)

Members, please access all relevant plans at the following link: http://planning.aberdeencity.gov.uk/docs/planningdocuments.asp?appnum ber=151542

- 2.3 Planning policies referred to in documents submitted (Pages 27 78)
- 2.4 <u>Notice of Review with supporting information submitted by applicant / agent</u> (Pages 79 128)
- 2.5 <u>Additional representations received since submission of Notice of Review</u> (Pages 129 132)
- 2.6 <u>Statement from the applicant / agent requested by the Local Review Body</u> (Pages 133 138)
- 2.7 Determination Reasons for decision

Members, please note that reasons should be based against Development Plan policies and any other material considerations.

2.8 <u>Consideration of conditions to be attached to the application - if Members</u> are minded to over-turn the decision of the case officer

PLANNING ADVISOR - NICHOLAS LAWRENCE

- 3.1 <u>42A Seaforth Road, Aberdeen Demolition of Existing Plumber's Store and Erection 8 No. 2 Bed Flats with Associated Car Parking 151615</u>
- 3.2 <u>Delegated report, plans, decision notice and letter of objection</u> (Pages 139 152)

Members, please access all relevant plans at the following link: http://planning.aberdeencity.gov.uk/PlanningDetail.asp?ref=151615

- 3.3 Planning policies referred to in documents submitted (Pages 153 226)
- 3.4 <u>Notice of Review with supporting information submitted by applicant / agent</u> (Pages 227 270)
- 3.5 <u>Determination Reasons for decision</u>

Members, please note that reasons should be based against Development Plan policies and any other material considerations.

3.6 <u>Consideration of conditions to be attached to the application - if Members</u> are minded to over-turn the decision of the case officer

Website Address: www.aberdeencity.gov.uk

Should you require any further information about this agenda, please contact Mark Masson on mmasson@aberdeencity.gov.uk / tel 01224 522989 or Allison Swanson on aswanson@aberdeencity.gov.uk / tel 01224 522822



Agenda Item 1

LOCAL REVIEW BODY OF ABERDEEN CITY COUNCIL PROCEDURE NOTE

GENERAL

- The Local Review Body of Aberdeen City Council (the LRB) must at all times comply with (one) the provisions of the Town and Country Planning (Schemes of Delegation and Local Review Procedure) (Scotland) Regulations 2008 (the regulations), and (two) Aberdeen City Council's Standing Orders.
- 2. In dealing with a request for the review of a decision made by an appointed officer under the Scheme of Delegation adopted by the Council for the determination of "local" planning applications, the LRB acknowledge that the review process as set out in the regulations, shall be carried out in stages.
- 3. As the first stage and having considered the applicant's stated preference (if any) for the procedure to be followed, the LRB must decide how the case under review is to be determined.
- 4. Where the LRB consider that the review documents (as defined within the regulations) provide sufficient information to enable them to determine the review, they may (as the next stage in the process) proceed to do so without further procedure.
- 5. Should the LRB, however, consider that they are <u>not</u> in a position to determine the review without further procedure, they must then decide which one of (or combination of) the further procedures available to them in terms of the regulations should be pursued. The further procedures available are:-
 - (a) written submissions;
 - (b) the holding of one or more hearing sessions:
 - (c) an inspection of the site.
- 6. If the LRB do decide to seek further information or representations prior to the determination of the review, they will require, in addition to deciding the manner in which that further information/representations should be provided, to be specific about the nature of the information/representations sought and by whom it should be provided.
- 7. In adjourning a meeting to such date and time as it may then or later decide, the LRB shall take into account the procedures outlined within Part 4 of the regulations, which will require to be fully observed.

DETERMINATION OF REVIEW

8. Once in possession of all information and/or representations considered necessary to the case before them, the LRB will proceed to determine the review.

9. The starting point for the determination of the review by the LRB will be Section 25 of the Town and Country Planning (Scotland) Act 1997, which provides that:-

"where, in making any determination under the planning Acts, regard is to be had to the Development Plan, the determination shall be made in accordance with the Plan unless material considerations indicate otherwise."

- 10. In coming to a decision on the review before them, the LRB will require:-
 - to consider the Development Plan position relating to the application proposal and reach a view as to whether the proposal accords with the Development Plan;
 - (b) to identify all other material considerations arising (if any) which may be relevant to the proposal;
 - (c) to weigh the Development Plan position against the other material considerations arising before deciding whether the Development Plan should or should not prevail in the circumstances.
- 11. In determining the review, the LRB will:-
 - (a) uphold the appointed officers determination, with or without amendments or additions to the reason for refusal; or
 - (b) overturn the appointed officer's decision and approve the application with or without appropriate conditions.
- 12. The LRB will give clear reasons for its decision in recognition that these will require to be intimated and publicised in full accordance with the regulations.

Agenda Item 2.2

Signed (authorised Officer(s)):

FOGGIE COTTAGE, BAILLIESWELLS ROAD, BIELDSIDE

ERECTION OF 1.5 STOREY EXTENSION TO SIDE AND REAR OF EXISTING DWELLINGHOUSE, FORMATION OF NEW VEHICULAR ACCESS AND RETROSPECTIVE CHANGE OF USE OF AGRICULTURAL LAND TO PRIVATE

GARDEN GROUND

For: Mr Michael Wilson

Application Type: Detailed Planning

Permission

Application Ref. : P151542 Application Date : 23/09/2015

Advert : Advertised on :

Officer : Alex Ferguson Creation Date : 23 November 2015

Ward: Lower Deeside (M Boulton/A

Malone/M Malik)

Community Council: No comments

RECOMMENDATION:

Refuse

DESCRIPTION

This application relates to the curtilage of Foggie Cottage, a single storey detached dwellinghouse situated in a rural setting, on the western side of Baillieswells Road, approximately 800m northwest of the suburban northern side of Bieldside. Foggie Cottage sits to the west of Baillieswells Road and immediately to the south of a small access road that serves two other residential properties situated approximately 130m to the west. Agricultural farmland surrounds Foggie Cottage's southern and western boundaries.

The application site encompasses the full 700sqm curtilage of Foggie Cottage as well as a surrounding buffer of land to the south and west which has at some stage in recent years been incorporated into the residential curtilage of Foggie Cottage, without receiving consent for change of use. The additional area of land which has been incorporated into the garden ground of the property equates to

circa 820sqm, giving the application site a footprint of approximately approximately 1520sqm.

The single storey cottage is constructed from granite rubble walls and a slate roof, although the walls are coated with a white harl. The c. 55sqm cottage has had numerous single storey extensions added to it at some point, with a 29sqm flat-roofed side extension to the west, an 18sqm flat-roofed extension built off the southern gable end and a 40sqm monopitch-roofed garage extension built on the eastern side of the rear extension. The dwellinghouse, including the various extensions, has a total built footprint of approximately 142sqm.

At present, the cottage is accessed by vehicles from the adjacent access road to the north, which serves a driveway and garage situated between the cottage and Baillieswells Road to the east.

The application site is zoned as Green Belt land in the Adopted Aberdeen Local Development Plan and the area of previously agricultural land that has been incorporated into the curtilage of the property is also zoned as Green Space Network.

RELEVANT HISTORY

No relevant history.

PROPOSAL

Detailed planning permission is sought for the refurbishment of the existing cottage, the erection of two extensions to the dwelling and for the retrospective change of use of an area of agricultural land to private garden ground.

Cottage refurbishment

As part of the works, it is proposed to remove all of the existing single storey extensions and to refurbish the original cottage building, removing the white harled external wall finish to reveal the granite rubble walls in the process. The proposed alterations to the cottage do not require consent as they constitute Permitted Development.

Extensions

It is proposed to erect a 1½ storey garage extension that would be connected to the southern gable end of the original cottage via a single storey glazed link. The double garage extension would have a rectangular footprint of 65sqm and a pitched roof design with a ridge height 800mm higher than that of the original cottage and a slightly lower eaves height. The garage would sit perpendicular to the cottage, with its gable ends on an east-west axis, rather than the cottage's

north-south axis. The extension would be finished with larch timber cladding and dark grey metal sheet roofing.

An extension is also proposed to the west of the northern end of the cottage. The extension would be similar in footprint (68sqm) and scale to the garage extension and would also be adjoined to the cottage via a single storey glazed link. The extension would have a pitched roof with a similar ridge height to that of the garage, approximately 800mm above that of the cottage. Half of the extension's eastern gable end would project north beyond the northern gable end of the existing cottage. The extension would be finished with a smooth grey cement render and natural roof slates. The extension would incorporate 3no pitched roof, larch-clad dormers on its south-facing elevation and 2no rooflights on its northern elevation.

Formation of new driveway and access onto Baillieswells Road

It is proposed to form a new vehicular access onto Baillieswells Road in the southeastern corner of the site. The access would lead to an area of hardstanding to the south of the proposed garage extension, which would allow for additional off-street parking outwith the garage, as well as ample turning space for cars to exit the property in a forward gear.

Retrospective change of use of agricultural land to private garden ground

The change of use retrospectively being applied for relates to a c. 10-15m wide 'buffer' to the south and west of the previous curtilage of the dwelling which equates to approximately 820sqm. This area of land was previously in use as agricultural farmland, part of a much larger surrounding field and archive images show that the land has been incorporated into the residential curtilage of the property at some point in recent years (since September 2011).

Supporting Documents

All drawings and the supporting documents listed below relating to this application can be viewed on the Council's website at - http://planning.aberdeencity.gov.uk/PlanningDetail.asp?ref.=151542

On accepting the disclaimer, enter the application reference quoted on the first page of this report.

Design Statement

CONSULTATIONS

Roads Development Management – Stated that the proposals for the new vehicular access onto Baillieswells Road were discussed at pre-application stage

and the access complies with the required visibility splays and would therefore not have a detrimental impact on road safety.

Environmental Health – No observations

Communities, Housing and Infrastructure (Flooding) – Comments were received from the Flooding team on 24 November 2015 requesting the total increase in hardstanding area. As the application is being recommended for refusal however, it is not considered necessary to request such information.

Community Council – No comments

REPRESENTATIONS

Two letters of representation were received. The concerns raised in the letters can be summarised as follows:

- The proposed western extension would project too far north and could have a detrimental impact on road safety on both the adjacent access road and at the junction of the access road and Baillieswells Road;
- Access and visibility at the junction could be compromised by any new boundary walls;
- There is a telegraph pole situated adjacent to the proposed new build;
- The application site includes land not owned by the applicant.

PLANNING POLICY

Aberdeen Local Development Plan

Policy D1 - Architecture and Placemaking

To ensure high standards of design, new development must be designed with due consideration for its context and make a positive contribution to its setting. Factors such as siting, scale, massing, colour, materials, orientation, details, the proportions of building elements, together with the spaces around buildings, including streets, squares, open space, landscaping and boundary treatments, will be considered in assessing that contribution.

Policy D4 - Aberdeen's Granite Heritage

The City Council will encourage the retention of granite buildings throughout the City, even if not listed or in a conservation area. Conversion and adaptation of redundant granite buildings will be favoured.

Policy NE1 – Green Space Network

The City Council will protect, promote and enhance the wildlife, recreational, landscape and access value of the Green Space Network. Proposals for development that are likely to destroy or erode the character or function of the Green Space Network will not be permitted.

Policy NE2 – Green Belt

No development will be permitted in the green belt for purposes other than those essential for agriculture, woodland and forestry, recreational uses compatible with an agricultural or natural setting, mineral extraction or restoration or landscape renewal.

The following exceptions apply to this policy:

- Proposals for development associated with existing activities in the green belt will be permitted but only if all of the following criteria are met:
 - a) the development is within the boundary of the existing activity.
 - b) the development is small-scale.
 - c) the intensity of activity is not significantly increased.
 - d) any proposed built construction is ancillary to what exists.
- Proposals for extensions of existing buildings as part of a conversion or rehabilitation scheme will be permitted in the green belt provided:
 - a) the original building remains visually dominant;
 - b) the design of the extension is sympathetic to the original building in terms of massing, detailing and materials; and
 - c) the siting of the extension relates well to the setting of the original building.

Proposed Aberdeen Local Development Plan

The following policies of the Proposed ALDP substantively reiterate the above corresponding policies of the Adopted Local Development Plan:

- Policy D1 Quality Placemaking by Design
- Policy D5 Our Granite Heritage
- Policy NE1 Green Space Network

Policy NE2 (Green Belt) of the Proposed Local Plan also substantively reiterates the corresponding policy of the Adopted Local Plan, but includes the provision for replacement dwellings on a one-for-one basis as well as stating that:

All proposals for development in the Green Belt must be of the highest quality in terms of siting, scale, design and materials. All developments in the Green Belt should have regard to other policies of the Local Development Plan in respect of landscape, trees and woodlands, natural heritage and pipelines and control of major accident hazards.

Supplementary Guidance – Householder Development Guide<u>General principles</u>

- Proposals for extensions, dormers and other alterations should be architecturally compatible in design and scale with the original house and its surrounding area. Materials used should be complementary to the original building. Any extension or alteration proposed should not serve to overwhelm or dominate the original form or appearance of the dwelling.
- The built footprint of a dwelling house as extended should not exceed twice that of the original dwelling.

Single storey extensions to detached dwellings

 The maximum dimensions of any single-storey extension will be determined on a site-specific basis.

EVALUATION

Sections 25 and 37(2) of the Town and Country Planning (Scotland) Act 1997 (as amended) require that where, in making any determination under the planning acts, regard is to be had to the provisions of the development plan and that determination shall be made in accordance with the plan, so far as material to the application, unless material considerations indicate otherwise.

Principle of development – Retrospective change of use

As part of the application, the applicant is applying for the retrospective change of use of a section of the neighbouring agricultural farmland for incorporation into the property's private garden ground. It is unknown when this c. 820sqm section of the adjacent field was incorporated into the property's rear garden area, although archive images show that the previous, smaller boundary was still in place in September 2011.

The section of land that has been incorporated into the garden of Foggie Cottage was previously used as agricultural land and the entirety of the application site is zoned in the Aberdeen Local Development Plan (ALDP) as Green Belt (Policy NE2) land and also as part of the Green Space Network (Policy NE1).

Policy NE1 (Green Space Network) states that: The City Council will protect, promote and enhance the wildlife, recreational, landscape and access value of the Green Space Network. Proposals for development that are likely to destroy or erode the character or function of the Green Space Network will not be permitted.

Although the retrospective works have resulted in the loss of an area designated as Green Space Network, the section of land in question was previously in use as the corner of a large agricultural field. Whilst the section of land did not offer any significant contribution in itself toward the wider Green Space Network in terms of wildlife, recreational, landscape or access value, it did form part of a larger, valuable area of the Green Space Network. Therefore, it is considered that the change of use of the land and its incorporation into the curtilage of

Foggie Cottage has had a slight detrimental impact on the character, if not the function, of the Green Space Network. However, it is not considered that the impact on the Green Space Network is significant enough to warrant the refusal of the application.

However, Policy NE2 (Green Belt) of the ALDP states that:

Proposals for development associated with existing activities in the green belt will be permitted but only if all of the following criteria are met:

- a) the development is within the boundary of the existing activity.
- b) the development is small-scale.
- c) the intensity of activity is not significantly increased.
- d) any proposed built construction is ancillary to what exists.

The incorporation of the land into the curtilage of Foggie Cottage constitutes a material change in the use of the land, which is considered to be development in accordance with Section 26 of The Town and Country Planning (Scotland) Act 1997. As such, the retrospective works are contrary to Policy NE2 (Green Belt), as they involve development that is not within the boundary of the existing activity, or the previously existing activity in this case as the works have already been carried out.

The retrospective works involve the incorporation of a relatively large proportion of ground into the curtilage of Foggie Cottage. The previous curtilage of the property was approximately 700sqm and with the addition of the adjacent c. 820sqm section of farmland, the curtilage has more than doubled in size to approximately 1520sqm.

The increased curtilage of the cottage has caused some harm to the Green Belt by virtue of its impact on the rural character of the area. The landscaping of the original curtilage was complementary to the rural setting of this part of Baillieswells Road, which is surrounded by agricultural land to the north, south and west. The proximity of the property to Baillieswells Road also means that alterations are readily noticeable from public view and the increased curtilage of the property has given the site a more standard, suburban character whilst also resulting in the loss of a portion of valuable agricultural land, which it is desirable to preserve.

Were the retrospective increase in the curtilage of the dwelling to be permitted, this would set an undesirable precedent for similar developments to take place elsewhere within the city boundary and could lead to the incremental erosion of the green belt, an area of land which is protected by both national and local policy.

Principle of development – extension of the dwellinghouse

The application site is zoned as Green Belt land in the ALDP and Policy NE2 (Green Belt) therefore applies. Although the Green Belt policy predominantly aims to protect such land for purposes related to agriculture, woodland and forestry and recreational uses compatible with an agricultural or natural setting, it is noted that there are some exceptions. One of these exceptions is as follows:

Proposals for development associated with existing activities in the green belt will be permitted but only if all of the following criteria are met:

- a) the development is within the boundary of the existing activity.
- b) the development is small-scale.
- c) the intensity of activity is not significantly increased.
- d) any proposed built construction is ancillary to what exists.

The proposed extensions to the dwelling would be wholly contained within the previously existing curtilage of the dwellinghouse, prior to the unauthorised enlargement of said curtilage. The new off-street car parking area and vehicular access onto Baillieswells Road proposed to be formed would, however, be located within the additional area of the site which does not have consent for a change of use. These elements of the proposals are therefore contrary to Policy NE2 as they would be situated outwith the boundary of the existing activity.

Although the policy refers to the extensions of existing buildings as part of a conversion or rehabilitation scheme (aimed predominantly at steading conversions for residential use), given the context of the site and the overarching aims of the policy, it is considered appropriate to assess the proposed extensions to the existing dwelling against this section of the policy in this instance, even though the works do not form part of a conversion. The relevant section of the policy states that:

Proposals for extensions of existing buildings as part of a conversion or rehabilitation scheme will be permitted in the green belt provided:

- a) the original building remains visually dominant;
- b) the design of the extension is sympathetic to the original building in terms of massing, detailing and materials; and
- c) the siting of the extension relates well to the setting of the original building.

In assessing the compliance or otherwise of the proposed works against the above section of Policy NE2 relating to extensions to existing buildings, it is necessary to assess the design and scale of the proposed extensions:

a) The original building shall remain visually dominant

Both the southern and western extensions to the dwelling would have pitched roofs with ridge heights higher than that of the original cottage which is proposed

to remain. The existing cottage has a roof ridge height of 5.2m, whilst it is proposed for the extensions to have ridge heights of 6m, a relatively substantial 800mm increase. The western and southern extensions, not including the two glazed links, would have footprints of 68sqm and 65sqm respectively, in comparison to the 55sqm original cottage. Considering the increased ridge heights of the extensions, their relatively large massing and footprints and also their siting to either side of the cottage, the proposed works would clearly dominate the original building in a visual sense, which is contrary to criterion a) of the above section of Policy NE2 (Green Belt).

b) The design of the extension shall be sympathetic to the original building in terms of massing, detailing and materials

The ridge heights of both the extensions are considered to be too high in relation to the original dwellinghouse, as covered in the foregoing analysis. For this reason, it is considered that the massing of the extensions would not be sympathetic to that of the original cottage.

The single storey glazed link extensions are considered to be an appropriately scaled, visually attractive contemporary method of linking the original building with the new extensions. These elements are considered to have been designed with sufficient sympathy and regard to the context of the existing cottage. Furthermore, aside from the issue of the increased ridge height, it is considered that the proposed southern extension which would incorporate a double garage at ground floor level, has been successfully designed as a high quality, contemporary addition to the dwelling. The extension would have a similar, although slightly larger, footprint and pitched roof design to that of the original cottage. The lack of any dormers on the extension's roof would respect the single storey character of the original building and the use of external finishing materials such as Siberian Larch wall cladding and a dark grey metal roof covering would help to clearly define the extension as a contemporary addition to the dwellinghouse that would respect and not visually dominate the original, traditional cottage.

The proposed western extension to the dwellinghouse, however, is not considered to have been designed with as much sympathy for the original building as its southern counterpart. The western extension's northern elevation would project 3m beyond the existing northern gable end and building line of the existing cottage, which fronts onto an adjacent access road serving two other residential properties to the west. The projection of the extension beyond the established building line would increase its visual dominance and serve to overwhelm the appearance of the existing cottage. Furthermore, the extension with its slate pitched roof, smooth grey wall render and 3no dormer extensions on its southern elevation, would have the appearance of a standard suburban 1½ storey dwelling, with its design, massing, siting and materials having little sympathy for the rural vernacular design and scale of the traditional single storey granite rubble cottage to which it would adjoin.

c) The siting of the extension shall relate well to the setting of the original building Whilst it is recognised that any worthwhile extension to the original dwelling would likely have an impact on its visual dominance given the small-scale nature of the cottage, it is also considered that the proposed extensions are not particularly well sited with regard to minimising their impact on the original building. The contemporary garage extension proposed to be built off the southern gable end of the cottage would block off any views of the cottage when approaching from the south, yet the views of the cottage would be relatively unaltered from the north and east. However, the extension to the west would be constructed with approximately half of its eastern gable end projecting beyond the northern gable end of the original cottage. This would result in an unnatural relationship between the two buildings and the projection of the extension beyond the established northern building line which fronts onto the adjacent access road. would only further serve to visually dominate the existing building. As a result, it is considered that the siting of the proposed western extension would not relate well to the setting of the original building, which is contrary to criterion c) of the section of Policy NE2 relating to extensions to existing buildings in the Green Belt.

The proposed works are considered to be contrary to the above applicable section of Policy NE2, given that the original building would not remain visually dominant and the proposed extensions are not considered to have been designed or sited sympathetically in relation to the existing cottage.

<u>Assessment against Policy D1 (Architecture and Placemaking) and the Householder Development Guide</u>

The proposals are also considered to be contrary to Policy D1 (Architecture and Placemaking) of the ALDP and the relevant supplementary guidance as contained in the Council's Householder Development Guide, given that the extensions would not be architecturally compatible - particularly in terms of scale and siting, but also in relation to design - with the original house and its rural setting. The general principles section of the Householder Development Guide states that:

- Any extension or alteration proposed should not serve to overwhelm or dominate the original form or appearance of the dwelling; and
- The built footprint of a dwelling house as extended should not exceed twice that of the original dwelling.

For the aforementioned reasons, the proposed works are considered to be contrary to these principles of the Householder Development Guide, as well as Policy D1 (Architecture and Placemaking), which requires new development to be designed with due consideration for its context and make a positive contribution to its setting.

Design Statement

A design statement has been submitted as part of the application. The statement makes reference to three precedent examples of extensions and alterations to other rural cottages where the ridge height and massing of the extensions are greater than that of the original building. It should be noted that these examples all relate to addresses in Aberdeenshire and are therefore outwith the Aberdeen City Council boundary.

Retention and refurbishment of the existing granite cottage

There is no issue with the removal of the existing, non-original single storey extensions to the cottage and although the refurbishment of the cottage does not, in itself, require consent, the retention of the cottage is welcomed and in accordance with Policy D4 (Aberdeen's Granite Heritage) of the ALDP, which states that: 'The City Council will encourage the retention of granite buildings throughout the City, even if not listed or in a conservation area. Conversion and adaptation of redundant granite buildings will be favoured.'

Impact on amenity

The application site is situated in the countryside, approximately 120m from the nearest dwellinghouse. The rural context of the site and the large separation distance to the nearest neighbouring property is sufficient to ensure that the proposed works would not have any impact on the existing amenity of any nearby properties, in accordance with the Householder Development Guide.

New vehicular access onto Baillieswells Road and boundary walls

The Roads Development Management Team were consulted on the application and they did not raise any concerns regarding the proposed new access onto Baillieswells Road. Although new boundary walls are proposed, these would not exceed 1m in height and as a result, they do not require planning permission and would not have any impact on the required visibility splays to both the north and south of the access. Therefore, it is considered that the proposed works would not have any impact on vehicular safety.

Concerns raised in letters of objection

The following concerns raised in the letters of representation received can be addressed as follows:

 The proposed western extension would project too far north and could have a detrimental impact on road safety on both the adjacent access road and at the junction of the access road and Baillieswells Road

The Council's Roads Development Management Team were consulted on the application and did not make any comment on the positioning of the western extension adjacent to the access road to the north. The proposed extension would be contained within the application site, would not project directly up to the adjacent access road and this element of the proposals is therefore not considered to pose a risk to road safety.

Access and visibility at the junction could be compromised by any new boundary walls

The agent for the application has confirmed that any new boundary walls would not exceed 1m in height and they would therefore not require planning consent. Furthermore, the Roads Development Management Team are satisfied that sufficient visibility splays would be in place for the new access onto Baillieswells Road to ensure that there would not be any detrimental impact on road safety.

• There is a telegraph pole situated adjacent to the proposed new build

This is not a material planning consideration and it cannot be taken into consideration in the determination of the application.

The application site includes land not owned by the applicant

The agent for the application was informed of this and the application site boundary was subsequently revised and the neighbours re-notified.

<u>Proposed Aberdeen Local Development Plan</u>

The Proposed ALDP was approved for submission for Examination by Scottish Ministers at the meeting of the Communities, Housing and Infrastructure Committee of 27 October 2015. It constitutes the Council's settled view as to what should be the content of the final adopted ALDP and is now a material consideration in the determination of planning applications, along with the adopted ALDP. The exact weight to be given to matters contained in the Proposed ALDP (including individual policies) in relation to specific applications will depend on whether:

- these matters have been subject to representation and is regarded as an unresolved issue to be determined at the Examination, and
- the relevance of these matters to the application under consideration

Policies and proposals which have not been subject to objection will not be considered at Examination. In such instances, they are likely to be carried forward for adoption. Such cases can be regarded as having greater material weight than those issues subject to Examination.

The foregoing can only be assessed on a case by case basis. In relation to this particular application, policies D1, D5 and NE1 of the Proposed Local Development Plan substantively reiterate the relevant corresponding policies of

the Adopted Local Plan. However, whilst Policy NE2 (Green Belt) also predominantly reiterates that of Policy NE2 of the current Local Plan, it is also worth noting that it includes an additional paragraph which states that:

'All proposals for development in the Green Belt must be of the highest quality in terms of siting, scale, design and materials.'

The proposed works are considered to be contrary to the relevant policies of the Adopted Local Development Plan for the reasons given in the foregoing evaluation and there are no other material considerations – including the provisions of the Proposed Local Plan – that would otherwise warrant the approval of the application. Indeed, the additional caveat in Policy NE2 (Green Belt) of the Proposed Local Plan only serves to further reiterate the requirement for development in the Green Belt to be of the highest quality.

RECOMMENDATION

Refuse

REASONS FOR RECOMMENDATION

The change of use of the previously agricultural land that has been incorporated into the curtilage of the existing dwelling is contrary to Policy NE2 (Green Belt) of the Aberdeen Local Development Plan as its is not within the boundary of the existing activity and the approval of such a change of use could set an undesirable precedent for further such developments in the future, which could lead to the incremental erosion of the Green Belt.

The proposed extensions are not considered to relate well to, or be designed with due consideration for, the existing single storey cottage to which they would adjoin. The extensions combined would have a significantly larger footprint than the original building, with higher roof ridge heights and a siting that would serve to visually dominate and overwhelm the cottage. Furthermore, the design and materials of the proposed western extension would not be sympathetic to the character of the original building and its traditional rural vernacular. As such the proposals are considered to be contrary to Policies NE2 (Green Belt) and D1 (Architecture and Placemaking) of the Aberdeen Local Development Plan and the relevant supplementary guidance as contained within the Householder Development Guide. The proposals are also considered to be contrary to the relevant corresponding policies of the Proposed Aberdeen Local Development Plan.

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PLANNING & SUSTAINABLE DEVELOPMENT

Communities, Housing and Infrastructure Business Hub 4, Marischal College, Broad Street, ABERDEEN. AB10 1AB

THE TOWN AND COUNTRY PLANNING (SCOTLAND) ACT 1997 Refusal of Planning Permission

Taylor Architecture and Building Consult 22 Bacchante Way Kingseat Newmachar AB21 0AX

on behalf of Mr Michael Wilson

With reference to your application validly received on 23 September 2015 for Planning Permission under the above mentioned Act for the following development, viz:-

ERECTION OF 1.5 STOREY EXTENSION TO SIDE AND REAR OF EXISTING DWELLINGHOUSE, FORMATION OF NEW VEHICULAR ACCESS AND RETROSPECTIVE CHANGE OF USE OF AGRICULTURAL LAND TO PRIVATE GARDEN GROUND

at Foggie Cottage, Baillieswells Road, Bieldside

the Council in exercise of their powers under the above mentioned Act hereby REFUSE Planning Permission for the said development as specified in the application form and the plan(s) and documents docketed as relative thereto and numbered as follows:-

EX101 Rev A, EX100 Rev A, PP100 Rev A, PP001 Rev A, PP002 Rev A,

The reasons on which the Council has based this decision are as follows:-

The change of use of the previously agricultural land that has been incorporated into the curtilage of the existing dwelling is contrary to Policy NE2 (Green Belt) of the Aberdeen Local Development Plan as its is not within the boundary of the existing activity and the approval of such a change of use could set an undesirable precedent for further such developments in the future, which could lead to the incremental erosion of the Green Belt.

PETE LEONARD DIRECTOR

Continuation

The proposed extensions are not considered to relate well to, or be designed with due consideration for, the existing single storey cottage to which they would adjoin. The extensions combined would have a significantly larger footprint than the original building, with higher roof ridge heights and a siting that would serve to visually dominate and overwhelm the cottage. Furthermore, the design and materials of the proposed western extension would not be sympathetic to the character of the original building and its traditional rural vernacular. As such the proposals are considered to be contrary to Policies NE2 (Green Belt) and D1 (Architecture and Placemaking) of the Aberdeen Local Development Plan and the relevant supplementary guidance as contained within the Householder Development Guide. The proposals are also considered to be contrary to the relevant corresponding policies of the Proposed Aberdeen Local Development Plan.

The plans, drawings and documents that are the subject of this decision notice are numbered as follows:- EX101 Rev A, EX100 Rev A, PP100 Rev A, PP001 Rev A, PP002 Rev A,

Date of Signing 27 November 2015

Daniel LewisDevelopment Management Manager

Enc.

NB. EXTREMELY IMPORTANT INFORMATION RELATED TO THIS REFUSAL OF PLANNING APPROVAL

The applicant has the right to have the decision to refuse the application reviewed by the planning authority and further details are given in Form attached below.

Regulation 28(4)(a)

Form 1

TOWN AND COUNTRY PLANNING (SCOTLAND) ACT 1997

Notification to be sent to applicant on refusal of planning permission or on the grant of permission subject to conditions

- 1. If the applicant is aggrieved by the decision of the planning authority to
 - a. refuse planning permission for the proposed development;
 - b. to refuse approval, consent or agreement required by condition imposed on a grant of planning permission;
 - c. to grant planning permission or approval, consent or agreement subject to conditions,

the applicant may require the planning authority to review the case under section 43A(8) of the Town and Country Planning (Scotland) Act 1997 within three months from the date of this notice. Any requests for a review must be made on a 'Notice of Review' form available from the planning authority or at http://eplanning.scotland.gov.uk/.

Notices of review submitted by post should be sent to –

Planning and Sustainable Development Communities, Housing and Infrastructure Aberdeen City Council Business Hub 4 Ground Floor North Marischal College Broad Street Aberdeen AB10 1AB

2. If permission to develop land is refused or granted subject to conditions and the owner of the land claims that the land has become incapable of reasonably beneficial use in it's existing state and cannot be rendered capable of reasonably benefical use by the carrying out of any development which has been or would be permitted, the owners of the land may serve on the planning authority a purchase notice requiring the purchase of the owner of the land's interest in the land in accordance with Part 5 of the Town and Country Planning (Scotland) Act 1997.

PETE LEONARD DIRECTOR

APPLICATION REF NO P151542

Continuation

PI

From:

Neil Simpson

Sent:

16 October 2015 02:39

To:

ΡŢ

Subject:

Planning application number 151542

Dear Sirs,

We reside at Foggieton House on Baillieswells Road and our neighbour at Foggie Cottage (Mr Michael Wilson) has lodged a planning application with you under application number 151542.

We wish to raise an objection to this application as follows:

We have safety concerns due to the close proximity of the proposed additional buildings to our access road. This is the only route into our property and all traffic including school buses come up the road. The proximity of the new building to the road makes for tight access round a bend in the road and we have safety concerns for vehicles on this part of the road, especially in winter conditions.

We trust you will consider our concern as part of your process.

Yours faithfully

Neil Simpson

George Milne

From:

webmaster@aberdeencity.gov.uk

Sent:

19 October 2015 10:44

To:

-

Subject:

Planning Comment for 151542

Comment for Planning Application 151542

Name: Mrs. J Howard

Address: The Old Grange Foggieton

Baillieswells Road, Bieldside

Telephone:

Email x

type:

Comment: I object to the above planning application 151542 due to the following concerns:

I believe the new bedroom extension extends too far north and west over the existing driveway and that this positioning of the building could cause potential safety issues. The line of sight along the access road could be affected. The west end of the proposed building is close to an awkward bend on this road, the other side of which there is a deep ditch. The driveway takes access traffic including the school bus and delivery lorries to two properties. In winter it can be affected by snow and ice. The new build would overshadow the drive and could therefore remain icy creating a hazard to drivers.

Access/visibility could be compromised onto Bailliewells Road if any new boundary wall were any higher than existing wall and also if the corner onto the road were to become sharper.

There is a telegraph pole close to new build and would like to know how this would be addressed.

Though it may not be the intention of the applicants this proposal extends over land not owned by them.

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Agenda Item 2.3

Policy D1- Quality Placemaking by Design

All development must ensure high standards of design and have a strong and distinctive sense of place which is a result of context appraisal, detailed planning, quality architecture, craftsmanship and materials.

Well considered landscaping and a range of transportation opportunities ensuring connectivity are required to be compatible with the scale and character of the developments.

Places that are distinctive and designed with a real understanding of context will sustain and enhance the social, economic, environmental and cultural attractiveness of the city. Proposals will be considered against the following six essential qualities;

- distinctive
- welcoming
- safe and pleasant
- easy to move around
- adaptable
- resource efficient

How a development meets these qualities must be demonstrated in a design strategy whose scope and content will be appropriate with the scale and/or importance of the proposal.

To further ensure there is a consistent approach to placemaking throughout the city, the Aberdeen Masterplan Process will be applied to larger sites within the city.

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Policy D1 – Architecture and Placemaking

To ensure high standards of design, new development must be designed with due consideration for its context and make a positive contribution to its setting. Factors such as siting, scale, massing, colour, materials, orientation, details, the proportions of building elements, together with the spaces around buildings, including streets, squares, open space, landscaping and boundary treatments, will be considered in assessing that contribution.

To ensure that there is a consistent approach to high quality development thropughout the City with an emphasis on creating quality places, the Aberdeen Masterplannign Process Supplementary Guidance will be applied.

The level of detail required will be appropriate to the scale and sensitivity of the site. The full scope will be agreed with us prior to commencement.

Landmark or high buildings should respect the height and scale of their surroundings, the urban topography, the City's skyline and aim to preserve or enhance important views.

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Policy D4 - Aberdeen's Granite Heritage

The City Council will encourage the retention of granite buildings throughout the City, even if not listed or in a conservation area. Conversion and adaptation of redundant granite buildings will be favoured. Within conservation areas, neither conservation area consent nor planning permission will be given for the demolition or part removal of granite buildings (excepting those buildings that make an insignificant contribution to the character of the conservation area). Consent will not be given for the demolition of granite-built garden or other boundary walls in conservation areas. Where a large or locally significant granite building that is not listed or in a conservation area is demolished, the City Council will expect the original granite to be used on the principal elevations of the replacement building.

The City Council will seek to retain original setted streets and granite pavements in conservation areas, and elsewhere if they contribute significantly to a sense of place. Where the opportunities occur, greater use will be made of granite in resurfacing historic streets in the City Centre.

The City Council will seek to retain coach houses and other large granite-built outbuildings adjoining rear lanes in conservation areas and conversion to appropriate new uses will be encouraged.

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Policy D5 – Our Granite Heritage

Throughout Aberdeen the Council seeks the retention and appropriate re-use, conversion and adaption of all granite features, structures and buildings, including setted streets, granite kerbs and granite boundary wall

Proposals to demolish any granite building, structure or feature, partially or completely, that is listed or within a Conservation Area will not be granted Planning Permission, Conservation Area Consent and Listed Building Consent unless the Local Authority is satisfied that the proposal to demolish meets Historic Scotland's Scottish Historic Environment Policy (SHEP) test for demolition.

Where the retention and re-use of a granite feature, building or structure, in whole or part, is unviable then the visible re-use of all of the original granite as a building material within the development site is required.

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Policy NE1 Green Space Network

The Council will protect, promote and enhance the wildlife, access, recreation, ecosystem services and landscape value of the Green Space Network, which is identified on the Proposals Map. Proposals for development that are likely to destroy or erode the character and/or function of the Green Space Network will not be permitted.

Where major infrastructure projects or other developments necessitate crossing the Green Space Network, such developments should maintain and enhance the coherence of the network. In doing so, provision should be made for access across roads for wildlife and outdoor recreation.

Masterplanning of new developments should consider the existing areas of Green Space Network and identify new areas incorporating Green Space Network. Masterplans will determine the location, extent and configuration of the Green Space Network within the area, and its connectivity with the wider network.

Development which has a negative impact on existing wildlife habitats and connections, or other features of value to natural heritage, open space, landscape and recreation, should be mitigated through enhancement of the Green Space Network.

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Policy NE1 – Green Space Network

The City Council will protect, promote and enhance the wildlife, recreational, landscape and access value of the Green Space Network. Proposals for development that are likely to destroy or erode the character or function of the Green Space Network will not be permitted. Where major infrastructure projects or other developments necessitate crossing the Green Space Network, such development shall take into account the coherence of the network. In doing so measures shall be taken to allow access across roads for wildlife and for access and outdoor recreation purposes.

Masterplanning of new developments should determine the location and extent of the Green Space Network within these areas.

Development which has any impact on existing wildlife habitats, or connections between them, or other features of value to natural heritage, open space, landscape and recreation must be mitigated through enhancement of Green Space Network.

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Policy NE2 Green Belt

No development will be permitted in the Green Belt for purposes other than those essential for agriculture; woodland and forestry; recreational uses compatible with an agricultural or natural setting; mineral extraction/quarry restoration; or landscape renewal.

The following exceptions apply to this policy:

- 1 Proposals for development associated with existing activities in the green belt will be permitted but only if all of the following criteria are met:
- a) The development is within the boundary of the existing activity;
- b) The development is small-scale;
- c) The intensity of activity is not significantly increased; and
- d) Any proposed built construction is ancillary to what exists.
- 2 Essential infrastructure (such as electronic communications infrastructure, electricity grid connections, transport proposals identified in the LDP or roads planned through the masterplanning of opportunity sites) will only be permitted if it cannot be accommodated anywhere other than the Green Belt.
- 3 Buildings in the Green Belt which have a historic or architectural interest, or a valuable traditional character, will be permitted to undergo an appropriate change of use which makes a worthwhile contribution to the visual character of the Green Belt. Please see relevant Supplementary Guidance on Conversion of Buildings in the Countryside for detailed requirements.
- 4 Proposals for extensions of existing buildings, as part of a conversion or rehabilitation scheme, will be permitted in the Green Belt provided:
- a) The original building remains visually dominant;
- b) The design of the extension is sympathetic to the original building in terms of massing, detailing and materials, and
- c) The siting of the extension relates well to the setting of the original building.
- 5 Replacement on a one-for-one basis of existing permanent houses currently in occupation will normally be permitted provided:
- It can be demonstrated to the Council that they have been in continuous occupation for at least 5 of the seven years immediately prior to the date of the application;
- The replacement house, except in exceptional circumstances (e.g. to improve a dangerous access), occupies the same site as the building it would replace. Where replacement houses are permitted on sites different from the original site, the original house will require to be removed;
- Replacement houses should be of a scale, design and external appearance that contributes to the visual character of the Green Belt.

All proposals for development in the Green Belt must be of the highest quality in terms of siting, scale, design and materials. All developments in the Green Belt should have regard to other policies of the Local Development Plan in respect of landscape, trees and woodlands, natural heritage and pipelines and control of major accident hazards.

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Policy NE2 - Green Belt

No development will be permitted in the green belt for purposes other than those essential for agriculture, woodland and forestry, recreational uses compatible with an agricultural or natural setting, mineral extraction or restoration or landscape renewal.

The following exceptions apply to this policy:

- 1. Proposals for development associated with existing activities in the green belt will be permitted but only if all of the following criteria are met:
 - a) the development is within the boundary of the existing activity.
 - b) the development is small-scale.
 - c) the intensity of activity is not significantly increased.
 - d) any proposed built construction is ancillary to what exists.
- 2. Essential infrastructure, such as electronic communications infrastructure and electricity grid connections, transport proposals identified in the Local Development Plan, such as the Aberdeen Western Peripheral Route, as well as roads planned through the masterplanning of new housing and employment allocations, which cannot be accommodated other than in the green belt.
- 3. Buildings in the green belt which have a historic or architectural interest or traditional character that contributes to the landscape setting of the city will be permitted to undergo a change of use to private residential use or to a use which makes a worthwhile contribution to the amenity of the green belt, providing it has been demonstrated that the building is no longer suitable for the purpose for which it was originally designed. (See Supplementary Guidance on The Conversion of Steadings and other Non-residential Vernacular Buildings in the Countryside).
- 4. Proposals for extensions of existing buildings as part of a conversion or rehabilitation scheme will be permitted in the green belt provided:
 - a) the original building remains visually dominant;
 - b) the design of the extension is sympathetic to the original building in terms of massing, detailing and materials; and
 - c) the siting of the extension relates well to the setting of the original building.

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Supplementary Guidance

Topic: Householder Development Guide



INTRODUCTION

Good quality design, careful siting and due consideration of scale are key to ensuring that domestic development does not erode the character and appearance of our residential areas. Poorly designed extensions and alterations to residential properties can have a significant impact on the character and appearance of a building which, when repeated over time, can significant cumulative impact upon the wider area. By ensuring that careful consideration is given to such works, and consistent standards applied, we can seek to retain the characteristics of the built environment which contribute towards the character and identity of an area, while also protecting the amenity enjoyed by residents.

OVERALL OBJECTIVE

All extensions and alterations to residential properties should be well designed, with due regard for both their context and the design of the parent building. Such extensions and alterations should make a positive contribution to the design and appearance of a building, maintain the quality and character of the surrounding area, and respect the amenity of adjacent neighbours. This document seeks to facilitate good design and provide a sound basis for restricting inappropriate development, bringing together a number of existing pieces of supplementary guidance into a single document in the process.

SCOPE OF GUIDANCE

The guidelines set out in this document shall apply, on a city-wide basis unless otherwise stated, to all domestic properties. In the case of dormer windows and roof extensions, the guidelines will also extend to originally residential properties now in non-domestic use. It should be noted that the guidance contained within this document will be applicable only to those development proposals which require an express grant of planning permission, and shall not apply where any proposal is exempted from the application process by virtue of relevant permitted development rights. Permitted Development is a term used for certain types of development which, by satisfying specified conditions, is automatically granted planning permission without the submission of an application to the planning authority.

This document supersedes existing supplementary guidance relating to 'Dormer Windows and Roof Extensions', 'Dwelling Extensions in Aberdeen City', 'Dwelling Extensions in Cove' and 'Extensions forward of the Building Line'. The guidelines set out in this supplementary guidance should, where relevant to the development proposal, be read in conjunction with the City Council's other published Supplementary Guidance and Technical Advice Notes.

THE ROLE OF THE PLANNING SYSTEM

In coming to a decision on any planning application, the planning authority must determine that application in accordance with the development plan, unless 'material considerations' indicate otherwise. At time of writing, the development plan comprises the Aberdeen Local Plan 2008 and the Aberdeen City and Shire Structure Plan 2009.

There are two main tests in deciding whether a consideration is material and relevant:

It should se	erve or b	e related	to the pu	rpose of p	lanning – it
should there	efore rela	e to the d	evelopmen	nt and use o	f land; and

☐ It should fairly and reasonably relate to the particular application.

It is for the decision-maker to assess both the weight to be attached to each material consideration and whether individually or together they are sufficient to outweigh the provisions of the development plan. As a result of changes to the planning system, made through the 2006 Planning etc. (Scotland) Act and associated regulations, Supplementary Guidance prepared and adopted in connection with a Local Development Plan will form part of the development plan.

It should be noted that the planning system does not exist to protect the interests of one person against the activities of another, although in some cases private interests may well coincide with the public interest. In distinguishing between public and private interests, the basic question is whether the proposal would unacceptably affect the amenity and existing use of land and buildings which ought to be protected in the public interest, not whether owners or occupiers of neighbouring or other existing properties would experience financial or other loss from a particular development.

STATUTORY REQUIREMENTS

The definition of "development" is set out in the Town and Country Planning (Scotland) Act 1997, as amended by the Planning etc (Scotland) Act 2006, and is termed as the carrying out of building, engineering, mining or other operations in, on, over or under land, or the making of any material change in the use of any buildings or other land. There are various exemptions to this, details of which can be provided by the planning authority.

Permitted Development rights set out in the Town and Country Planning (General Permitted Development) (Scotland) Order 1992, as amended. This document, commonly termed the 'Permitted Development Order' or 'PD Order', sets out various works which will not require an express grant of planning permission, provided those works are carried out in accordance with certain criteria. Where it is intended to utilise these rights, we encourage householders to seek confirmation from the planning authority before any works are carried out. The permitted development rights available to any

particular property can vary depending on factors such as location within a conservation area, removal of such rights by condition placed on a past approval, or removal of such rights by a virtue of an Article 4 direction. The effect of such a Direction is to remove permitted development rights, thereby necessitating submission of a formal application for planning permission. All of Aberdeen's Conservation Areas are covered by Article 4 Directions, with the exception of Rosemount and Westburn (Conservation Area 11). Article 4 directions also apply to areas of areas of Kingswells and Burnbanks, which lie outwith any Conservation Area. Please contact the planning authority for further details.

Taking into account the above, householders considering any works to land or property, should ask the following questions;

- 1. Do these works constitute 'development' as set out in planning legislation?
- 2. If the works constitute 'development', can they be carried out as 'Permitted Development'?

The answers to these questions will determine whether a planning application is necessary for any works, though it is recommended that the Council be consulted in order to ensure that any interpretation of legislation is correct.

In assessing planning applications, there are a number of duties incumbent upon Aberdeen City Council as the planning authority. These are duties set out in relevant planning legislation, and include the following;

Listed Buildings – The authority shall have special regard to the desirability of preserving the building or its setting or any features of special architectural or historic interest which it possesses.

Conservation Areas – With respect to buildings or land in a conservation area, special attention shall be paid to the desirability of preserving or enhancing the character or appearance of that area.

Trees – The planning authority shall, in granting planning permission for any development, ensure adequate provision is made for the preservation or planting of trees. Furthermore the authority shall make tree preservation orders (TPOs) as it considers to be necessary in connection with the grant of any such permission.

Protected Species – Where there is reason to believe that protected species may be located within or adjacent to a development site, the Planning Authority may deem it necessary for an application to be accompanied by additional supporting information in order to allow proper assessment of any likely impact as a result of development. For further guidance in relation to protected species, applicants should consult the City Council's published Supplementary Guidance on **Natural Heritage**; and **Bats and Development**.

Where works would affect a listed building, it may be necessary to apply for a separate consent for those works, called Listed Building Consent. This consent is independent from ordinary planning permission, and may be required in addition to planning permission. Where both consents are necessary, the applicant must obtain both consents before work can begin.

In assessing any application for Listed Building Consent, the emphasis is placed on preserving the historic character of the building(s) in question. Applications can be made online via the Scottish Government's e-planning website (www.eplanning.scotland.gov.uk) or direct to Aberdeen City Council using the application forms available on our own website. For advice on whether Listed Building Consent will be necessary for your proposal, please contact Aberdeen City Council's Development Management section on 01224 523 470 or by email via pi@aberdeencity.gov.uk. In considering proposals for Listed Building Consent, Conservation Area Consent or planning permission for development which may affect the historic environment, the planning authority will be take into account Scottish Planning Policy (SPP), the Scottish Historic Environment Policy (SHEP) and the Managing Change in the Historic Environment guidance note series published by Historic Scotland.

Planning legislation requires that certain applications are advertised in the local press. Applications for Listed Building Consent or planning applications that affect the setting of a listed building will be advertised, while those located within a Conservation Area may be advertised depending on the potential impact of the proposal. There is no charge to the applicant in such instances. Advertisement is also required where it has not been possible to issue notification because there are no properties on adjacent land, and for this the cost will be borne by the applicant.

GENERAL PRINCIPLES

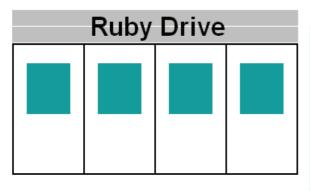
Elsewhere in this document, guidelines are set out in relation to specific types of development, such as house extensions, porches etc. In addition to those specific criteria, the following principles will be applied to **all** applications for householder development:

- Proposals for extensions, dormers and other alterations should be architecturally compatible in design and scale with the original house and its surrounding area. Materials used should be complementary to the original building. Any extension or alteration proposed should not serve to overwhelm or dominate the original form or appearance of the dwelling.
- 2. Any extension or alteration should not result in a situation where amenity is 'borrowed' from an adjacent property. Significant adverse impact on privacy, daylight and general residential amenity will count against a development proposal.

- 3. Any existing extensions, dormers or other alterations which were approved prior to the introduction of this supplementary guidance will not be considered by the planning authority to provide justification for a development proposal which would otherwise fail to comply with the guidance set out in this document. This guidance is intended to improve the quality of design and effectively raise the design standards and ground rules against which proposals will be measured.
- 4. The built footprint of a dwelling house as extended should not exceed twice that of the original dwelling.
- 5. No more than 50% of the front or rear curtilage shall be covered by development.

REAR & SIDE EXTENSIONS

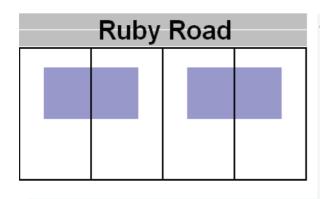
In addition to the design considerations noted above, the planning authority shall continue to apply guidelines relating to specific types of dwellings, as follows. Where dimensions are stated for projection of extensions, these should be measured from the rearmost original part of the main building, and should not include any store or outhouse which did not originally contain any internal living accommodation. Where an extension is proposed as part of a steading conversion, the proposal will be assessed primarily against the Council's published Supplementary Guidance on 'The Conversion of Steadings and other Non-residential Vernacular Buildings in the Countryside'.



1. Detached Dwellings

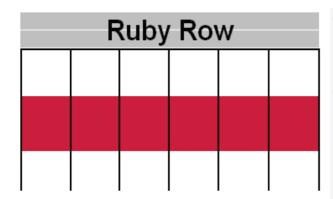
- a) The maximum dimensions of any single-storey extension will be determined on a site-specific basis.
- b) On detached properties of 2 or more storeys, two storey extensions will generally be possible, subject to the considerations set out in the 'General Principles' section, above.

2. Semi-detached Dwellings



- a) Single storey extensions will be restricted to 4m in projection along the boundary shared with the other half of the semi-detached property. In all other cases, the maximum size of single storey extension will be determined on a site-specific basis, with due regard for the topography of the site and the relationship between buildings.
- b) On properties of 2 or more storeys, two storey extensions may be possible, subject to the design considerations set out in the 'General Principles' section, above. The projection of two-storey extensions will be restricted to 3m along the boundary shared with the other half of the semi-detached property.

3. Conventional Terraced Dwellings



- (a) Single storey extensions to terraced dwellings will be restricted to 3m in projection along a mutual boundary.
- (b) Two storey extensions will normally be refused where the proposal runs along a mutual boundary. There will generally be limited scope for the addition of two-storey extensions to terraced properties.
- (c) Proposals for extensions to end-terrace properties will be subject to these standards unless it can be demonstrated that the specific circumstances of the site and the proposal justify a departure from the above.

Ruby Grove

4. Grouped Terraces

- (a) Extensions should not project forward of any established building line
- (b) Single-storey extensions to group terrace properties will be restricted to 3m in projection from the rear wall of the original dwelling
- (c) Two-storey extensions to grouped terrace properties will not normally be acceptable

FRONT EXTENSIONS / PORCHES

The Council has developed the practice, when considering proposals for porch extensions in front of a formal building line, of limiting such structures to the minimum size necessary for protection from storms.

The practice which has become established is intended to preserve the consistent architectural form of a terrace, maintain an uncluttered street scene and to ensure that light and prospect are not lost to neighbouring properties. Recent changes to permitted development legislation allow the construction of porches in certain prescribed instances. In assessing applications of this nature, the following will apply;

- a) Front extensions of any type should be of a scale and design which is complementary to, and consistent with, the original dwelling. Modest porches will generally be acceptable, but these should not incorporate additional rooms (e.g. toilet, shower room), and should not detract from the design of the original building or the character of the street.
- b) In all cases, careful consideration will be given to (i) impact on adjacent property; (ii) visual impact; and (iii) the extent of any building line and the position of the adjacent buildings generally.
- c) Within a Conservation Area, it will not be permitted to add a front extension to any property which forms part of an established building line.
- d) Given the wide variety of house types across the city and the existence of 'dual-frontage' dwellings, it will be for the planning authority to determine which elevation forms the principal elevation of a dwelling for the purposes of this guidance.
- e) It may be permissible to incorporate bay windows on front elevations, subject to an appropriate restriction in depth and an acceptable design outcome which will complement the original property. The design and scale of such extensions should reflect that of the original dwelling, and should not be utilised as a means to secure significant internal floorspace.
- f) Any front extension should incorporate a substantial proportion of glazing, in order to minimise its massing and effect on the streetscape.

DORMER WINDOWS AND ROOF EXTENSIONS

Recent changes to the Permitted Development rights available to householders allow for the addition of dormer windows (subject to criteria regarding position in relation to a road, distance from site boundaries etc) to properties outwith Conservation Areas. Nevertheless, such alterations can have a significant impact upon the character of a property and the wider streetscape, and so careful consideration of proposals remains important.

As a basic principle, new dormer windows or roof extensions should respect the scale of the building and they should not dominate or tend to overwhelm or unbalance the original roof. The purpose of this design guide is to assist those intending to form, alter or extend dormer windows in their property, in formulating proposals which are likely to be considered favourably by the planning authority. Situations may arise where the extent of new dormers or roof extensions will be considered excessive. There may also be situations where any form of roof extension or dormer will be considered inappropriate e.g. on a very shallow pitched roof with restricted internal headroom. It is recommended therefore that advice from the planning authority is obtained before submitting a formal application for any consent.

A series of general guidelines are outlined below, and are followed by further guidelines which will be applied to older properties of a traditional character and modern properties respectively.





Above: Examples of the variety of dormer types to be seen around Aberdeen Below: Situation where roof pitch is too shallow to comfortably accept any type of dormer or roof extension



Example of a poorly designed roof extension – Dormers are too large, dominating the roof slope, and use of substantial infill panels and slated aprons contributes to bulky appearance

Dormer Windows: General Principles

The following principles will normally apply in all cases:

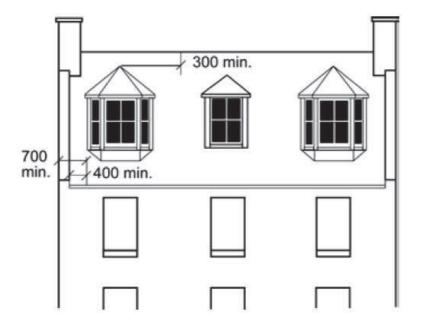
- a) On traditional properties, original dormers must be retained and repaired, and their removal and/or replacement with larger or modern dormers will not be permitted;
- The removal of inappropriate earlier dormers and roof extensions, and their replacement by architecturally and historically accurate dormers will be actively encouraged;
- c) In terraces or blocks of properties of uniform design where there are no existing dormers, the construction of new dormers will not be supported on the front or other prominent elevations (e.g. fronting onto a road);
- d) On individual properties or in terraces where there are existing well-designed dormers and where there is adequate roof space, the construction of new dormers which match those existing may be acceptable. Additional dormers will not be permitted however, if this results in the roof appearing overcrowded. These dormers should be closely modelled in all their detail and in their position on the roof, on the existing good examples. They will normally be aligned with windows below;
- e) Box dormers will not be permitted anywhere on listed buildings, nor will the practice of linking existing dormers with vertical or inclined panels; and
- f) In the case of non-listed buildings in conservation areas, consideration may be given to the provision of linked panels between windows on the private side of the building, where the extension is not seen from any public area or is otherwise only visible from distant view. In such cases any linked panel should slope at a maximum of 750 to the horizontal.

Non-traditional style dormers may be accepted on the rear of non-listed buildings in conservation areas, but generally not on the rear or any other elevations of listed buildings.

Dormer Windows: Older properties of a traditional character

1. Front Elevations

- a) On the public elevations of older properties the Council will seek a traditional, historically accurate style of dormer window. In addition, all new dormers will have to be of an appropriate scale, i.e. a substantial area of the original roof must remain untouched and clearly visible around and between dormers. The main principles to be followed are:
- Existing original dormers should be retained or replaced on a "like for like" basis. Box dormer extensions will not normally be acceptable on the front elevations;
- c) The aggregate area of all dormers and/or dormer extensions should not dominate the original roof slope. New dormers should align with existing dormers and lower windows and doors;
- d) The front face of dormers will normally be fully glazed and aprons below the window will not be permitted unless below a traditional three facetted piended dormer;
- e) Dormers should not normally rise directly off the wallhead. In the case of stone buildings, dormers which rise off the inner edge of the wallhead will generally be acceptable. The position of the dormer on the roof is very important. Dormers which are positioned too high on the roof give the roof an unbalanced appearance
- f) The outer cheek of an end dormer should be positioned at least 700mm in from the face of the gable wall or 1000mm from the verge. Where there is tabling on top of the gable, the cheek should be at least 400mm in from the inside face of the tabling. It is never acceptable for a dormer haffit to be built off the gable or party wall; and
- g) The ridge of any new dormer should be at least 300mm below the ridge of the roof of the original building. If it is considered acceptable for the dormer ridge to be higher than this, it should not nevertheless, breach the ridge or disturb the ridge tile or flashing.

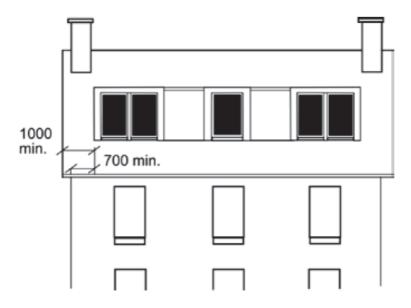


Piended dormers on typical Aberdeen tenement (linking dormers not acceptable on front elevations)

2. Rear Elevations and Exceptions

The guidelines for older properties may be relaxed where a property is situated between two properties which have existing box dormer extensions, or in a street where many such extensions have already been constructed. They may also be relaxed on the non-public (rear) side of a property. In such cases, and notwithstanding the design and finish of neighbouring development, the following minimum requirements will apply:

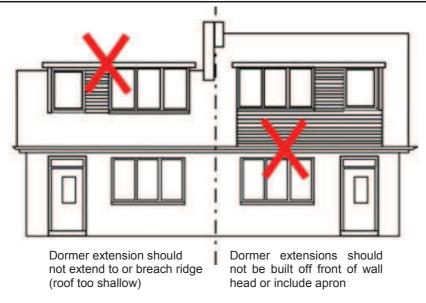
- a) The aggregate area of all dormer and/or dormer extensions should not dominate the original roof slope;
- b) Dormer haffits should be a minimum of 400mm in from the inside face of the gable tabling;
- c) The front face of dormer extensions should be a minimum of 400mm back from the front edge of the roof, but not so far back that the dormer appears to be pushed unnaturally up the roof slope.
- d) Flat roofs on box dormers should be a reasonable distance below the ridge;
- e) Windows should be located at both ends of box dormers;
- f) A small apron may be permitted below a rear window; and
- g) Solid panels between windows in box dormers may be permitted but should not dominate the dormer elevation.



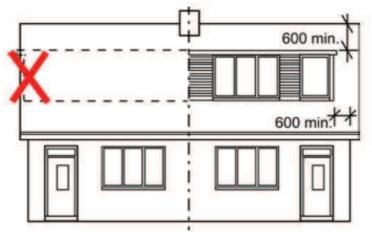
Flat roofed box dormer (normally only acceptable on rear elevations)

Dormer Windows: Modern Properties

- a) Dormers and box dormer extensions have become common features in many modern housing areas, and the wide variety of designs of modern dwellings necessitates a greater flexibility in terms of design guidance. The amenity of other properties and the residential neighbourhood must however, still be protected, with the integrity of the building being retained after alteration. The following basic principles may be used to guide the design and scale of any new dormer extension:
- b) The dormer extension should not appear to dominate the original roofspace.
- c) The dormer extension should not be built directly off the front of the wallhead as the roof will then have the appearance of a full storey. On public elevations there should be no apron below the window, although a small apron may be acceptable on the rear or non-public elevations. Such an apron would be no more than three slates high or 300mm, whichever is the lesser;



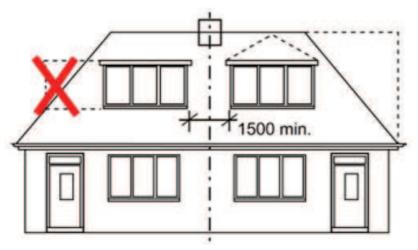
- d) The roof of the proposed extension should not extend to, or beyond the ridge of the existing roof, nor should it breach any hip. Dormer extensions cannot easily be formed in hipped roofs. Flat roofed extensions should generally be a minimum of 600mm below the existing ridge;
- e) The dormer extension should be a minimum of 600mm in from the gable. The dormer haffit should never be built off the gable or party walls, except perhaps in the situation of a small semi-detached house where the dormer extension may sometimes be built off the common boundary. In terrace situations, or where a detached or semi-detached bungalow is very long, dormer extensions should be kept about 1500mm apart (i.e. dormer haffits should be 750mm back from the mutual boundary) so as not to make the dormer appear continous or near continous;



Box dormer extension on small semi-detached house (in this case it is permissible to build up to the party wall). Dormers should not extend out to verge / roof edge.

- f) The outermost windows in dormer extensions should be positioned at the extremities of the dormer. Slated or other forms of solid panel will not normally be acceptable in these locations. In the exception to this situation, a dormer on a semi-detached house may have a solid panel adjacent to the common boundary when there is the possibility that the other half of the house may eventually be similarly extended in the forseeable future. In this case the first part of the extension should be so designed as to ensure that the completed extension will eventually read as a single entity;
- g) There should be more glazing than solid on the face of any dormer extension.
- h) Box dormer extensions should generally have a horizontal proportion. This need not apply however, to flat roofed individual dormer windows which are fully glazed on the front;

- i) Finishes should match those of the original building and wherever possible the window proportion and arrangement should echo those on the floor below:
- j) The design of any new dormer extension should take account of the design of any adjoining dormer extension.

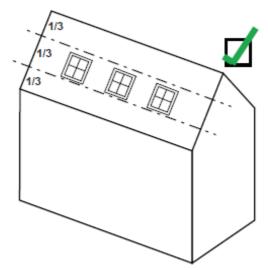


Flat roofed dormers on more traditional hipped roof house (Dormers should not breach hips. A pitched roof on this kind of dormer greatly increases its bulk). Extending roof to the gable on one side only is best avoided.

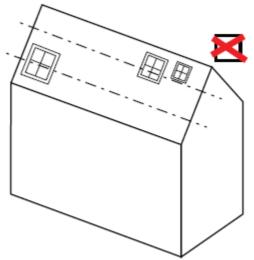
ROOFLIGHTS

The installation of rooflights is a simple and cost effective method of allowing additional natural light and ventilation into an attic or roofspace. An excessive use of these rooflights can however, create visual clutter on a roof. Planning Permission is required for the installation of such rooflights on buildings in conservation areas and Listed Building Consent is required for proposals involving alteration of a listed building. When considering the installation of a rooflight, account should be taken of the following:-

 a) A rooflight provides considerably more light than a normal vertical window of the same dimension. Many rooflights installed are consequently, larger and more numerous than is really necessary. In a roofspace used only for storage, the smallest rooflight will generally be adequate;



Small rooflights in the middle third of roof space and evenly spaced.

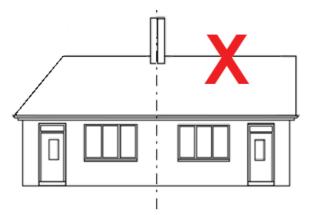


Rooflights too large and too close to eaves and verge. A variety of sizes, spacing and levels.

- b) Rooflights should have a conspicously vertical proportion. Seen from ground level, the foreshortening effect will tend to reduce the apparent height of the window, giving it a more squat appearance;
- c) On older buildings, and particularly on listed buildings and buildings in conservation areas, a 'heritage' type of rooflight will be expected. This is of particular importance on public elevations Even the addition of a central glazing bar to a rooflight can provide a more authentic appearance in such instances;
- d) Large timber or cast iron rooflights divided into several sections were frequently provided above stairwells. It is not ideal to replace these with a single-pane modern rooflight. If the original rooflight cannot be repaired, aluminum or steel patent glazing is a more satisfactory option; and

- e) For rooflights fitted into slated roofs, manufacturers can provide a special flashing with their rooflights to keep the projection of the rooflight above the plane of the slates to a minimum.
- f) There are available metal roof windows which have an authentic traditional appearance whilst meeting current standards for insulation and draught exclusion.

OTHER FORMS OF DORMER WINDOW AND ROOF EXTENSION



Hipped roof extensions

Modifying only one half of a hipped roof is likely to result in the roof having an unbalanced appearance. The practice of extending a hipped roof on one half of a pair of semi-detached houses to terminate at a raised gable will not generally be accepted unless;

- The other half of the building has already been altered in this way; or
- Such a proposal would not, as a

result of the existing streetscape and character of the buildings therein, result in any adverse impact on the character or visual amenity of the wider area.

Half dormer windows

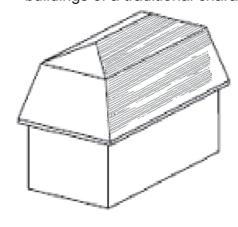
Half dormer windows have the lower part of the window within the masonry wall, with the part in the roof space surrounded by masonry or timberwork. This type of window is usually quite narrow, vertical in proportion, and is appropriate when the floor is below the wall-head level.



Wall-head gables

A wall-head gable commonly has a centre window, with flues passing each side within the masonry to a common

central chimney. It would be essential for any such feature to be constructed in the same material as the wall below. (Both half dormer window and wall-head gables have a strong visual impact which could substantially alter the character of a building. They are therefore, unlikely to be acceptable on listed buildings, but might be accepted in conservation areas or on other older buildings of a traditional character.)



Mansard Roofs

Mansard roofs are a common, even a somewhat overused method of obtaining additional attic floorspace having standard headroom overall. Mansard roofs tend to have a top heavy appearance on buildings which have only a single storey of masonry, and should be restricted to buildings of two or more masonry storeys. They will not normally be acceptable in semi-detached or terraced situations unless all the other properties in the

group are to be similarly altered at the same time. In effect, few situations will arise where an existing roof can readily be converted to a mansard roof.

On the occasions when a mansard roof solution is acceptable, considerable attention to detail is required to ensure that the altered roof is visually authentic. The following points should be observed:

- a) There should be no fascia at the eaves, nor should the mansard project forward of the masonry line;
- b) The mansard should be taken down to either a concealed lead gutter behind a masonry parapet, or to an "ogee" or half round cast iron gutter in line with the face of the masonry;
- c) The gables of the building should be extended up in the same material as the original gables, and should terminate at a masonry skew in the same profile as the mansard roof. It will not normally be acceptable to return the mansard roof across the gable with hipped corners;
- d) The lower slope of the roof should be inclined at no greater than 75 to the horizontal.

OTHER DOMESTIC ALTERATIONS

Replacement Windows and Doors

Windows and doors are important features of a building that contribute greatly to the character of the building and of the street in which the building stands. They are also increasingly subject to alteration or replacement. Householders are referred to the council's Supplementary Guidance entitled 'Guidance on the Repair and Replacement of Windows and Doors'.

Satellite Dishes

In all cases, microwave antennas should, as far as is practicable, be sited so as to minimise their visual impact and effect on the external appearance of a building. The cumulative effects of such seemingly minor additions can be significant, particularly within conservation areas and where installed on listed buildings. Permitted development rights exist for the installation of satellite dishes on dwellinghouses outwith Conservation Areas, provided any dish installed would not project more than 1m from the outer surface of an external wall, roof plane, roof ridge or chimney of the dwellinghouse.

For buildings containing flats, satellite dishes may only be installed without planning permission where the site;

- 1. Lies outwith any Conservation Area
- 2. Is not within the curtilage of a Listed Building
- 3. Would not protrude more than 1m from the outer surface of any wall, roof place, roof ridge or chimney.

Where planning permission is required for such works, the Council's duties in relation to listed buildings and conservation areas will be of relevance. Householders should also be aware that, irrespective of the Permitted Development rights set out above, a separate application for Listed Building Consent is likely to be required where installation is proposed within the curtilage of a listed building.

Decking

Homeowners are often unaware that the formation of decking may require planning permission. It is therefore important to discuss any such proposals with the planning authority at an early stage to determine what consents may be necessary and to identify any potential issues with a proposal. The formation of decking will require planning permission in the following instances;

- Any part of the deck would be forward of a wall forming part of the principal elevation, or side elevation where that elevation fronts a road;
- The floor level of any deck or platform would exceed 0.5m in height;
- The combined height of the deck and any wall, fence, handrail or other structure attached to it, would exceed 2.5m;
- If located within a Conservation Area or within the curtilage of a Listed Building, the deck or platform would have a footprint exceeding 4 square metres

Raised decking can in many cases provide a desirable outdoor amenity space, but the impact upon adjacent properties should be given careful consideration. The raised surface of a deck may result in overlooking into neighbouring gardens and a consequent loss of privacy. Equally, enclosing raised decks with additional fencing can result in neighbours being faced with excessively tall boundary enclosures which can affect light in neighbouring gardens.

The following guidelines will be relevant to the assessment of proposals involving raised decking areas;

- a) Proposals should not result in an unacceptable loss of privacy for neighbouring residents.
- b) Proposals should not result in an adverse impact upon the amenity of adjacent dwellings, including both internal accommodation and external private amenity space.
- c) There will be a presumption against the formation of decking to the front of any property, or on any other prominent elevation where such works would adversely affect the visual amenity of the street scene.

Fences, Walls and Other Boundary Enclosures

Boundary enclosures such as fences, gates and walls may not require planning permission, due to the permitted development rights which exist.

- a) Planning permission will always be required for such works to a listed building, or within the curtilage of a listed building.
- b) Planning permission will always be required for such works within a Conservation Area.
- c) Conservation Area Consent may be necessary for the demolition of boundary walls with conservation areas.
- d) In all instances, the scale and form of boundary enclosures should be appropriate to their context and should not detract from the street scene as a result of inappropriate visual impact.
- e) In all instances, proposals for boundary enclosures should not result in an unacceptable impact upon the amenity of neighbouring dwellings.

Driveways

The Council's Supplementary Guidance on 'Transport and Accessibility' provides guidance on situations where planning permission will be required for such works. This guidance also sets out criteria by which applications for parking areas in Conservation Areas and within the curtilage of Listed Buildings will be assessed.

Planning permission will be required in the following circumstances;

- The property is a flat;
- Construction work involves over 0.5 metres of earthworks (excavation or raising of ground level);
- The verge to the footway has grass over 2.5 metres wide;
- The driveway accesses on to a classified road;
- The property is a listed building or is situated in a conservation area.

Permission will not be granted for a driveway across an amenity area or roadside verge unless it would have no detrimental impact in road safety and would have no adverse effect on the amenity of the area (e.g. involves the loss of mature or semi-mature trees).

For more detailed guidance on proposals involving the formation of a driveway, please consult sections 8 and 9 of the Council's 'Transport and Accessibility' Supplementary Guidance.

Microrenewables

The term 'micro-renewables' refers to all forms of domestic micro-generation utilising a renewable form of energy. These come in a number of forms, and are increasingly common as the relevant technology evolves and becomes more widely available, efficient, and reliable.

The planning authority aims to encourage the use of micro-renewable technologies within the curtilage of domestic dwellinghouses. Careful consideration is required in relation to their positioning, however, in order to avoid undue prominence within the street scene, particularly within conservation areas and where proposals may affect the setting of a listed building. Installation of such equipment can in many cases be carried out by virtue of Permitted Development rights, which allow for improvements and alterations to dwellinghouses and other works within the curtilage of a dwellinghouse, provided the site is located outwith any designated Conservation Area and does not involve works within the curtilage of a Listed Building. At present there are no permitted development rights available for domestic microgeneration via the installation of wind turbines on a dwellinghouse. In most circumstances, planning permission will be required for the installation of wind turbines elsewhere within the curtilage of a domestic property.

CHANGE OF USE FROM AMENITY SPACE TO GARDEN GROUND

Amenity space and landscaping are valued assets within residential areas. They are common features in most housing developments and are provided for a number of reasons including –

- to improve the appearance of the area;
- to provide wildlife habitats, enhance ecology and often form part of sustainable urban drainage systems;
- to act as pedestrian routes through developments;
- to provide informal recreation areas;
- to provide good safety standards for drivers, cyclists and pedestrians in terms of road verges or visibility splays.

Many homeowners seek to purchase areas of such land from either the Council or a housing developer to enlarge their own gardens. In all circumstances this requires planning permission for a change of use from amenity ground to garden ground.

Prior to submitting a planning application it is advisable to contact the landowner to see if they would be willing to sell the particular piece of land. In the case of the Council land you should contact —

Asset Management Enterprise, Planning and Infrastructure

Business Hub 10 Second Floor South Marischal College Broad Street AB10 1AB

It is also advisable to contact Planning and Sustainable Development prior to submitting your application for planning advice on acceptability of your proposal.

Planning applications will be assessed in the context of Policy H1 (Residential Areas) of the Aberdeen Local Development Plan which states that proposals for householder development will only be approved if they do not result in the loss of valuable open space. Each planning application for change of use is dealt with on its own individual merits, however in considering whether an application is acceptable the Council will assess the proposal against the following criteria –

- The proposal should not adversely affect amenity space which makes a worthwhile contribution to the character and amenity of the area or contains mature trees that make a significant contribution to the visual amenity of the wider neighbourhood. In most circumstances the amenity ground will make a contribution, however sometimes small incidental areas of ground make little contribution to the appearance of the neighbourhood. For instance it may be acceptable to include within garden ground secluded areas that are not visible from footpaths or roads and that do not make a contribution to the wider visual amenity of the area. Similarly it may be acceptable to include small corners of space that can be logically incorporated into garden ground by continuing existing fence lines.
- The proposal should not fragment or, if replicated, be likely to incrementally erode larger areas of public open space or landscaping.
- The proposal should not worsen or create a deficiency in recreational public open space in the area. The less amenity space there is in an area the more value is likely to be placed on the existing amenity space. The Open Space Audit identifies areas of the city where there is a deficiency and should this be the case there will be a presumption against the granting of planning permission.
- The proposal should not result in any loss of visual amenity including incorporating established landscaping features such as mature trees or trees that make a significant contribution to the area. It is unlikely the Council would support the incorporation and likely loss of such features, however in circumstances where it is acceptable replacement planting to compensate will normally be required.
- The proposal should not result in an irregular boundary layout that would be out of keeping with the otherwise uniform character of the area.

- The proposal should not result in the narrowing of footpath corridors or lead to a loss of important views along such footpaths, making them less inviting or safe to use.
- The proposal should not prejudice road or pedestrian safety. Areas of amenity space often function as visibility splays for roads and junctions.
- The proposal should not give rise to the setting of a precedent that would make it difficult to resist similar proposals in the future. Over time the cumulative impact of the loss of separate areas of ground can lead to the gradual erosion of amenity space, which is not in the public interest and can affect the overall amenity and appearance of the area.

HOUSES IN MULTIPLE OCCUPATION (HMOs)

Presently the term House in Multiple Occupation (HMO) is not one commonly associated with the planning system in Scotland. The term is not defined in planning legislation, though Scottish Government Circular 8/2009 does provide some advice on HMOs, suggesting that there may be a role for the planning system in managing HMOs where a material change in the use of a house or flat has taken place. Multiple occupancy can intensify pressure on amenity, particularly with regards to shared/mutual areas and car parking. It is therefore appropriate to ensure that appropriate provision is made prior to granting planning permission for an HMO.

A useful starting point is to clearly identify what constitutes an HMO for the purposes of this Supplementary Guidance. The planning system defines 'dwellinghouse' and 'flat' as detailed below;

Flat "means a separate and self contained set of premises whether or not on the same floor and forming part of a building from some other part which it is divided horizontally." Part 1 (2) Town and Country Planning (General Permitted Development) (Scotland) Order 1992)

A house is defined within class 9 (houses) under the Town and Country Planning (Use Classes) (Scotland) Order 1997. This allows for use as;

- a) A house, other than a flat, whether or not as a sole or main residence, by-
 - (i) A single person or by people living together as a family; or
 - (ii) Not more than 5 residents living together including a household where care is provided for residents
- b) as a bed and breakfast establishment or guesthouse, where at any one time not more than 2 bedrooms are, or in the case of premises having less than 4 bedrooms, 1 bedroom is, used for that purpose.

This means that, where more than 5 persons are living together, other than as a family, the premises would not fall within the definition of a 'dwellinghouse' for planning purposes. It is reasonable to use this same threshold as the point at which a material change in the use of premises has occurred, and an application for change of use to form an HMO would be necessary.

Where flats are concerned, planning legislation does not specify any number of residents above which premises will not longer be considered a 'flat' for planning purposes. Given the potential for increased pressure on amenity, particularly in shared/mutual areas and car parking, it is necessary for this guidance to set a threshold above which use will no longer be considered as a 'flat'. HMOs account for a significant proportion of the available rental accommodation in Aberdeen, and are particularly important in supporting the City's sizeable student population. In setting a threshold above which planning permission will be necessary, it is noted that any number of people may live together in a single property, provided they are part of the same family unit. Taking this into account, it is considered that 6 or more unrelated people living together in a flat would be materially different from family use. This will be the threshold used for the purposes of this guidance.

Planning permission will be required for change of use to a House in Multiple Occupation in the following instances;

- 1. The occupation of a house by 6 or more unrelated persons
- 2. The occupation of a flat by 6 or more unrelated persons

It is important to note that separate licensing requirements exist for the establishment of an HMO, irrespective of the planning-specific guidance set out in this document. The granting of planning permission does not remove any requirement to obtain the appropriate licence and vice versa. Furthermore, success in obtaining planning permission for use of premises as an HMO does not guarantee a successful license application. It should be noted that, while the term 'HMO' is common to both systems, it has a different meaning depending on the context in which it is used. For licensing purposes, an HMO is defined as any house or flat which is the principal residence of three or more people who are members of three or more families.

This guidance is intended to set the thresholds at which a house or flat will no longer be considered to be in domestic use and will be treated as a House in Multiple Occupation for planning purposes. Having identified where such changes of use take place, it is then necessary to set out the factors which will be considered in assessing any such application.

Proposals involving formation of an HMO as defined in this guidance will be assessed with regard to matters including, but not limited to, the following;

- 1. Any adverse impact upon pedestrian or road traffic safety as a result of increased pressure on car parking;
- 2. Significantly adverse impact upon residential amenity for any reason. This may include, but not be limited to, adequate provision of refuse storage space, appropriate provision of garden ground/amenity space, and an appropriate level of car parking.
- 3. An excessive concentration of HMOs in a given locality, cumulatively resulting in a material change in the character of that area. This will be assessed in consultation with the Council's HMO Unit within the Housing & Environment service, who hold relevant information on the location of existing licensed HMO properties.

Where it is not practicable for dedicated car parking to be provided alongside the development, a proposal must not exacerbate existing parking problems in the local area.

APPENDIX A: GLOSSARY OF TERMS

Amenity - The attributes which create and influence the quality of life of individuals or communities.

Amenity space - Areas of open space such as gardens, balconies and roof terraces.

Article 4 direction – Some types of development do not need planning permission by virtue of permitted development rights. An Article 4 Direction is an order made by Scottish Ministers which suspends (for specified types of development) the general permission granted under the Town and Country (General Permitted Development) (Scotland) Order 1992 (as amended), thereby removing permitted development rights.

Bay window - a window or series of windows forming a bay in a room and projecting outward from the wall externally

Boundary enclosure – Boundary treatment such as a fence, wall, hedge, ditch or other physical feature which demonstrates the edges of a site or otherwise encloses parts of that site

Building line - The line formed by the frontages of buildings along a street. For the purposes of this guidance, this shall not generally include elements such as the front of any porches, canopies, garages or bay windows.

Common boundary – A boundary which is shared by residential properties on either side

Conditions – Planning conditions are applied to the grant of planning permission and limit and control the way in which a planning consent may be implemented. Such conditions can require works to be carried out in a certain way (e.g. restriction on opening hours or adherence to an approved tree management plan) or can require submission of further information in order to demonstrate the suitability of technical details (e.g. drainage or landscaping schemes for a new development)

Conservation Area – Conservation Areas are areas of special architectural or historical interest, the character or appearance of which it is desirable to preserve or enhance. Such areas are designated by the local planning authority. Details of the Conservation Areas in Aberdeen can be found on the Council's website, www.aberdeencity.gov.uk.

Conservation Area Consent – Conservation Area Consent is required for proposals which involve the whole or substantial demolition of any unlisted building or structure in a Conservation Area. Conservation Area Consent is not required for the demolition of a building which has a volume of less then 115 cubic metres, or for the partial demolition of a building, or for minor alterations to gates, walls and fences within a Conservation Area. Demolition

works may, however, require planning permission, and so confirmation should be sought from the planning authority.

Curtilage - The land around, and belonging to, a house.

Daylight – Diffuse level of background light, distinct from direct sunlight

Development Plan – The "Development Plan" is a term used to incorporate both the current Local Plan/Local Development Plan and the current Structure Plan/Strategic Development Plan.

Dormer Window – Dormer windows are a means of creating useable space in the roof of a building by providing additional headroom.

Dwellinghouse – For the purposes of this guidance, the term "dwellinghouse" does not include a building containing one or more flats, or a flat contained within such a building

Fenestration - The arrangement of the windows in a building.

Gable - The part of a wall that encloses the end of a pitched roof.

Habitable rooms - Includes bedrooms and living rooms, but does not include bathrooms, utility rooms, WCs or kitchens when not accompanied by dining facilities.

Haffit – The sides or 'cheeks' of a dormer window.

Hipped Roof – A four-sided roof having sloping ends as well as sloping sides

Listed Building – Working on behalf of Scottish Ministers, Historic Scotland inspectors identify buildings which are worthy of statutory protection. These are 'Listed Buildings'. The criteria by which the Scottish Ministers define the necessary quality and character under the relevant legislation are broadly; Age and Rarity; Architectural Interest; and Close Historical Association

Listed building Consent – Listed Building Consent is obtained through an application process which is separate from, but runs parallel to, that by which planning permission is obtained. This separate regulatory mechanism allows planning authorities to ensure that changes to listed buildings are appropriate and sympathetic to the character of the building. Listed Building Consent must be obtained from the planning authority if you wish to demolish, alter or extend, either internally or externally, a listed building.

Mansard Roof – A four-sided roof having a double slope on all sides, with the lower slope much steeper than the upper.

Material Consideration - Any issue which relates to the use and development of land and is relevant to the planning process.

Permitted Development - an aspect of the planning system which allows people to undertake specified forms of minor development under a deemed grant of planning permission, therefore removing the need to submit a planning application.

Piended – scots term for hipped (pronounced peended)

Planning Authority – This is the term given to the Council in its role exercising statutory functions under Planning legislation. Authorities have three main planning duties: Development Management (assessing and determining planning applications); Development Planning (preparing, updating and monitoring the authority's Local Plan/Local Development Plan); and Enforcement (seeking to investigate and resolve breaches of planning control)

Porch - A covered shelter projecting in front of the entrance of a building.

Roads Authority - This is the term given to the Council in its role exercising statutory functions under Roads legislation. Where trunk roads are concerned, Transport Scotland is the relevant roads authority.

Sunlight – The sun's direct rays, as opposed to the background level of daylight

Supplementary Guidance – Supplementary Guidance is prepared by the planning authority in support of its Local Plan/Local Development Plan. These documents are generally intended to provide greater detail or more specific and focused guidance than might be practicable within the Plan itself.

Tabling – A raised horizontal surface or continuous band on an exterior wall; a stringcourse

Tree Preservation Order – The planning authority has the powers to make Tree Preservation Orders if it appears to them to be a) expedient in the interest of amenity and/or b) that the trees, groups of trees or woodlands are of a cultural or historical significance. The authority has duties to a) make such TPOs as appear to the authority to be necessary with any grant of planning permission; and b) from time to time to review any TPO and consider whether it is requisite to vary or revoke the TPO.

Wallhead – The uppermost section of an external wall.

APPENDIX B: APPLICATION CHECKLIST GUIDE

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Have you discussed the proposed works with your neighbours?				
Is planning permission required? Remember, some works can be carried out as 'Permitted Development'				
Is any other form of consent required for the works?				
Have you considered the appointment of an architect, planning consultant or other agent to act on your behalf? Though not mandatory, this can be worthwhile as agents will be familiar with the planning system and should be able to provide the drawings and supporting information to the necessary standards.				
Will any supporting information be necessary to enable the planning authority to make a full assessment of issues relevant to the proposal? For example, are there trees or protected species within the site?				
Is the building a Listed Building or within a Conservation Area? If so, it is recommended that advice is sought from the planning authority prior to submission in order to gauge the potential impact on these designations.				
Have you considered your proposal in relation to the guidance contained within the Householder Development Guide? Any proposal for householder development will be assessed against this Supplementary Guidance				
Is the proposed design consistent with the character of the property and the surrounding area?				
Would the development proposed result in any significant adverse impact on your neighbours in terms of loss of light, overshadowing and/or privacy?				
Would the proposed development result in an insufficient provision of amenity space/private garden?				
Have any changes to access and/or parking requirements been discussed with the Council in its role as Roads Authority?				

APPENDIX C: DAYLIGHT AND SUNLIGHT

Daylight

It is appropriate to expect that new development will not adversely affect the daylighting of existing development. Residents should reasonably be able to expect good levels of daylighting within existing and proposed residential property.

A useful tool in assessing the potential impact of proposed development upon existing dwellings is the BRE Information Paper on 'Site Layout Planning for Daylight'. This document sets out techniques which can be applied as a means of assessing the impact of new development upon daylighting. These techniques should only be applied to "habitable rooms", which for the purposes of this guidance shall mean all rooms designed for living, eating or sleeping eg. lounges, bedrooms and dining rooms/areas. Kitchens without dining areas are not considered as habitable rooms.

For domestic extensions which adjoin the front or rear of a house, the 45° method will be applied in situations where the nearest side of the extension is perpendicular (at right-angles to) the window to be assessed. The 45° method is not valid for windows which directly face the proposed extension, or for buildings or extensions proposed opposite the window to be assessed. In such instances, the 25° method, also detailed below, may be appropriate.

It should be noted that these guidelines can only reasonably be applied to those buildings which themselves are good neighbours, standing a reasonable distance from the boundary and taking only their fair share of light. Existing windows which do not meet these criteria cannot normally expect the full level of protection. It is important to note that these tools will be used as and when the planning authority deems it appropriate due to a potential impact on daylight to an existing dwelling. The results of the relevant daylighting assessment will be a material consideration in the determination of an application, and should not be viewed in isolation as the sole determining factor.

The 45° Method for daylight

This method involves drawing 45° lines from the corner of a proposed building or extension in both plan and section views. If the shape formed by **both** of these lines would enclose the centre point of a window on an adjacent property, the daylighting to that window will be adversely affected.

DIAGRAM 1: 45° METHOD

The line drawn at 45° would pass through the mid-point of the window on elevation drawing, but not on the plan. This extension would therefore satisfy the 45° method for daylighting assessment. Were the proposal to fail on both diagrams, it is likely there would be an adverse affect on daylight to the adjacent window of the neighbouring property.

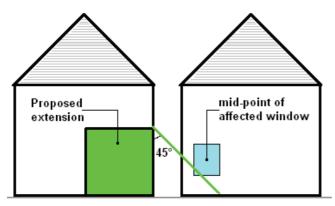


Fig A: Elevation view

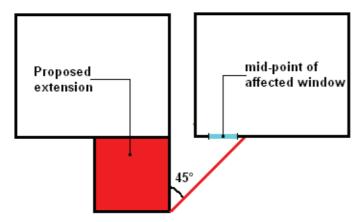


Fig B: Plan view

The 25° Method

The 25° method should be applied in situations where existing windows would directly face the proposed building or extension. Firstly, a section should be drawn, taken from a view at right angles to the direction faced by the windows in question. On this section, a line should be drawn from the mid-point of the lowest window, 25° to the horizontal, towards the obstructing building or extension. If the proposed building or extension is entirely below this line, it is unlikely to have a substantial effect on the diffuse daylighting of the existing building. Where the 25 degree approach is not satisfied, it will be for the planning authority to make a judgement on the degree of impact upon an adjacent dwelling.

DIAGRAM 2: 25° METHOD

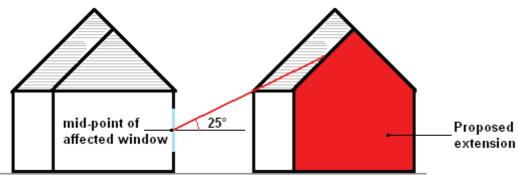


Fig A: Proposed extension may result in loss of daylight to adjacent window of a habitable room

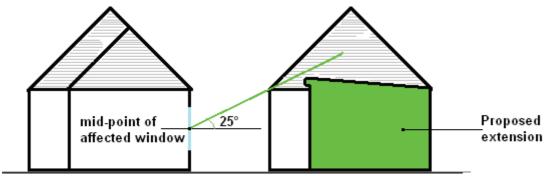


Fig B: Proposed extension would not result in loss of daylight to adjacent window of a habitable room

Both diagrams show line drawn from mid-point of affected window, at 25° to the horizontal.

Sunlight

In many instances, extensions to residential property will have at least some effect on the level of direct sunlight which falls on adjacent land or buildings. Where such overshadowing is excessive, substantial areas of land or buildings may be in shade for large parts of the day, resulting in a significant impact on the level of amenity enjoyed by residents. It is therefore helpful to have some means by which an assessment of any potential overshadowing can be made.

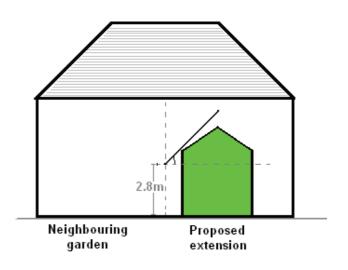
The method used involves drawing a line at 45 degrees to the horizontal. This line will begin at a point above ground level on the relevant boundary. The height above ground level will be determined by the orientation of the proposed building or structure relative to the affected space, as shown in the table opposite;

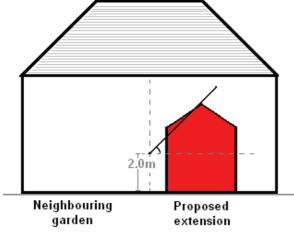
Orientation of extension relative	Height from which 45 degree line
to affected space	should be taken
N	4m
NE	3.5m
E	2.8m
SE	2.3m
S	2m
SW	2m
W	2.4m
NW	3.3m

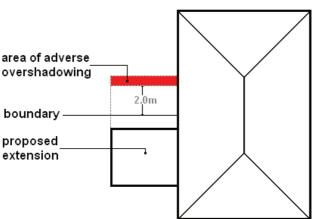
This method is intended as a tool to assist case officers in their assessment of potential overshadowing, and it is important that this be applied sensibly and with due regard for the context of a particular site. Where a proposal is not able to satisfy the requirements of the relevant test, it will then be appropriate for officers to consider other factors relevant to the likely impact on amenity. These will include, but will not be limited to: the proportion of amenity space/garden affected; the position of the overshadowed area relative to windows (of habitable rooms) of an adjacent property; and the nature of the space affected (e.g. overshadowed driveway).

Example 1: In this example (right), the proposed extension would be located to the East of the neighbouring garden ground. A point 2.8m above ground level, on the site boundary, is found. From this point, a line is drawn at 45 degrees to the horizontal.

The diagram in Example 1 shows that the line drawn would not strike any part of the proposed extension, and therefore for the purposes of this test there would be no adverse affect on sunlight to the neighbouring garden.







Example 2: In this second example (left), the proposed extension would be constructed to the south of the adjacent garden ground. The same process is followed, but in this instance the line is drawn from a point 2m above ground level.

As the first diagram shows, the proposed extension would intersect the 45 degree line drawn. This suggests that there would be an area of adverse overshadowing in the neighbouring garden as a result of this proposal.

The second diagram demonstrates the area of adjacent garden ground which would be affected in plan view. This allows the case officer to make an assessment of the proportion of garden affected relative to the total useable garden area. As mentioned previously, the nature of the affected area will also be of relevance in

determining whether there is justification in allowing a proposal which does not satisfy the 45 degree test for sunlight. There will be instances where proposals will be approved on this basis.

Appendix D: Privacy

New development should not result in significant adverse impact upon the privacy afforded to neighbouring residents, both within dwellings and in any private garden ground/amenity space. What constitutes an acceptable level of privacy will depend on a number of factors. The purpose of this guide is not to create a rigid standard which must be applied in all instances, but rather to set out the criteria which will be taken into account in determining the impact of a particular development.

It is common practice for new-build residential development to ensure a separation distance of 18m between windows where dwellings would be directly opposite one another. Given the application of this distance in designing the layout of new residential development, it would appear unreasonable to then apply this to residential extensions to those same properties.

Assessment of privacy within adjacent dwellings will therefore focus upon the context of a particular development site, taking into account the following factors:

- existing window-to-window distances and those characteristic of the surrounding area;
- any existing screening between the respective windows;
- appropriate additional screening proposed
- respective site levels
- the nature of the respective rooms (i.e. are windows to habitable rooms); and
- orientation of the respective buildings and windows.

Any windows at a distance of 18m or more will not be considered to be adversely affected through loss of privacy. At lesser distances, the factors stated above will be considered in order to determine the likely degree of impact on privacy. For the purposes of this guidance, habitable rooms constitute all rooms designed for living, eating or sleeping eg. lounges, bedrooms and dining rooms/areas.

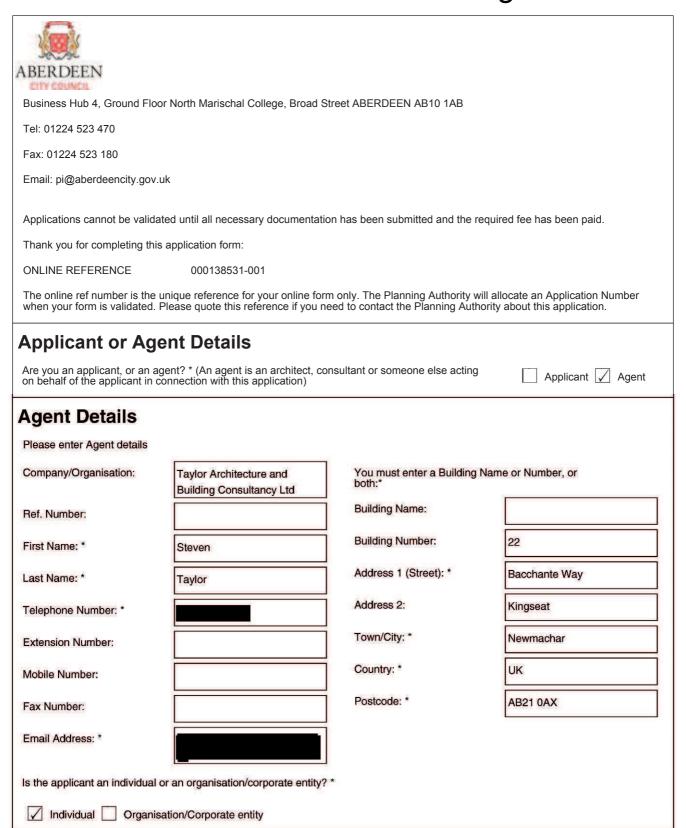
Any windows to habitable rooms should not look out directly over, or down into, areas used as private amenity space by residents of adjoining dwellings. In these circumstances the windows of non-habitable rooms should be fitted with obscure glass.

The addition of balconies to existing residential dwellings will require careful consideration of their potential impact upon privacy. Such additions, if poorly considered, can result in significant overlooking into adjacent gardens. Any

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proposed balcony which would result in direct overlooking of the private garden/amenity space of a neighbouring dwelling, to the detriment of neighbours' privacy, will not be supported by the planning authority.

Agenda Item 2.4



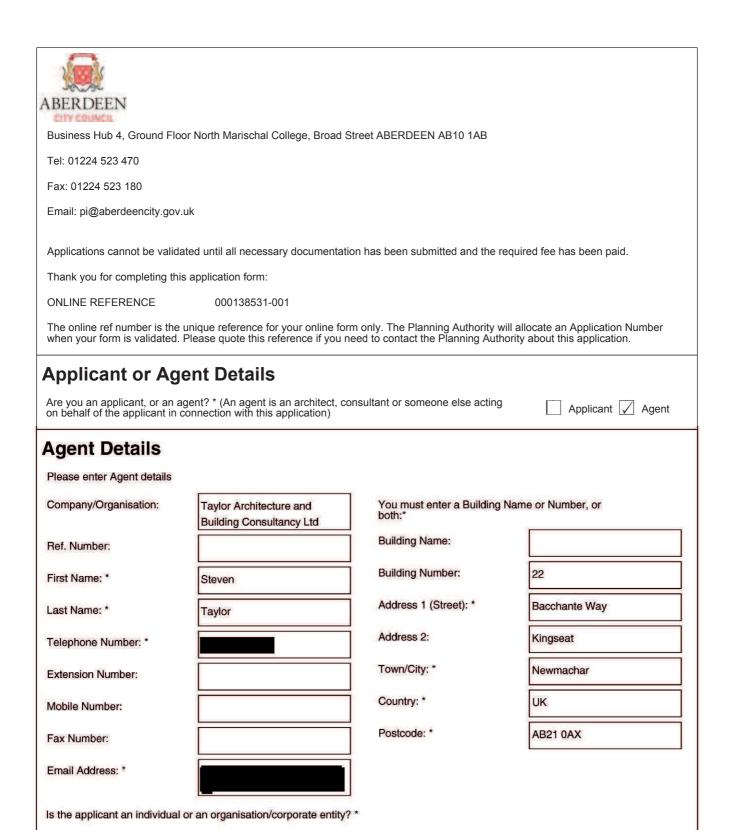
Applicant Do	taila			
Applicant De				
Please enter Applicant	details	7		
Title: *	Mr	You must enter a Building Name or Number, or both:*		
Other Title:		Building Name:	Foggie Cottage	
First Name: *	Michael	Building Number:		
Last Name: *	Wilson	Address 1 (Street): *	Baillieswells Road	
Company/Organisation	n:	Address 2:		
Telephone Number:		Town/City: *	Aberdeen City	
Extension Number:		Country: *	Scotland	
Mobile Number:		Postcode: *	AB159BS	
Fax Number:				
Email Address:				
Site Address	Details			
Planning Authority:	Aberdeen City Council			
Full postal address of t	the site (including postcode where available	ble):		
Address 1:	FOGGIE COTTAGE	Address 5:		
Address 2:	BAILLIESWELLS ROAD	Town/City/Settlemen	at: ABERDEEN	
Address 3:		Post Code: AB15 9BS		
Address 4:				
Please identify/describ	be the location of the site or sites.			
Northin v				
Northing	803761	Easting	386920	
Description of the Proposal				
Please provide a description of the proposal to which your review relates. The description should be the same as given in the application form, or as amended with the agreement of the planning authority: * (Max 500 characters)				
Erection of 1.5 Storey Extension to the Side and Rear of Existing Dwellinghouse, Formation of New Vehicular Access and				
Reliospective Change	Retrospective Change of Use of Agricultural Land to Private garden Ground			

Type of Application			
What type of application did you submit to the planning authority? *			
Application for planning permission (including householder application but excluding application to work minerals).			
Application for planning permission in principle.			
Further application.			
Application for approval of matters specified in conditions.			
What does your review relate to? *			
Refusal Notice.			
Grant of permission with Conditions imposed.			
No decision reached within the prescribed period (two months after validation date or any agreed extension) – deemed refusal.			
Statement of reasons for seeking review			
You must state in full, why you are seeking a review of the planning authority's decision (or failure to make a decision). Your statement must set out all matters you consider require to be taken into account in determining your review. If necessary this can be provided as a separate document in the 'Supporting Documents' section: * (Max 500 characters)			
Note: you are unlikely to have a further opportunity to add to your statement of appeal at a later date, so it is essential that you produce all of the information you want the decision-maker to take into account.			
You should not however raise any new matter which was not before the planning authority at the time it decided your application (or at the time of expiry of the period of determination), unless you can demonstrate that the new matter could not have been raised before that time or that it not being raised before that time is a consequence of exceptional circumstances.			
The Delegated Officer has determined refusal based on two main concerns. Erosion of the Greenbelt in relation to the Retrospective change of use from Agricultural use to Private Garden Ground, and the Size / Mass of the extensions. We disagree in this instance with the Planning Departments views on the change of use in particularly the term undesirable precedence. We also disagree with the views concerning the design of the extensions. We see no detrimental impact on both counts.			
Have you raised any matters which were not before the appointed officer at the time the determination on your application was made? *			
Please provide a list of all supporting documents, materials and evidence which you wish to submit with your notice of review and intend to rely on in support of your review. You can attach these documents electronically later in the process: * (Max 500 characters)			
Taylor Architecture and Building Consultant Ltd drawings EX101 Rev A, EX100 Rev A, PP100 Rev A, PP001 Rev A and PP002 Rev A. Foggie Cottage Design Statement Rev A			
Application Details			
Please provide details of the application and decision.			
What is the application reference number? * P151542			
What date was the application submitted to the planning authority? * 23/09/15			
What date was the decision issued by the planning authority? * 27/11/15			

Review Procedure			
The Local Review Body will decide on the procedure to be used to determine your review and may at any time during the review process require that further information or representations be made to enable them to determine the review. Further information may be required by one or a combination of procedures, such as: written submissions; the holding of one or more hearing sessions and/or inspecting the land which is the subject of the review case.			
Can this review continue to a conclusion, in your opinion, based on a review of the relevant information provided by yourself and other parties only, without any further procedures? For example, written submission, hearing session, site inspection. *			
Yes No			
Please indicate what procedure (or combination of procedures) you think is most appropriate for the handling of your review. You may select more than one option if you wish the review to be conducted by a combination of procedures.			
Please select a further procedure *			
Inspection of the land subject of the appeal. (Further details below are not required)			
Please explain in detail in your own words why this further procedure is required and the matters set out in your statement of appeal it will deal with? * (Max 500 characters)			
A Site inspection should be carried out in order for the Review Body Members the ability to fully visualise the proposals and their true impact on the existing site context.			
In the event that the Local Review Body appointed to consider your application decides to inspect the site, in your opinion:			
Can the site be clearly seen from a road or public land? * Yes No			
Is it possible for the site to be accessed safely and without barriers to entry? *			
If there are reasons why you think the Local Review Body would be unable to undertake an unaccompanied site inspection, please explain here. (Max 500 characters)			
Access to the rear Garden should be arranged with the Applicant due to Family Pets being present. (2no. Dogs)			

Checklist - Applica	tion for Notice of Review			
Please complete the following checklist to make sure you have provided all the necessary information in support of your appeal. Failure to submit all this information may result in your appeal being deemed invalid.				
Have you provided the name and	address of the applicant? *	✓ Yes No		
Have you provided the date and re	eference number of the application which is the subject of this review? *	Yes No		
	half of the applicant, have you provided details of your name and y notice or correspondence required in connection with the review cant? *			
		✓ Yes ☐ No ☐ N/A		
	etting out your reasons for requiring a review and by what procedure u wish the review to be conducted? *	✓ Yes No		
Note: You must state, in full, why you are seeking a review on your application. Your statement must set out all matters you consider require to be taken into account in determining your review. You may not have a further opportunity to add to your statement of review at a later date. It is therefore essential that you submit with your notice of review, all necessary information and evidence that you rely on and wish the Local Review Body to consider as part of your review.				
Please attach a copy of all docum drawings) which are now the subjection	ents, material and evidence which you intend to rely on (e.g. plans and ect of this review *	✓ Yes ☐ No		
Note: Where the review relates to a further application e.g. renewal of planning permission or modification, variation or removal of a planning condition or where it relates to an application for approval of matters specified in conditions, it is advisable to provide the application reference number, approved plans and decision notice (if any) from the earlier consent.				
Declare - Notice of	Review			
I/We the applicant/agent certify the	at this is an application for review on the grounds stated.			
Declaration Name:	Steven Taylor			
Declaration Date:	08/12/2015			
Submission Date:	08/12/2015			

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✓ Individual Organisation/Corporate entity

Applicant Do	taila			
Applicant De				
Please enter Applicant	details	7		
Title: *	Mr	You must enter a Building Name or Number, or both:*		
Other Title:		Building Name:	Foggie Cottage	
First Name: *	Michael	Building Number:		
Last Name: *	Wilson	Address 1 (Street): *	Baillieswells Road	
Company/Organisation	n:	Address 2:		
Telephone Number:		Town/City: *	Aberdeen City	
Extension Number:		Country: *	Scotland	
Mobile Number:		Postcode: *	AB159BS	
Fax Number:				
Email Address:				
Site Address	Details			
Planning Authority:	Aberdeen City Council			
Full postal address of t	the site (including postcode where available	ble):		
Address 1:	FOGGIE COTTAGE	Address 5:		
Address 2:	BAILLIESWELLS ROAD	Town/City/Settlemen	at: ABERDEEN	
Address 3:		Post Code: AB15 9BS		
Address 4:				
Please identify/describ	be the location of the site or sites.			
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What date was the decision issued by the planning authority? * 27/11/15			

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Can this review continue to a conclusion, in your opinion, based on a review of the relevant information provided by yourself and other parties only, without any further procedures? For example, written submission, hearing session, site inspection. *			
☐ Yes ✓ No			
Please indicate what procedure (or combination of procedures) you think is most appropriate for the handling of your review. You may select more than one option if you wish the review to be conducted by a combination of procedures.			
Please select a further procedure *			
Inspection of the land subject of the appeal. (Further details below are not required)			
Please explain in detail in your own words why this further procedure is required and the matters set out in your statement of appeal it will deal with? * (Max 500 characters)			
A Site inspection should be carried out in order for the Review Body Members the ability to fully visualise the proposals and their true impact on the existing site context.			
In the event that the Local Review Body appointed to consider your application decides to inspect the site, in your opinion:			
Can the site be clearly seen from a road or public land? *			
Is it possible for the site to be accessed safely and without barriers to entry? * Yes V No			
If there are reasons why you think the Local Review Body would be unable to undertake an unaccompanied site inspection, please explain here. (Max 500 characters)			
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Have you provided the name and	address of the applicant? *	✓ Yes No		
Have you provided the date and re	eference number of the application which is the subject of this review? *	✓ Yes ☐ No		
	alf of the applicant, have you provided details of your name and y notice or correspondence required in connection with the review ant? *			
		✓ Yes ☐ No ☐ N/A		
	tting out your reasons for requiring a review and by what procedure u wish the review to be conducted? *	✓ Yes No		
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Please attach a copy of all docume drawings) which are now the subjection	ents, material and evidence which you intend to rely on (e.g. plans and ect of this review *	✓ Yes No		
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Declare - Notice of Review				
I/We the applicant/agent certify that	at this is an application for review on the grounds stated.			
Declaration Name:	Steven Taylor			
Declaration Date:	08/12/2015			
Submission Date:	08/12/2015			

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Design Statement

Extension and Alteration to Foggie Cottage Baillieswells Road Bieldside, Aberdeen, AB15 9BS

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Extension and Alteration to Foggie Cottage Baillieswells Road Bieldside, Aberdeen, AB15 9BS

This document is a design statement and planning in support of the application for the extension and alteration of Foggie Cottage, Baillieswells Road. The applicant has engaged the services of Taylor Architecture to act as their agent on the project.

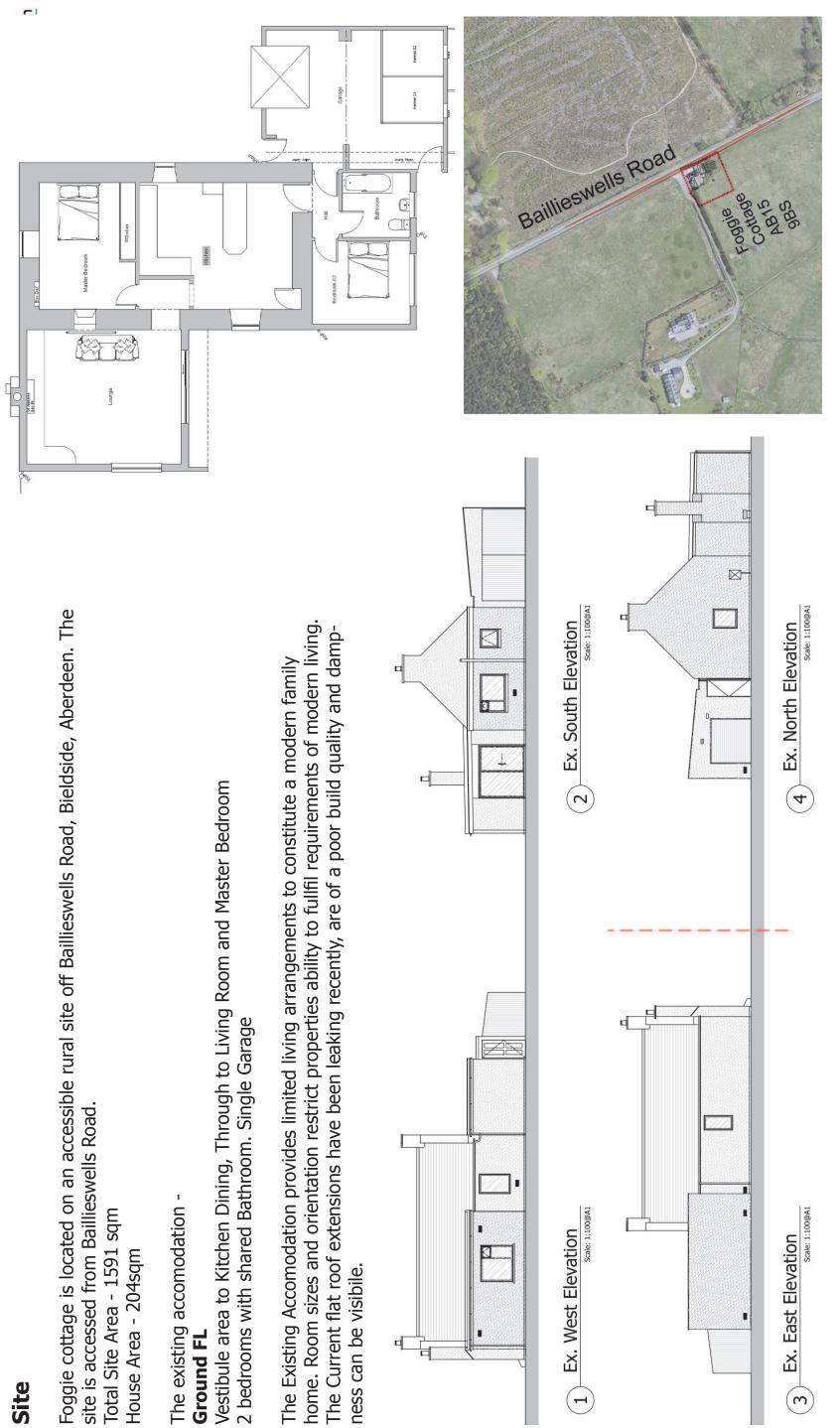


Contents:

1-2	3-4	2-6	7-8	9-15
Site	Design	Precedent	Materials	Comparison







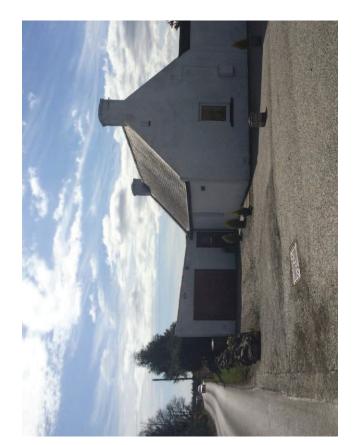


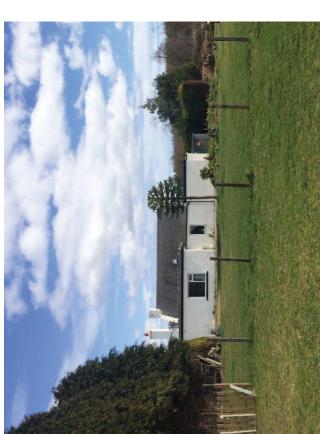






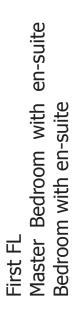






Existing Photographs

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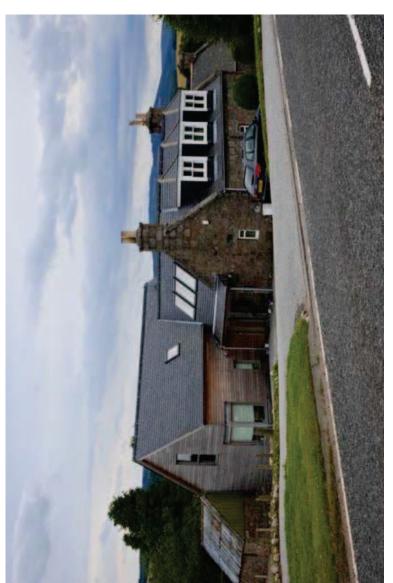
Proposed Accomodation -

Ground FL
2 bedrooms
1 shared en-suite
1 Toilet
Livingroom, Kitchen and Dining
Utility Room

Garage Storage/workbench area

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Precedent



Foundations*

Ground Floor FRL®

Precedent 01

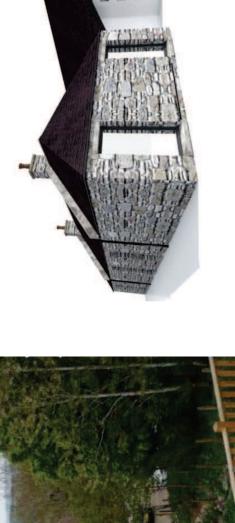
An existing farmhouse located in Drumoak which has 3 retro dormers which are facing the main road. Within our proposal the 3 dormers are facing away from the road.

Ground Roor FFL

Foundational

The ridge and massing is greater than the existing cottage.





Precedent 03 An existina farmhouse pla

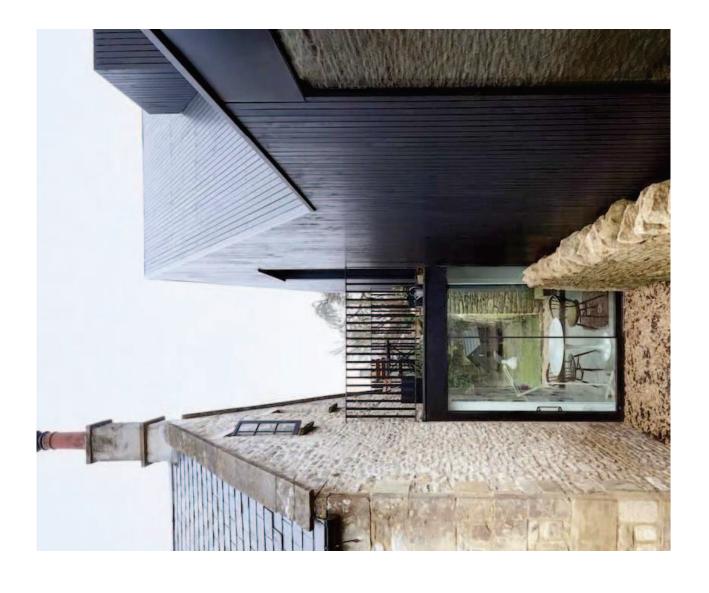
An existing farmhouse located in Aboyne (semi- detached) The ridge and massing is greater than the existing cottage.

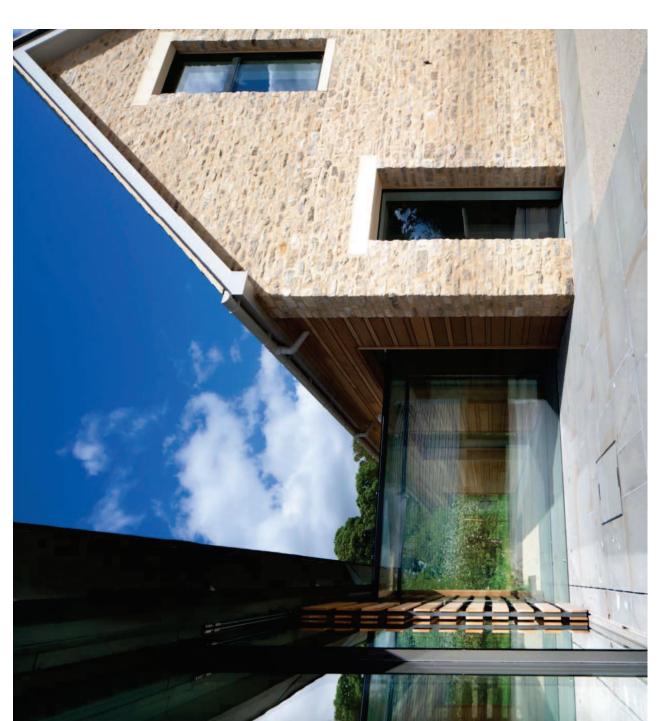
Precedent 02

An existing farmhouse planning approval App/2014/2490 The ridge and massing is greater than the existing cottage.









Page 98

Precedent 05

Example of defined link between exsiting and proposed.

It creates an aesthetic division and a physical buffer between the modern addition and the existing property.

Precedent 06

Example of defined link between exsiting and proposed.

It creates an aesthetic division and a physical buffer between the modern addition and the construction of the existing property

Materials

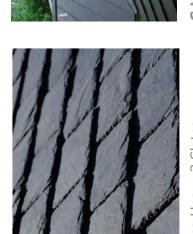
the dwelling have been choosen to match with The fenestrations and proportions of historical representation of vernacular architecture.

m

local character with a modern interpretation The palette of materials aims to reflect the all materials (apart from the slate) will be sourced locally to reduce embodied energy and also provide for minimal life recycling that will respect the climate and setting due to the durability and life expentancy The windows and possible openings shall be replaced and existing masonry to be patched as necessary using local stone and mortar elements.



A Siberian Larch board on board.



B Cupa Heavy 3 Slates



C Metal roof sheets



D Aluminium rain water pipe and roof gutter. Colour to be 7016.



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5







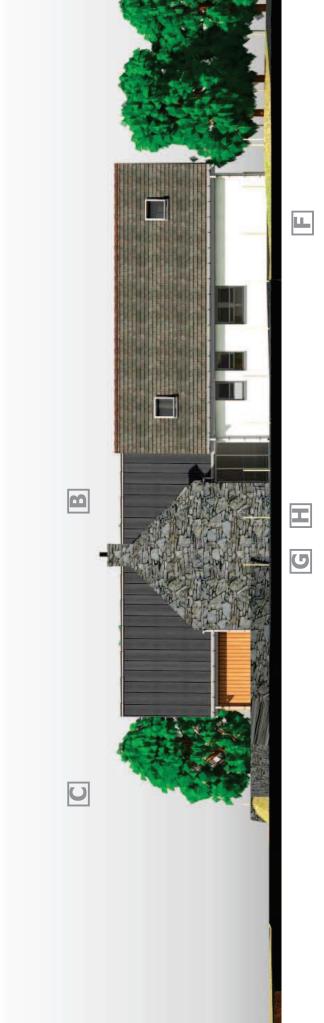
F Baumit Ivory Smooth grey cement render



Disclaimer - Refer to Full Planning Application for Detailed Drawings

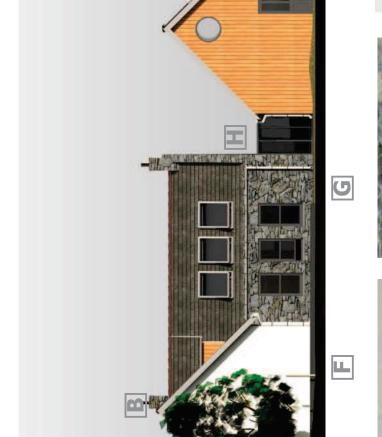


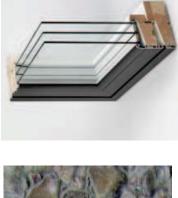




A Siberian Larch board on board.









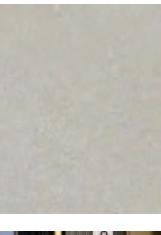
















G Granite rubble masonry.

Disclaimer - Refer to Full Planning Application for Detailed Drawings



C Metal roof sheets

D Aluminium rain water pipe and roof gutter. Colour to be 7016.

E Aluminium roller shutter door. Colour to match roof

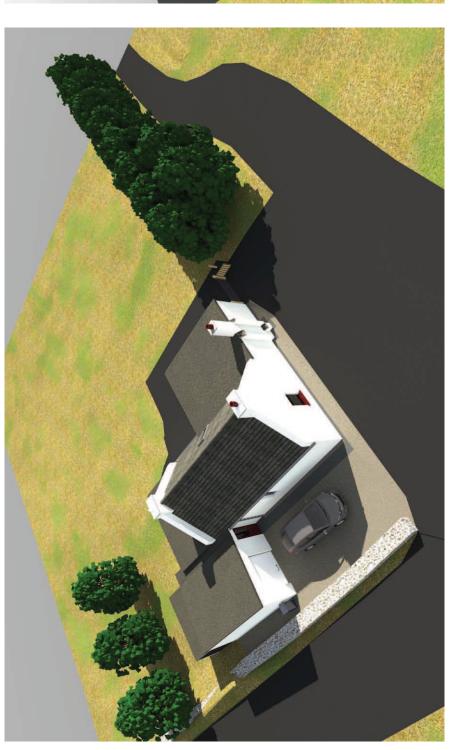
B Cupa Heavy 3 Slates







Proposed



Existing

Page 101







Proposed



Existing

Page 102







Proposed



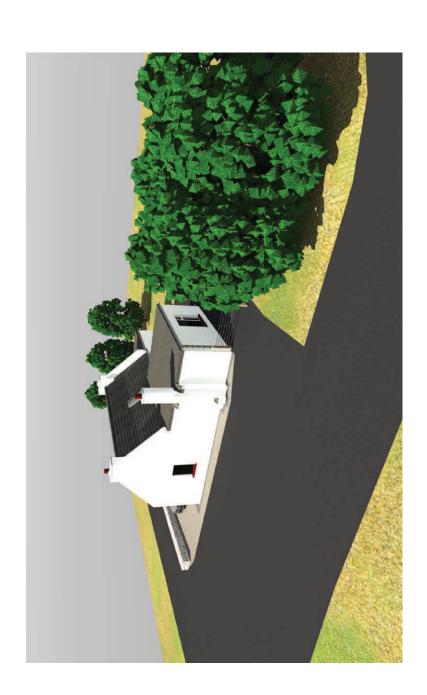
Existing

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Existing





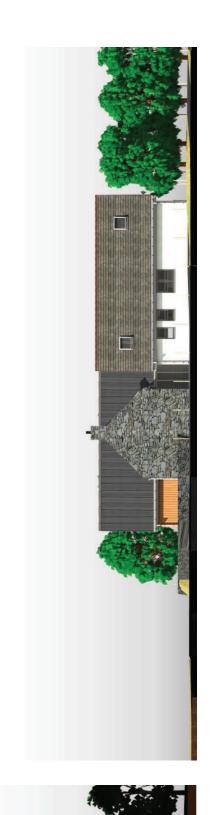




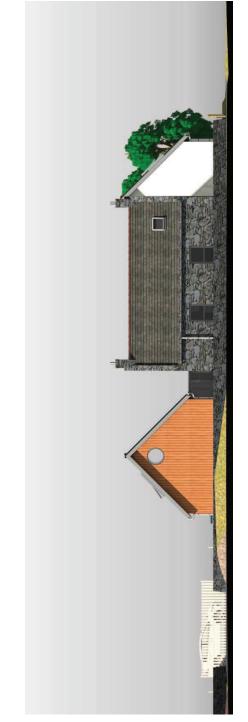


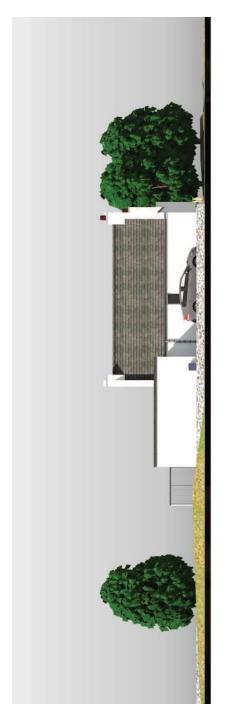


Proposed Illustrations





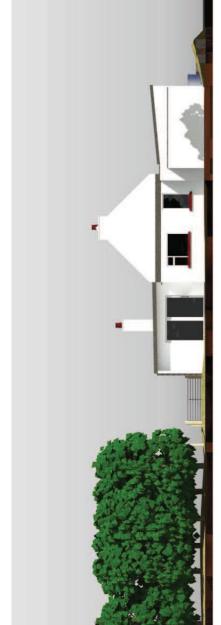




Existing & Proposed East Elevation

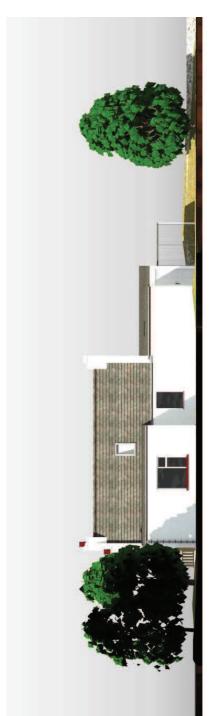
Existing & Proposed North Elevation





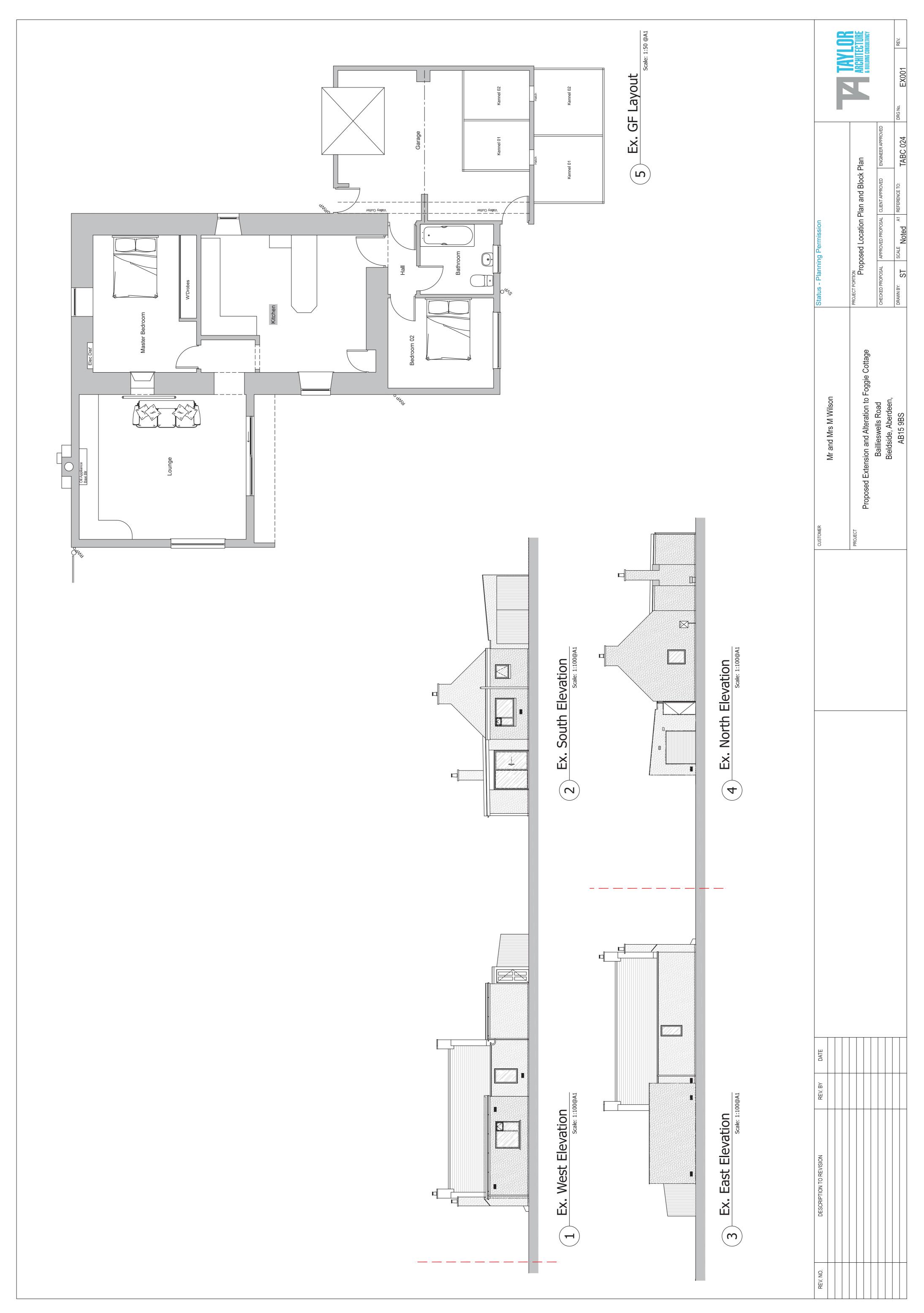
Existing & Proposed South Elevation

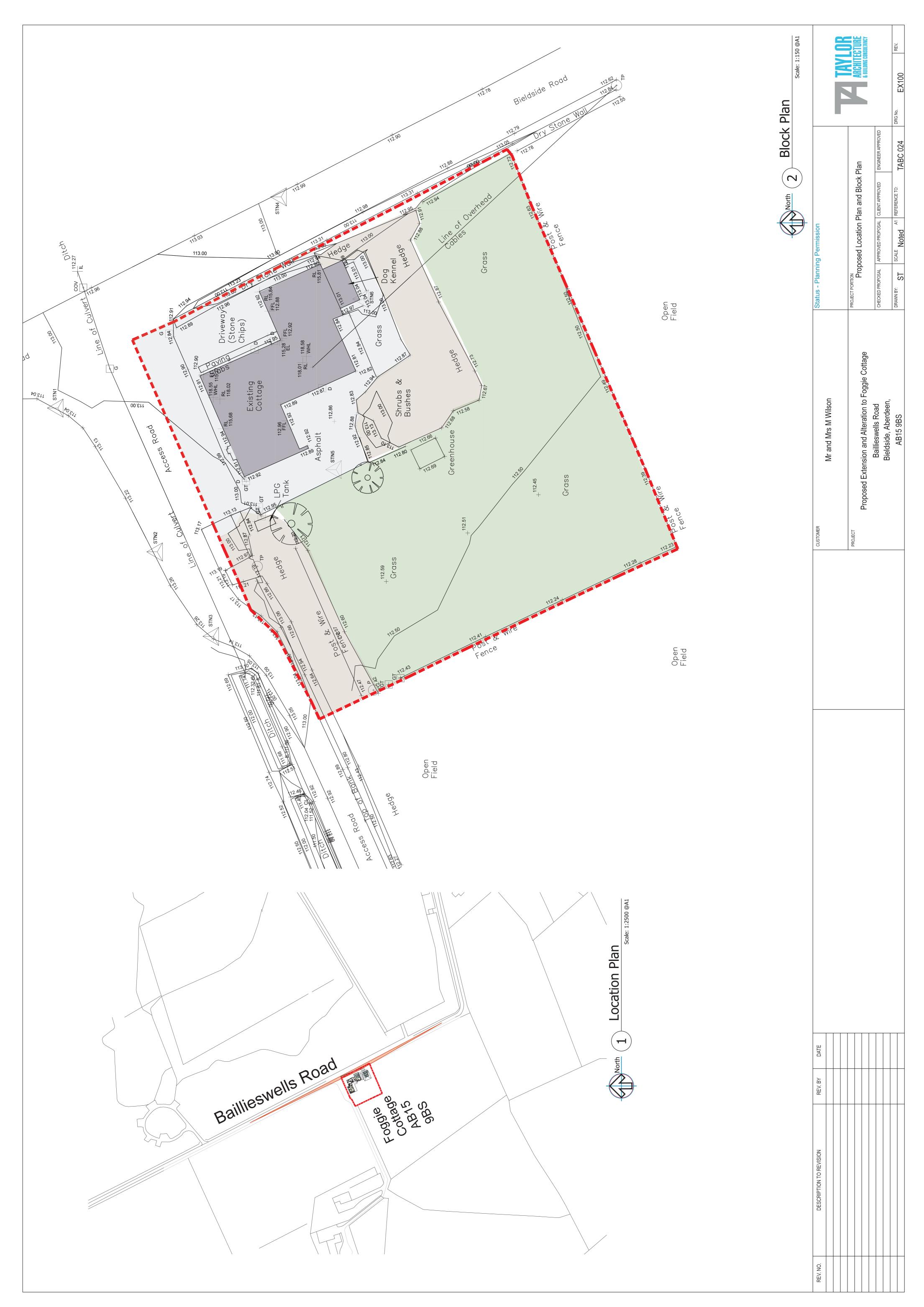




Existing & Proposed West Elevation

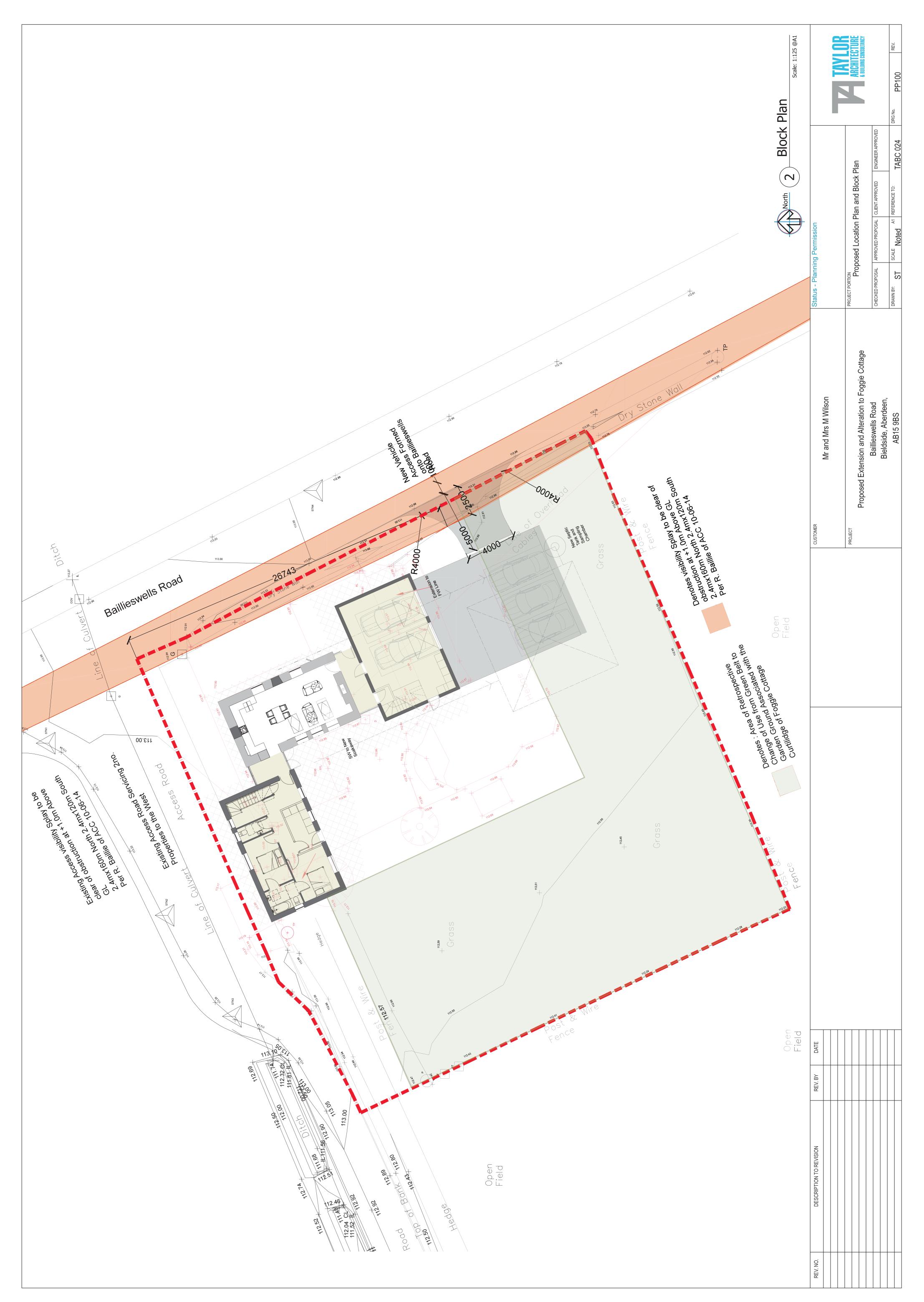
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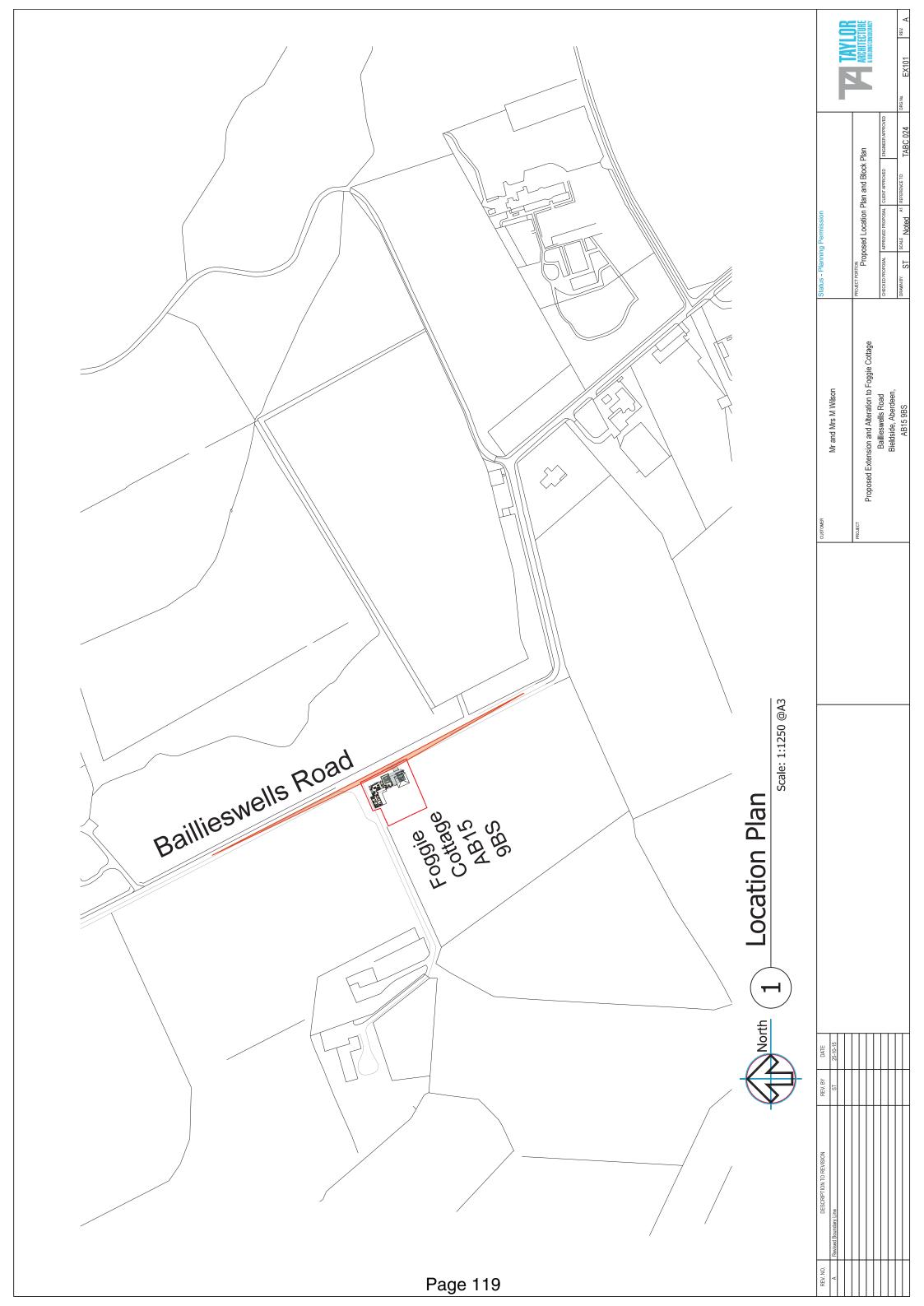






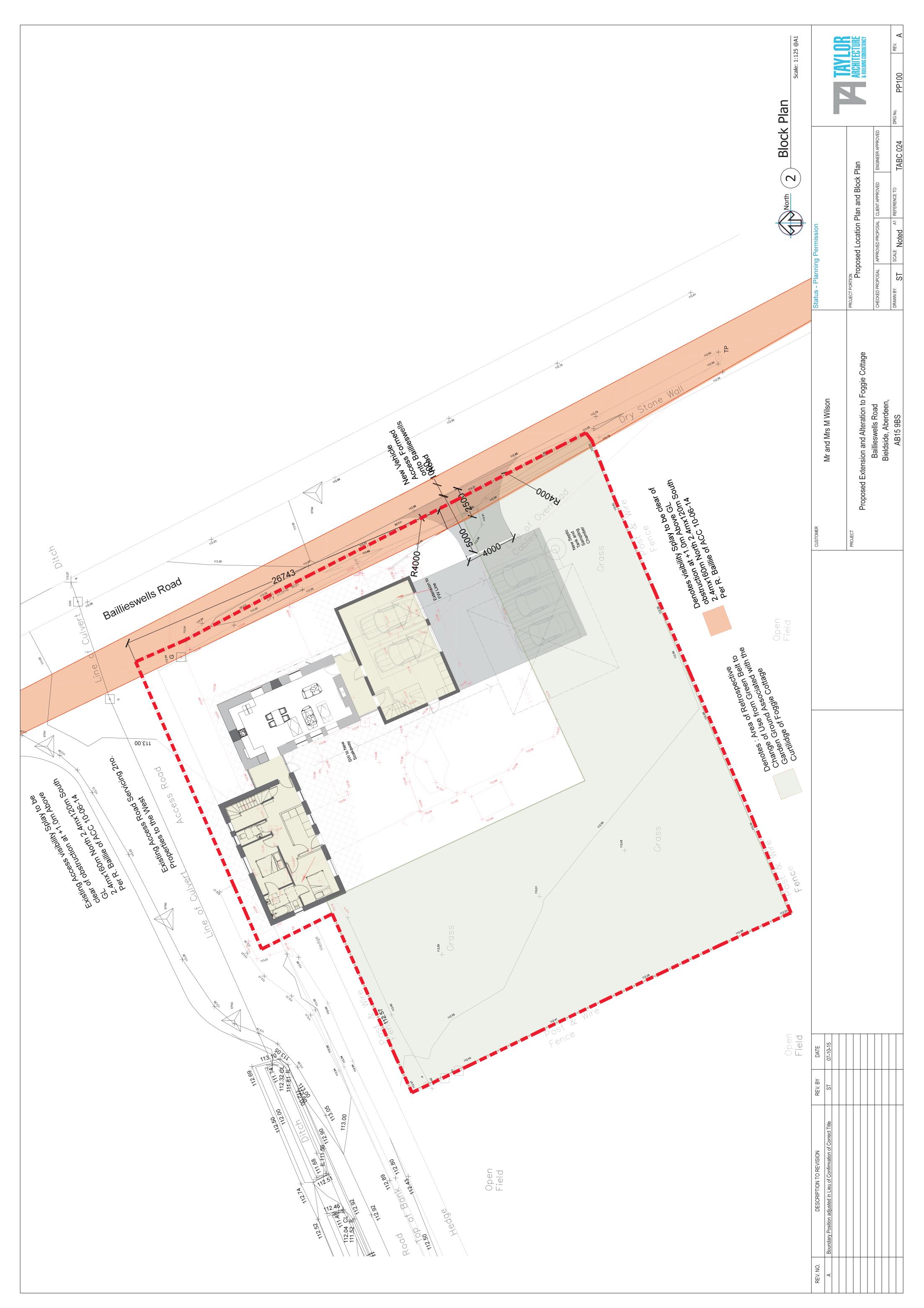


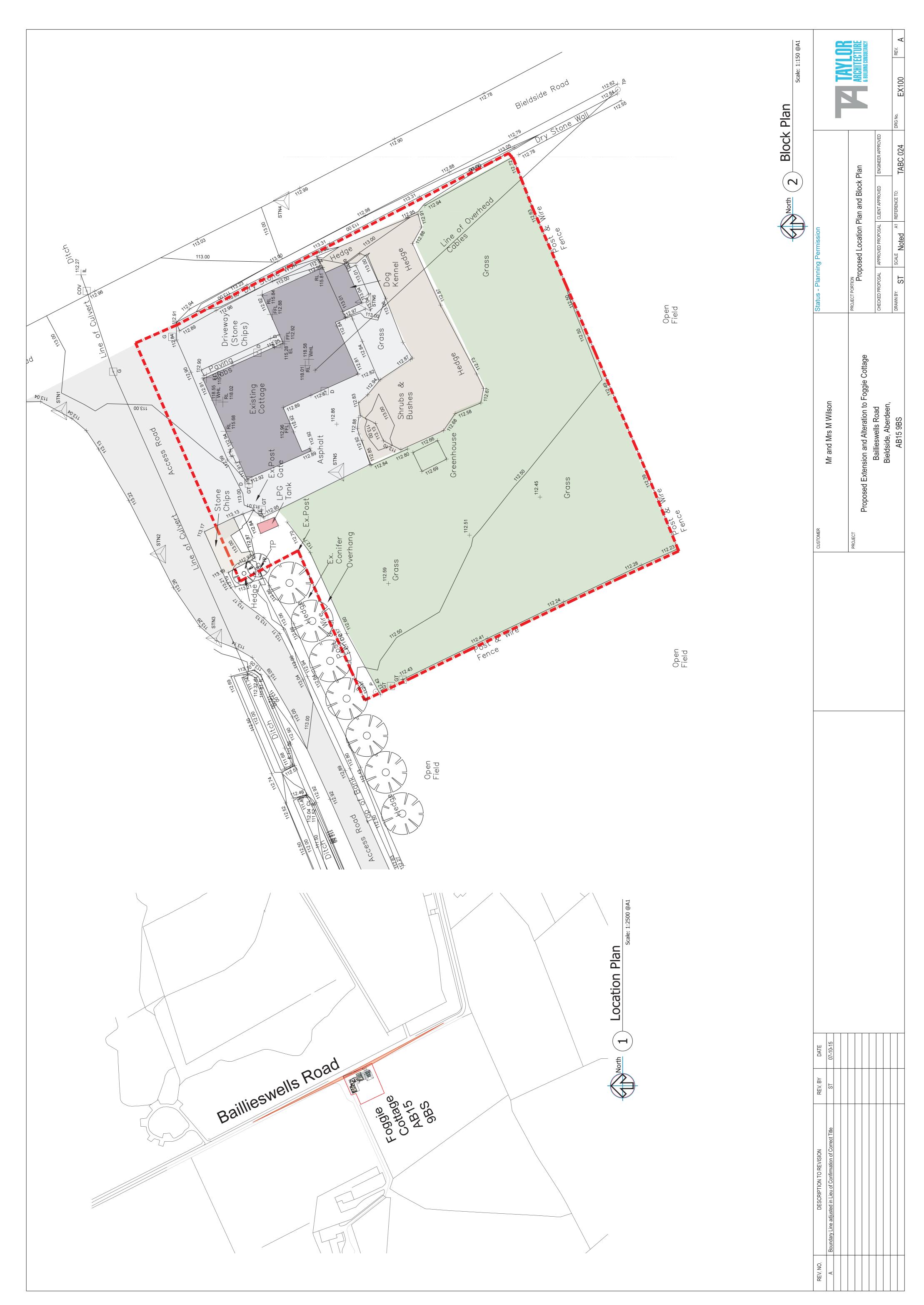












Agenda Item 2.5

Dear Ms Swanson,

Further to your e mail of 11th December and our telephone conversation before Christmas regarding the planning application 151542 and appeal made by our neighbour Mr. Michael Wilson of Foggie Cottage I wish to make the following comment:-

In the 'Delegated Report' issued on 27th November 2015, in the paragraph summarising representations that had been made, the first point refers to the western extension projecting too far north, which could have a detrimental impact on road safety, on both the access road and Baillieswells Road. Whilst I still believe this to be true; no mention was made in the summary of my concern that the new build's western most cable end was far too close to an awkward bend in the private drive (access road) My family and I feel this is an even more important point and worthy of careful consideration by the planners. The drive is narrow and bordered on the northern side by a steep and at times deep ditch and the bend is not that easy to negotiate whilst driving, especially so in icy, snow or wet conditions. As well as residents cars the drive also carries larger vehicles, ie. the school bus and delivery lorries and vans. We believe that to position the new build so far to the west as well as the north would cause a potentially dangerous situation, not only to vehicles and their occupants but also to the building itself, which could be struck by passing traffic, especially so in skiddy conditions.

Point four of the Representations states that' the application site includes land not owned by the applicant.'

Although a site map showing a revised boundary was submitted to the council, this has not yet, to my knowledge, been legally established.

I trust the above comments will be taken into consideration in any further decisions which are taken.

Best regards

Jacqueline Howard

For the Attention of Allison Swanson

Planning Reference 151542 Foggie Cottage, Baillieswells

Thank you for your correspondence dated 5 January and we note the further comments from Jacqueline Howard

We disagree fully with the comments regarding roads safety. Access to and from Baillieswells road will be improved upon due to the formation of formal junction and removing the manoeuvres required to be carried out by the applicant. Aberdeen City Council Roads department agree with this and as such made no objection to Our site having an independent road access. The West Gable that has been referred to, is fully within the demise of the applicant inclusive of space to provide access round the gable so we see no reason as to how this could cause any additional safety concerns. The driveway to the neighbouring property is out with the application boundary so we don't feel that this should be a material consideration of our planning application when the roads team see no issues. However from what we can see there is more than enough space for safe access and egress for vehicles.

The applicant has commenced a process with ROS Keeper with regards to establishing the correct boundary line. The revised boundary line as issued on Rev A of the drawings lodged could be deemed to be the "worst case" scenario for the applicant. IE the boundary is further into the applicants land than shown on the title deeds they obtained at purchase. The process to firm this up is as a result of our clients deeds not aligning with those of the neighbours. The applicant has diligently sought to resolve this and also revised the drawings to show that the scheme still works should it be their deeds that are offset.

We trust this response is sufficient,

Could you also provide us with a likely date for the Appeal to be presented to the LRB and which members will be involved.

Should you wish to discuss further please contact on the below

Agenda Item 2.6

Our Ref: TABC 024/LRB/letter01

Date: 28-01-16

Councillors Cameron, Jaffrey and Milne

Aberdeen City Council

Planning Committee - Local Review Board Members

Dear Sirs / Madam

Planning Reference 151542
Proposed Extension to Foggie Cottage, Baillieswells Road, Aberdeen, AB15 9BS
Local Review Board Meeting 3rd February 2016

With regards to the above Local Review meeting we wish to provide background information to the members, to justify our position in allowing the appeal and granting planning permission.

Background

Our client Mr and Mrs M. Wilson purchased Foggie Cottage in December 2014 and moved in late January 2014. The 'But n Ben' dwelling required significant works to make "liveable" ranging from rot treatment, painting work and replacement flooring within the existing Cottage, along with replacement roofing works to the existing flat roofs, sealing and waterproofing the garage roof. A new bathroom suite was also added.

It had became apparent during these rectification works that in order to create a long term Family Home at Foggie, suitable for current modern living style, more significant works were required to create better use of the existing space.

In a short space of time living in the property Mr and Mrs Wilson established that;

- The "Shelf Life" of the flat roof extension elements had expired (accounting for significant proportion of footprint)
- The layout of the space and connectivity was convoluted.
- Vehicle access to the existing garage raised safety issues surrounding the informal junction onto Baillieswells Road.

See Figures showing Existing Property Fig 01-04

Brief

With the above in mind Taylor Architecture Ltd were appointed with the Brief to;

- Create a four-bed family home including accommodation for visiting visitors.
- Improve upon the vehicle access to the property with consideration to also improve access for the neighbouring properties.
- To retain the character of the cottage element, create distinct parts of the dwelling using glazed links and revert back to the traditional appearance by exposing Granite Rubble walls.
- To create a SW facing court for privacy from Baillieswells Road.

Feasibility drawings were prepared for our first proposed scheme and issued to the Planning Department as Pre-Application Consultation. See Fig 05 attached. The Officer had significant concerns as to the size of the proposals and conveyed these to us at a meeting on 17th of February 2015.

Officers Concerns

We took the Officers Interpretations of the Planning Policies and re-submitted a further scheme on 8th April 2015. We were advised on 24th April 2015 that whilst the revisions were a vast improvement there were still matters that required to be addressed and are as follows;

- The front elevation of the western extension should not project beyond the northern elevation of the original cottage;
- The ridge height of the Western extension should ideally not sit above the ridge height of the original cottage (as
 proposed, the ridge height would match that of the chimney height, rather than the ridge height). In terms of
 achieving space at first floor level in the new-build extension, could the possibility be given to a sunken ground floor
 level, sitting slightly below that of the external ground level?;
- The use of three dormers on the extension is not welcomed as this has more the appearance of a new-build suburban dwellinghouse, rather than a rural cottage. The removal of the central dormer would suffice in this regard;
- The 2 storey glazed and timber-clad linking section between the original cottage and the western extension does not sit well with the form and scale of either the original building or the extension. A more traditional pitched roof link

between these two elements would be more welcome as it would respect the traditional character of the original and proposed buildings, otherwise a single storey glazed link as used to link the garage would also be acceptable, provided the stairs to the first floor level could be incorporated elsewhere;

In response to these points we conceded that the link section on **Item 04** could be removed from the scheme, however strongly oppose the others,

Item 01, the positioning of the extension elements best serve the unique plot orientation, creating space to showcase the newly renovated granite rubble cottage and privacy shielding to the SW and Baillieswells Road. These extensions broadly followed the pattern of the existing footprint. (See Figs)

Item 02, the ridge height of the bedroom element in Site Context could never be read as being higher as in threedimensionally could never be viewed as in 2D elevation drawing. The retained chimneybreast would also distort the elevation language, meaning it to be more difficult to read the slight level change. Numerous similar Examples have been displayed in rural context throughout Aberdeen City and Aberdeenshire (See Figs)

Item 03, the 3no. Dormers are crucial to obtaining adequate headroom in the Master bedroom. We disagree with the comments surrounding this being a Suburban feature; many of the surrounding farmhouses including close and immediate neighbours have these roof extensions, and ultimately these cannot be viewed from anywhere on the streetscape therefore causing no adversity on the amenity. (See Figs)

Formal Application

On the 18th June 2015 we issued further conveyed our concerns at the Officers Interpretation of the Policy's and demonstrated our revised proposals to the officer via Mass modelling. Whilst we couldn't agree on certain design elements, with the Officers Interpretation, we were advised to lodge a formal application which we did on 18th August 2015.

When lodging the application we produced refined 3D rendered images to allow the officer to fully explore their concerns. (See Figs 06-10). It was hoped that these would allow the scheme to work, but the decision notice was issued as refused on 27th Nov 2015. We were issued a Decision Notice on the 27th November 2015 refusing our application.

Precedence

Whilst the Proposals and Context of Foggie Cottage is unique and the term Precedence should refer to situations that are identical, we draw comparison to extensions that have been built demonstrating how such similar works can (and in some cases not) work. Figs 11-17 show examples of Built Envelope that contradict the reasoning behind the Refusal decision for our Application at Foggie Cottage. The majority of these examples are significantly beyond the Mass and Scaling of our proposal and significantly change the form of the Originating Cottage element.

Conclusion

- The proposed extension has been designed to ensure the best possible appearance for the development in relation
 to the surrounding area, taking into account its current built form and maintaining a quality streetscape viewed by
 users on Baillieswells Road.
- The siting of the dwelling will also ensure that an adequate level of privacy and residential amenity will be maintained for the occupants by creating a SW facing court.
- The scale, massing, height are appropriate and requisite to delivering modern quality of living sensitive to retaining the existing historic Cottage.
- The proposals display a high standard of design using appropriate materials, textures and colours which are also sensitive to the surrounding area. An adequate amount of private garden space has been provided to serve the new dwellinghouse.
- The proposed new dwellinghouse will respect the natural and built features on the site which are worth of retention, namely stone boundary walls and planting.
- The proposals have incorporated best practice measures in terms of energy efficiency and maximising the potential for solar gain through the use of glazed windows on the elevations and the orientation of the house.
- The new dwellinghouse will not adversely impact on any important public viewpoints or panoramas and the proposals will not adversely impact on the landscape character of the area.

In conclusion, it is considered that the proposals for extending the dwellinghouse at Foggie complies with the relevant Policies in the Aberdeen Local Plan and will improve the overall appearance of the site.

We therefore respectfully request that the members consider allowing the Appeal.

Yours sincerely,

Steven Taylor
Director
Taylor Architecture and Building Consultancy Ltd



Fig 01 Foggie Cottage.



Fig 02 Foggie Cottage as viewed from West Boundary. No plans to manicure as space is needed for our dogs



Fig 03 Foggie Cottage. Viewed from SW corner of Site



Fig 05 Original Scheme Feb 2015. We were advised the extension was too big relative to cottage.



Fig 06 Revised Scheme April 2015. 2 extension elements forming a courtyard to SW. Our proposals reveal more of the cottage than currently shown in Fig 03



Foggie Cottage LRB 03/02/2016

Fig 07 Proposed view at existing junction from Baillieswells road. Note whilst heading North to South the entire cottage is visible as rubble. The ridge height difference is negligible and 3 no. dormers cant be seen . Ref 01 for existing



Fig 08 Formation of courtyard using 3 elements. Existing cottage distinctly remains in place and view on Streetscape



Fig 09 Isometric from SE showing new Road access to Foggie Cottage. The roads department have welcomed the formality and improved safety, and visibility splays





Fig 10 Proposed view heading North on Baillieswells road.

3no. Dormer window units are not visible.



Fig 11 Example of higher extension and 3no. Dormers added to an existing cottage. In this case 3 no. Dormers are added to the streetscape and into the roof of the cottage. Our application does not affect the visual amenity of the cottage or street



Fig 12 Example of large mass and higher ridge to an existing cottage. In this case the mass of the cottage is increased significantly to the rear.

We intend to retain the cottage to the front and the rear. Using glass links to give a 360degree view of cottage walls



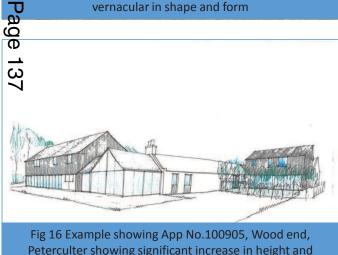
Fig 13 Example of 3 No. Dormers, retro fitted to an existing cottage. The dormers added here are not considered as vernacular in shape and form



Fig 14 Example showing multitude of extensions to an existing farmhouse. Our application deals with the connections to the existing cottage in a more sympathetic way. The dormer and conservatory are not vernacular



Fig 15 Example showing a significant mass increase onto an existing Gable to Gable cottage. Also additional Dormer windows. Our application does not add such mass or Dormer to the Historic Cottage.



Peterculter showing significant increase in height and massing from extensions

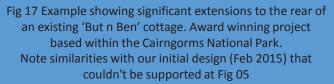






Fig 18 Image showing neighbouring dwellings. Shows 3 No. Dormers that work well

Agenda Item 3.2

Signed (authorised Officer(s)):

42A SEAFORTH ROAD, ABERDEEN

DEMOLITION OF EXISTING PLUMBER'S STORE AND ERECTION OF 8 NO 2 BED FLATS WITH ASSOCIATED CAR PARKING

For: Alexander Duthie & Sons Ltd

Application Type: Detailed Planning

Permission

Application Ref. : P151615
Application Date : 14/10/2015
Advert : Can't notify

neighbour(s)

Advertised on : 28/10/2015

Officer : Hannah Readman
Creation Date : 18 December 2015
Ward: George Street/Harbour (M Hutchison/J

Morrison/N Morrison)

Community Council: No response received

RECOMMENDATION:

Refuse

DESCRIPTION

This application relates to a single storey building located on the south side of Seaforth Road, at its junction with Urquhart Lane to the east. The building is constructed of exposed aggregate synthetic blockwork with a metal sheet roof, the footprint covers most of the 628sqm site. It is currently vacant but has most recently been used as a storage shed for a plumbing business. The surrounding area is designated for residential use within the Local Development Plan and contains a mix of housing styles from 2 storey, four in a block flats, to more dense 3 and 4 storey flatted developments of both traditional and modern design.

RELEVANT HISTORY

P130891 – Planning permission in principle for the erection of 10 residential units was applied for but later withdrawn.

PROPOSAL

Detailed planning permission is sought for redevelopment of the site with a block containing eight, 2 bedroom flats set over 4 floors. The building would measure approximately 15.8m in width, 12.4m in depth and 11.5m in height. It would be of a modern design, with a flat roof and 'Juliet' balconies to all windows on the first

to third floors. Finishes would include a dark grey membrane roof, grey synthetic granite to the ground floor, smooth white render to the middle floors, grey zinc effect cladding panels to the top floor and all windows would be grey uPVC framed. A boundary wall, to be finished with a smooth white render and a concrete cope stone, pillars to a height of 2.3m and the connecting wall of 0.9m with atop 0.9m black mild steel railings.

Also proposed are: 8 cycle lockers, 11 car parking spaces, 1 motor cycle parking space and a communal bin store located to the east of the site off Urguhart Lane.

Supporting Documents

All drawings and the supporting documents listed below relating to this application can be viewed on the Council's website at -

http://planning.aberdeencity.gov.uk/PlanningDetail.asp?ref.=151615

On accepting the disclaimer enter the application reference quoted on the first page of this report.

Design Statement

CONSULTATIONS

Roads Development Management – Advise maximum standards would see 12 parking spaces required, an aisle width of 6m should also be achieved. The site is reasonably accessible to public transport. Additionally: 1 disabled parking space, 8 long stay cycle lockers, and 1 motorcycle bay are required. Details of wall height are also required, as is a contribution towards the strategic transport fund "STF";

Environmental Health – Advisory notes provided, no objection;

Developer Contributions Team – The applicant has been provided with a copy of the Developer Contributions report which outlines that contributions are required towards the provision of: affordable housing, sport and recreation, open space and the aforementioned STF;

Flooding – No response received;

Community Council – No comments;

Education, Culture and Sport (Educational Provision) – Pupils from this development would be zoned to Hanover Street Primary School, and Harlaw Academy. Both Hanover Primary and Harlaw Academy are forcast to be over capacity and contributions are sought to facilitate either an extension or reconfiguration of exisiting accommodation, in order that projected numbers from the development can be absorbed.

REPRESENTATIONS

One letter of objection has been received raising the following issues:

- 1. Design should be in keeping with adjacent properties; and
- Construction noise and dust concerns.

PLANNING POLICY

Aberdeen Local Development Plan

H1 - Residential Areas

Within existing residential area, proposals for new residential development will be approved in principle if it:

- 1. Does not constitute over development;
- 2. Does not have an adverse impact on the character or amenity of the surrounding area;
- 3. Does not result in the loss of valuable and valued areas of open space.

H5 – Affordable Housing

Housing developments of five units or more are required to contribute no less than 25% of the total number of units as affordable housing.

D1 – Architecture and Placemaking

New development must be designed with due consideration for its context and make a positive contribution to its setting.

D2 – Design and Amenity

In order to ensure the provision of appropriate levels of amenity the following principles will be applied:

- Privacy shall be designed into higher density housing;
- Residential development shall have a public face to a street and a private face to an enclosed garden or court;
- All residents shall have access to sitting-out areas;
- Individual flats shall be designed to make the most of opportunities offered by the site for views and sunlight.

D3 – Sustainable and Active Travel

New development will be designed in order to minimise travel by private car, improve access to services and promote healthy lifestyles by encouraging active travel.

11 – Infrastructure Delivery and Developer Contributions

Where development either individually or cumulatively will place additional demands on community facilities or infrastructure, the Council will require the developer to meet or contribute to the cost of providing, or improving such infrastructure or facilities.

R6 – Waste Management Requirements for New Development

Housing developments should have sufficient space for the storage of residual, recyclable and compostable wastes. Flatted developments will require communal facilities that allow for the separate storage and collection of these materials.

T2 – Managing the Transport Impact of Development

New developments will need to demonstrate that sufficient measures have been taken to minimise the traffic generated.

Proposed Aberdeen Local Development Plan

The following policies substantively reiterate policies in the adopted local development plan as summarised above:

- H1 Residential Areas (H1 Residential Areas)
- H5 Affordable Housing (H5 Affordable Housing)
- D1 Quality Placemaking by Design (D1 Architecture and Placemaking and D2 Design and Amenity)
- 11 Infrastructure Delivery and Planning Obligations (*I1 Infrastructure Delivery and Developer Contributions*)
- T2 Managing the Transport Impact of Development (T2 Managing the Transport Impact of Development)
- T3 Sustainable and Active Travel (T3 Sustainable and Active Travel)
- R6 Waste Management Requirements for New Developments (R6 Waste Management Requirements for New Developments)

Supplementary Guidance

Transport and Accessibility Supplementary Guidance

Provides guidance on car and cycle parking standards, and car-free developments.

EVALUATION

Sections 25 and 37(2) of the Town and Country Planning (Scotland) Act 1997 (as amended) require that where, in making any determination under the planning acts, regard is to be had to the provisions of the development plan and that determination shall be made in accordance with the plan, so far as material to the application, unless material considerations indicate otherwise.

Principle of development

The site forms part of a wider residential area, as identified within the Local Development Plan. Accordingly, the principle of provision of new residential accommodation is acceptable - as it would be compatible with adjacent land uses, subject to: an acceptable design, a high standard of occupier amenity, parking and accessibility and waste/recycling provision.

Design

Seaforth Road is characterised by a variety of architectural styles, predominantly 3 and 4 storey, flats or tenements. Particularly there are four two storey flatted blocks to the west. The proposal is also over four storeys, and would therefore not look at odds with the wider streetscape and the relationship between it and the nearest two storey block to the west would emulate the relationships that already exist nearby. A separation distance of approximately 7m would remain between the proposed development and the gable end of the two storey block to

the west. This is considered sufficient to ensure that there would be no adverse impact in terms of overshadowing to the garden ground or loss of light to habitable rooms. The siting of the proposed block would align with the existing building line, which demonstrates due consideration to its context in this regard. The general palette of materials is appropriate for area and would provide visual interest. In relation to the white render, this colour is not deemed the most appropriate for Seaforth Road which is characterised by warmer beige and cream colours and would make the proposed block unduly prominent in the streetscape. However, this alone is not a reason for refusal and could be controlled by a suitable condition, otherwise the overall design is considered acceptable and in general compliance with policy D1.

Residential Amenity

The proposed flats would all be dual aspect, providing a varied and interesting outlook for residents. The incorporation of large windows would also provide a good level of daylight and sunlight from the south. Each flat would be of a reasonable size and practical layout. However, there is an extremely limited amount of external space for residents to enjoy either privately or communally. The Juliet balconies, although a nice feature, do not provide any sitting out space for residents. There is no space to the rear of the development to accommodate a communal garden or sitting out space as this area is dominated by car parking and the access road. There is also no space to incorporate a robust landscaping scheme which would assist in the development marrying in with surrounding plots that are characterised by spacious front and rear gardens/drying greens. Policy D2 states that "all residents should have access to sitting out areas" and "as a guideline, no more than 50% of any court should be taken up by parking spaces and access roads". As neither of these points have been addressed in the layout, it is considered to be contrary to policy D2. A solution to address this was put to the applicant, in the form of reducing the number of flats on site, thereby reducing the parking and cycle spaces and subsequently creating outdoor space for communal garden use. However, this was seen to result in the development not being sufficiently economically viable to the applicant.

Parking and Accessibility

The development was evaluated by Roads Development Management officers who made several suggestions to amend the site layout in order to meet Council standards. A total of 11 car parking spaces have been provided, 8 cycle lockers and 1 motorcycle space. Whilst this provision is to the satisfaction of Roads officers, the site fails to provide 1 disabled parking space and the cycle lockers are split across two areas. The pair of lockers to the east of the site occupy a rather incongruous location which would not encourage their use nor be entirely practical to navigate too with a bike given that they are behind two car parking bays. The site has relatively good access to bus routes which run along King Street which is 175m to the west and is only 1km from the City Centre and the beach. The site therefore benefits from multiple travel options and is in general

compliance with policies T2 and T3, but is not well considered in its layout and thus has a poor standard of placemaking.

Waste Management

The plans show an area allocated as a bin store. The Council's Waste Management Team has submitted comments in relation to the size and location of this bin store. These comments set out that communal waste containers would be recommended, but do not specify whether the bin store shown would be of an adequate size and location. As such, it is considered that this does not warrant a reason for refusal as further details could be submitted at a later stage. Although it is not clear what impacts this may have on the layout.

Developer Contributions

The relevant policies that have triggered contributions are I1 and H5. Should the development have been found acceptable, the preparation and registration of a formal s75 planning obligation would have been required to secure a provision of affordable housing, primary and secondary education, sport and recreation and the strategic transport fund.

Matters raised in representation

In relation to points raised in the one letter of objection, the design (scale and appearance of the building in itself) is considered suitable for the context and is discussed in detail above. Construction noise and associated dust would be a short term disruption to local residents. An informative would have been attached to control construction hours if the application was to proceed for approval.

Proposed Aberdeen Local Development Plan

The Proposed ALDP was approved for submission for Examination by Scottish Ministers at the meeting of the Communities, Housing and Infrastructure Committee of 27 October 2015. It constitutes the Council's settled view as to what should be the content of the final adopted ALDP and is now a material consideration in the determination of planning applications, along with the adopted ALDP. The exact weight to be given to matters contained in the Proposed ALDP (including individual policies) in relation to specific applications will depend on whether:

- these matters have been subject to representation and are regarded as unresolved issues to be determined at the Examination; and
- the relevance of these matters to the application under consideration.

Policies and proposals which have not been subject to objection will not be considered at Examination. In such instances, they are likely to be carried forward for adoption. Such cases can be regarded as having greater material weight than those issues subject to Examination. The foregoing can only be assessed on a case by case basis. In relation to this particular application no new issues were raised.

RECOMMENDATION

Refuse

REASONS FOR RECOMMENDATION

The proposed site layout is dominated by car parking and an access road and therefore fails to incorporate a usable and high quality sitting out area for residents. The use of Juliet balconies does not constitute an alternative sitting out area and therefore the application is contrary to Adopted Local Development Plan Policy D2: Design and Amenity. The lack of external amenity provision and associated landscaping or soft boundary treatment indicates that the site is being overdeveloped and would therefore have an adverse impact on the character of the wider area, contrary to Adopted Local Development Plan Policies D1: Architecture and Placemaking, H1: Residential Areas and Proposed Local Development Plan Policies D1: Quality Placemaking by Design and H1: Residential Areas.



PLANNING & SUSTAINABLE DEVELOPMENT

Communities, Housing and Infrastructure Business Hub 4, Marischal College, Broad Street, ABERDEEN. AB10 1AB

THE TOWN AND COUNTRY PLANNING (SCOTLAND) ACT 1997 Refusal of Planning Permission

David Gauld Architect 1B Napier Road Edinburgh EH10 5BE

on behalf of Alexander Duthie & Sons Ltd

With reference to your application validly received on 14 October 2015 for Planning Permission under the above mentioned Act for the following development, viz:-

DEMOLITION OF EXISTING PLUMBER'S STORE AND ERECTION OF 8 NO 2 BED FLATS WITH ASSOCIATED CAR PARKING at 42A Seaforth Road, Aberdeen

the Council in exercise of their powers under the above mentioned Act hereby REFUSE Planning Permission for the said development as specified in the application form and the plan(s) and documents docketed as relative thereto and numbered as follows:-

P151615-01, P151615-02, P151615-03, P151615-04, P151615-05

The reasons on which the Council has based this decision are as follows:-

The proposed site layout is dominated by car parking and an access road and therefore fails to incorporate a usable and high quality sitting out area for residents. The use of Juliet balconies does not constitute an alternative sitting out area and therefore the application is contrary to Adopted Local Development Plan Policy D2: Design and Amenity. The lack of external amenity provision and associated landscaping or soft boundary treatment indicates that the site is being overdeveloped and would therefore have an adverse impact on the character of the wider area, contrary to Adopted Local Development Plan Policies D1: Architecture and Placemaking, H1: Residential Areas and Proposed Local Development Plan Policies D1: Quality Placemaking by Design and H1: Residential Areas.

PETE LEONARD DIRECTOR

APPLICATION REF NO P151615

Continuation

The plans, drawings and documents that are the subject of this decision notice are numbered as follows:- P151615-01, P151615-02, P151615-03, P151615-04, P151615-05

Date of Signing 18 December 2015

Daniel LewisDevelopment Management Manager

Enc.

NB. EXTREMELY IMPORTANT INFORMATION RELATED TO THIS REFUSAL OF PLANNING APPROVAL

The applicant has the right to have the decision to refuse the application reviewed by the planning authority and further details are given in Form attached below.

Regulation 28(4)(a)

Form 1

TOWN AND COUNTRY PLANNING (SCOTLAND) ACT 1997

Notification to be sent to applicant on refusal of planning permission or on the grant of permission subject to conditions

- 1. If the applicant is aggrieved by the decision of the planning authority to
 - a. refuse planning permission for the proposed development;
 - b. to refuse approval, consent or agreement required by condition imposed on a grant of planning permission;
 - c. to grant planning permission or approval, consent or agreement subject to conditions,

the applicant may require the planning authority to review the case under section 43A(8) of the Town and Country Planning (Scotland) Act 1997 within three months from the date of this notice. Any requests for a review must be made on a 'Notice of Review' form available from the planning authority or at http://eplanning.scotland.gov.uk/.

Notices of review submitted by post should be sent to –

Planning and Sustainable Development Communities, Housing and Infrastructure Aberdeen City Council Business Hub 4 Ground Floor North Marischal College Broad Street Aberdeen AB10 1AB

2. If permission to develop land is refused or granted subject to conditions and the owner of the land claims that the land has become incapable of reasonably beneficial use in it's existing state and cannot be rendered capable of reasonably benefical use by the carrying out of any development which has been or would be permitted, the owners of the land may serve on the planning authority a purchase notice requiring the purchase of the owner of the land's interest in the land in accordance with Part 5 of the Town and Country Planning (Scotland) Act 1997.

PETE LEONARD DIRECTOR

APPLICATION REF NO P151615

Continuation

PETE LEONARD DIRECTOR

From: webmaster@aberdeencity.gov.uk [mailto:webmaster@aberdeencity.gov.uk]

Sent: 26 October 2015 00:09

To: PI

Subject: Planning Comment for 151615

Comment for Planning Application 151615

Name: Scott Dawson

Address: 49b Seaforth Road

Aberdeen AB245PG

Telephone :

Email:

type:

Comment: The new apartments should be in keeping with the properties on that side of the road otherwise it could look totally out of place and an eyesore. There is a very distinct difference between the properties on each side of the road.

As for the noise, dust and other disruptions produced, in such a very populated area, I guess I will just have to deal with that if approved even though I will gain nothing.

Agenda Item 3.3

Policy D1 – Architecture and Placemaking

To ensure high standards of design, new development must be designed with due consideration for its context and make a positive contribution to its setting. Factors such as siting, scale, massing, colour, materials, orientation, details, the proportions of building elements, together with the spaces around buildings, including streets, squares, open space, landscaping and boundary treatments, will be considered in assessing that contribution.

To ensure that there is a consistent approach to high quality development thropughout the City with an emphasis on creating quality places, the Aberdeen Masterplannign Process Supplementary Guidance will be applied.

The level of detail required will be appropriate to the scale and sensitivity of the site. The full scope will be agreed with us prior to commencement.

Landmark or high buildings should respect the height and scale of their surroundings, the urban topography, the City's skyline and aim to preserve or enhance important views.

Policy D2 - Design and Amenity

In order to ensure the provision of appropriate levels of amenity the following principles will be applied:

- 1. Privacy shall be designed into higher density housing.
- 2. Residential development shall have a public face to a street and a private face to an enclosed garden or court.
- 3. All residents shall have access to sitting-out areas. This can be provided by balconies, private gardens, terraces, communal gardens or other means acceptable to the Council.
- 4. When it is necessary to accommodate car parking within a private court, the parking must not dominate the space: as a guideline no more than 50% of any court should be taken up by parking spaces and access roads. Underground or decked parking will be expected in high density schemes.
- 5. Individual flats or houses within a development shall be designed to make the most of opportunities offered by the site for views and sunlight. Repeated standard units laid out with no regard for location or orientation are not acceptable.
- 6. Development proposals shall include measures to design out crime and design in safety.
- 7. External lighting shall take into account residential amenity and minimise light spillage into adjoining areas and the sky.

Development deemed to have an influence on public realm in the City Centre, Town, District or Neighbourhood Centres will make an agreed contribution to art or other enhancement of the public realm.

Policy D3 - Sustainable and Active Travel

New development will be designed in order to minimise travel by private car, improve access to services and promote healthy lifestyles by encouraging active travel. Development will maintain and enhance permeability, ensuring that opportunities for sustainable and active travel are both protected and improved. Access to, and movement within and between, new and existing developments will prioritise transport modes in the following order - walking, cycling, public transport, car and other motorised vehicles.

Street layouts will reflect the principles of Designing Streets and will meet the minimum distances to services as set out in Supplementary Guidance on Transport and Accessibility, helping to achieve maximum levels of accessibility for communities to employment, essential services and areas of recreation. Existing access rights, including core paths, rights of way and paths within the wider network will be protected and enhanced. Where development proposals impact on the access network, the principle of the access must be maintained through the provision of suitable alternative routes.

Policy H1 – Residential Areas

Within existing residential areas (H1 on the Proposals Map) and within new residential developments, proposals for new residential development and householder development will be approved in principle if it:

- 1. Does not constitute overdevelopment
- 2. Does not have an unacceptable impact on the character or amenity of the surrounding area
- 3. Does not result in the loss of valuable and valued areas of open space. Open space is defined in the Aberdeen Open Space Audit 2010
- 4. Complies with Supplementary Guidance on Curtilage Splits; and
- 5. Complies with Supplementary Guidance on House Extensions

Within existing residential areas, proposals for non-residential uses will be refused unless:

- 1. They are considered complementary to residential use
- 2. It can be demonstrated that the use would cause no conflict with, or any nuisance to, the enjoyment of existing residential amenity

Policy H5 - Affordable Housing

Housing developments of five units or more are required to contribute no less than 25% of the total number of units as affordable housing. Further guidance on the provision of affordable housing from new developments is available in Supplementary Guidance on Affordable Housing.

Policy I1 – Infrastructure Delivery and Developer Contributions

Development must be accompanied by the infrastructure, services and facilities required to support new or expanded communities and the scale and type of developments proposed. Where development either individually or cumulatively will place additional demands on community facilities or infrastructure that would necessitate new facilities or exacerbate deficiencies in existing provision, the Council will require the developer to meet or contribute to the cost of providing or improving such infrastructure or facilities.

Infrastructure requirements relating to Masterplan Zone sites and other allocated sites outwith the Masterplan Zones are set out in Appendices 4 and 5. Actions for delivering such infrastructure are described in the Local Development Plan Action Programme. Infrastructure requirements and the level of developer contributions for other development will be assessed using the criteria set out in the Infrastructure and Developers Contributions Manual. The precise level of infrastructure requirements and developer contributions will need to be agreed with the Council, and other statutory agencies. The level of provision or contribution required will relate to the development proposed either directly or to the cumulative impact of the development in the area and be commensurate to its scale and impact.

Masterplans will be expected to reflect the infrastructure requirements and developer contributions identified and should include a Delivery Statement setting out details of how the proposed development, and supporting infrastructure, will be delivered.

New infrastructure will either be provided by the developer or through financial contributions.

Policy R6 – Waste Management Requirements for New Development

Housing developments should have sufficient space for the storage of residual, recyclable and compostable wastes. Flatted developments will require communal facilities that allow for the separate storage and collection of these materials. Recycling facilities should be provided in all new superstores or large supermarkets and in other developments where appropriate. Details of storage facilities and means of collection must be included as part of any planning application for development which would generate waste.

Further details are set out in the Supplementary Guidance on Waste Management.

Policy T2 – Managing the Transport Impact of Development

New developments will need to demonstrate that sufficuent measures have been taken to minimise the traffic generated.

Transport Assessments and Travel Plans will be required for developments which exceed the thresholds set out in the Transport and Accessibility Supplementary Guidance. Planning conditions and/or legal agreements may be imposed to bind the targets set out in the Travel Plan and set the arrangements for monitoring, enforcement and review.

Maximum car parking standards are set out in Supplementary Guidance on Transport and Accessibility and detail the standards that different types of development should provide.



Supplementary Guidance

Topic: Transport and Accessibility

March 2012

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1. INTRODUCTION

Good transport connections are essential to the economic prosperity of Aberdeen and the quality of life of people living and working in the City. With an emphasis on ensuring that transport provision is considered from the very outset of a planning application, the Council is committed to developments that encourage sustainable travel.

This Supplementary Guidance on Transport and Accessibility aims to assist developers in the preparation of planning applications. This document examines a number of transport and accessibility issues that may have to be considered as part of a planning application and should be read in conjunction with the Aberdeen Local Development Plan and the Local Transport Strategy.

2. STANDARDS FOR ACCESSIBILITY AND PUBLIC TRANSPORT SERVICES

The ability to access key services and facilities directly affects quality of life and is a major contributor to social inclusion. New and existing communities should be able to access services, facilities and jobs by walking, cycling and public transport.

Developments should be linked by the most direct, attractive, safe and secure pedestrian links possible to potential trip sources within 800 metres of the development.

Public transport should be available within 400 metres of the origins and destinations of trips within the development. Public transport provision should be at a frequency, times and to places that;

- Are at intervals of no more than 15 minutes, and ideally 10-12 minutes;
- Meet the needs of those without access to a car who would wish to access the development; and
- Provide an effective alternative for those that do have access to a car.

Developers will be required to provide for the appropriate level of service identified through a transport assessment, if this level will not be provided commercially by a bus operator.

In all cases developers should engage with the Council and relevant partners (such as Nestrans and public transport operators) at an early stage in the masterplan and/or planning application process to discuss the arrangements and requirements for providing new public transport services.

Accessibility Planning software, such as Accession, may be used as a tool to assess potential development locations and then guide decisions on development proposals. Accessibility planning involves measuring journey times to services and facilities and identifying the most suitable locations for new development or particular services and facilities. By measuring accessibility to services/facilities by public transport this process can also be used to improve the quality and availability of public transport to existing and future users or customers. In doing so, Accessibility Planning provides opportunities to improve social inclusion.

3. ACCESS AND PERMEABILITY

The ability to access, move around and through the built and natural environment by walking and cycling is a major contributor to quality of life and, in particular, an individual's ability to freely access the services and facilities they need without using a vehicle. New development will be required to protect and enhance existing access rights including core paths, rights of way and paths within the wider network.

The Land Reform (Scotland) Act 2003 introduced the right of responsible non-motorised access to most land and inland water in Scotland. The Land Reform Act also introduced statutory duties on Aberdeen City Council requiring it to protect access rights, including core paths and other paths within the wider paths network. In addition, the Council has a duty under the Countryside (Scotland) Act 1967 to uphold access along any public right of way.

In planning the layout of new development, the Core Paths Plan (2009) and Open Space Strategy (2011) should be taken into account, including routes referred to as 'aspirational' in the Core Paths Plan. New development must be permeable to walkers and cyclists and should ensure that new routes are planned in accordance with the 5 C's – connected, convenient, comfortable, convivial and conspicuous – as referred to in the Aberdeen Local Transport Strategy 2008 - 2012.

The Aberdeen Outdoor Access Forum brings together key stakeholders involved with access to the outdoors. The Forum has an input to access provision relating to new development, and will assist the Council in the resolution of any outdoor access disputes where there are conflicts between the provision of new or improved access routes and neighbouring land uses.

Further guidance on the following access issues can be found in the documents listed below.

Standards for path construction

Dethe for All (2001)

Lowland Path Construction: A Guide to Good Practice

etion Paths for All (2001)

Standards for signage design

Signage Guidance for Outdoor Access: A Guide to

Good Practice

Paths for All (2009)

Directional Signage Guidance for Paths

Aberdeen City Council (2011)

4. GUIDELINES & SPECIFICATIONS GUIDANCE

The Council is undertaking a review of its 1998 publication "Guidelines and Specification for Roads within Residential and Industrial Developments" which sets out the technical requirements for designing new roads, parking facilities, and walking and cycling infrastructure. The review takes account of the Scottish Government's Policy Statement Designing Streets (2010). The Council intends to publish a fully revised version of the technical guidelines in due course and officers are progressing this detailed work. In the meantime, the Local Development Plan has taken account of Designing Streets by including a Roads Descriptor' Map which categorises the road network according to the principles of Designing Streets (see Figure 1 and 2 below). This will form part of the full review document but is being published as part of this Supplementary Guidance in order to guide the planning and delivery of different types of roads that the Council will expect to be provided to support new developments.

For the avoidance of any doubt, we would recommend that developers speak to the Roads Design Team at the earliest possible stage in the planning application process to determine an appropriate design and layout for development.

Figure 1 – Roads Descriptor Map

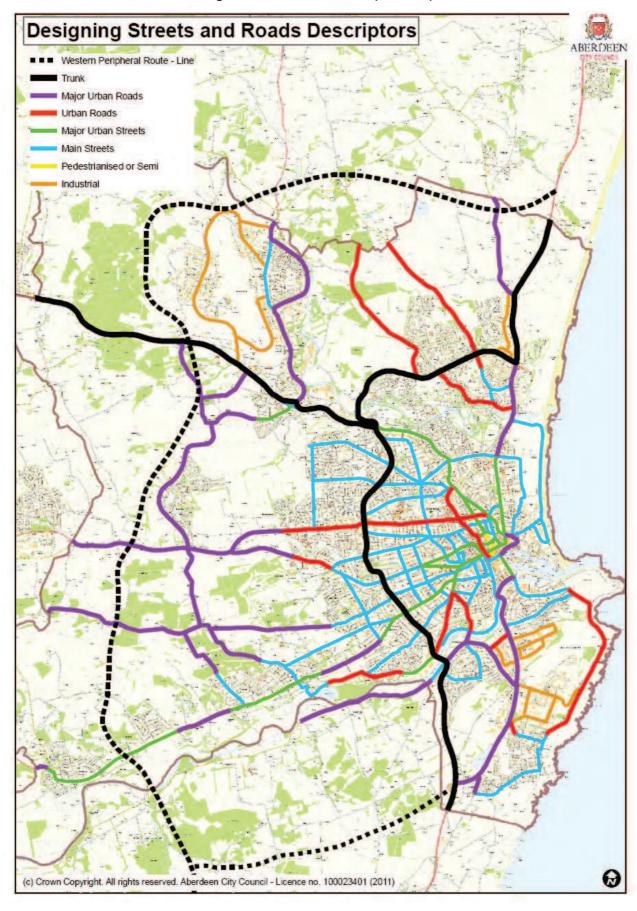
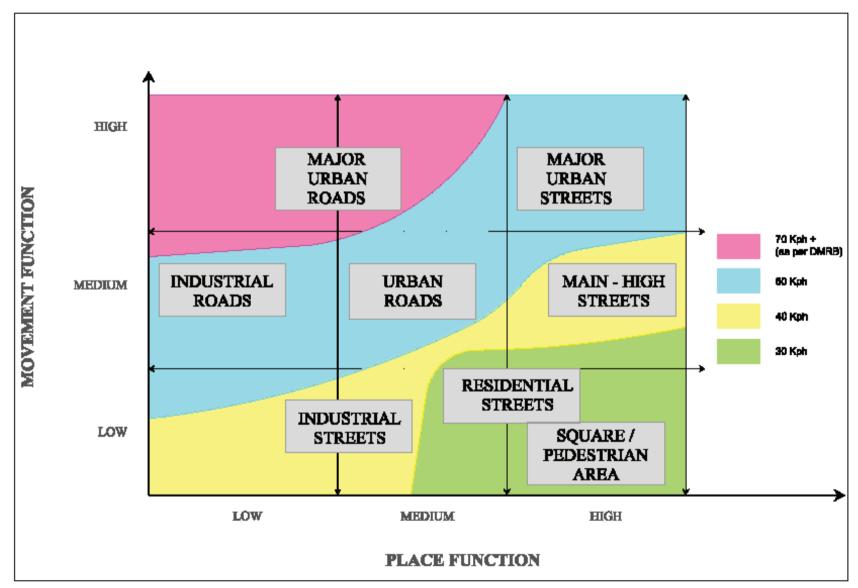


Figure 2 – Roads Descriptor Matrix



5. TRANSPORT ASSESSMENTS

The majority of new development will have an impact on the transport network and these impacts must be identified and dealt with as early as possible in the planning process. Transport Assessments (TA) can help to identify and tackle these issues at the planning application stage.

The Infrastructure and Developer Contributions Manual Supplementary Guidance document identifies transport infrastructure required to support sites identified in the Local Development Plan. In addition, developers will be required to undertake a Transport Assessment to determine whether any further infrastructure or service improvements are required in order to support the development proposed.

The Scottish Government has published guidance on Transport Assessments (Transport Assessment and Implementation: A Guide, 2005) and developers should refer to this for more detailed information.

Transport Assessments will vary in size and complexity depending on the nature, size and possible effects of the development.

A Transport Assessment will be required for developments which exceed the following thresholds,:

Food retail >1,000m2 Gross Floor Area
Non-food retail >1,000m2 Gross Floor Area
Cinemas and conference facilities >1,000m2 Gross Floor Area
Leisure facilities >1,000m2 Gross Floor Area
Business >2,500m2 Gross Floor Area
Industry >5,000m2 Gross Floor Area
Distribution and warehousing >10,000m2 Gross Floor Area
Hospitals >2,500m2 Gross Floor Area
Higher and further education >2,500m2 Gross Floor Area
Stadia >1,500 seats
Housing >100 dwellings.

A Transport Assessment should provide a comprehensive and consistent review of all the potential transport impacts relating to a proposed development or redevelopment and its immediate vicinity. The TA should consider travel-related issues such as safety, trip generation, access junction design and new infrastructure required (such as new bus services or cycle lanes) before, during and following construction. Adverse traffic and accessibility issues should be addressed and, if appropriate, suitable mitigation measures identified.

The assessment should look at the accessibility of the site by different modes of travel. The objective should be to maximise sustainable travel by walking, cycling and public transport and only then to consider the impact of the residual car traffic. Developers will be expected to take a realistic approach to their assessment of how much travel will be capable of being attracted to sustainable modes and they should bear in mind the Council's traffic targets as set out in the Local Transport Strategy (2008) and detailed in the Local Transport Strategy Monitoring Paper (2009).

There are two ways to ensure that sustainable travel will be maximised. First, through careful attention to the design and layout of the development itself and giving priority to those on foot, cycling or using public transport ahead of car user requirements; secondly through measures to improve infrastructure and services to encourage sustainable travel within the catchment area of the development.

As a minimum, the Transport Assessment should include:

- 1. Details of the development:
 - The proposed land use;
 - Scale of the development, such as number of residential units or Gross Floor Area (GFA) and phasing of development;
 - Plans and drawings showing the proposed site layout, particularly the proposed pedestrian, cycle and vehicular access points into the site;
 - Servicing arrangements and emergency vehicle access; and
 - Parking provision (including disabled, cycle and motorcycle parking).
- 2. Existing transport conditions:
 - Walking and cycling routes and facilities;
 - Existing public transport services and infrastructure;
 - Operation of the local road network;
 - · Recent traffic surveys; and
 - Accident history on the local road network.
- 3. Trip generation and distribution:
 - Calculation of the likely number of trips to and from the development by each transport mode throughout the day; and
 - Determination of which routes will be used to access the site.
- 4. Public transport, walking and cycling assessments:
 - Assessment of whether the current public transport services and walking and cycling infrastructure have sufficient capacity to accommodate the additional trips created by the development;
 - An assessment of the level of accessibility to services and facilities by public transport, walking and cycling, where possible using the Accession software tool; and
 - If levels of accessibility are not sufficient, details of new facilities/services to be provided as part of the development proposals, such as public transport improvements and improved footpath and cycle path linkages.
- 5. Proposals (in the form of a Travel Plan) to reduce the number of trips to the development:
 - Measures to reduce the need to travel (e.g. home working);
 - Measures to encourage the use of more sustainable travel options rather than single occupier car journeys (e.g. walking, cycling, public transport, car sharing); and
 - A proposed parking strategy.
- 6. Traffic Impact Assessments:
 - Assessment of whether the road network has sufficient capacity to accommodate the residual vehicular trips created by the development

- The transport impacts of site construction, including the requirements of abnormal loads in the construction, use and decommissioning of the present development;
- The transport impacts of freight or service operations;
- If the site of the proposed development has a current use or an extant planning permission with trip patterns/volumes, the net level of change that might arise out of the new proposals should be set out; and
- An identification of the mitigation measures that will be required to address those traffic impacts that are likely to cause concern.

6. TRAVEL PLANS

A Travel Plan is a generic title for a package of measures aimed at promoting more sustainable travel choices to and from a development, with an emphasis on reducing reliance on the private car, thereby lessening the impact on the surrounding road network. A Travel Plan may also be required to address a particular traffic or parking problem likely to come about as a result of development and to reduce harmful emissions from vehicles.

Travel Plans can also reduce the cost of business travel, promote healthy living among employees and residents and widen the potential labour pool to include those that do not have access to a car. Travel Plans can be financially beneficial for employers to implement, by reducing the number of car parking spaces required.

A Travel Plan will be required for developments which exceeds the following thresholds:

Food retail >1,000m2 Gross Floor Area
Non-food retail >1,000m2 Gross Floor Area
Cinemas and conference facilities >1,000m2 Gross Floor Area
Leisure facilities >1,000m2 Gross Floor Area
Business >2,500m2 Gross Floor Area
Industry >5,000m2 Gross Floor Area
Distribution and warehousing >10,000m2 Gross Floor Area
Hospitals >2,500m2 Gross Floor Area
Higher and further education >2,500m2 Gross Floor Area
Stadia >1,500 seats
Housing >100 dwellings.
All schools.

Developments which fall below these thresholds are also encouraged to prepare Travel Plans in support of applications for development.

Travel Plans should be site-specific and measures and objectives should reflect the individual characteristics of a site as well as the trips likely to be generated by that development. They should contain a range of measures to ensure that the site is accessible by a variety of modes of transport, and that private car use to and from the site is discouraged via a combination of incentives and disincentives. Workplace Travel Plans can address commuter journeys to work, customer access, business travel and fleet management and they can encompass the movement of freight as well as people.

There may be opportunities to create informal or formal networks of organisations and businesses within defined areas known as Transport Management Organisations (TMOs). TMOs provide a forum for identifying and implementing measures that will improve travel conditions for companies, their employees, and the local community. Aberdeen City Council will work with Nestrans and the private sector to support and encourage the development of further TMOs across Aberdeen.

What should the Travel Plan contain?

A number of conditions have been identified that must be in place in order for a Travel Plan to be successful:

- The appointment of a dedicated Travel Plan Co-ordinator to oversee implementation of the Plan;
 - Engagement with staff and residents to identify what would encourage them to change their travel behaviour;
 - The Plan should be based on the findings of a recent staff or residents travel survey and regular follow-up surveys should be undertaken to assess the Plan's progress and ensure it remains current;
 - The plan should include a comprehensive package of measures, including incentives and disincentives to bring about change;
 - The plan should be site-specific, tailored to suit the individual development:
 - The plan should set clear objectives and targets, with monitoring procedures identified:
- A funding stream for new infrastructure, initiatives, promotion and marketing;
 and
 - Senior management support and approval for the Plan.

Typical workplace travel plan measures include:

- Ensuring there are safe walking and cycling routes to the development;
- Providing safe cycle parking facilities near the entrance to the workplace;
- Providing showers and changing facilities for cyclists and pedestrians;
- Providing a dedicated bus for employees or entering into negotiations with bus companies to extend an existing bus service to serve the development;
- Providing tele- and video-conferencing facilities to reduce the need for business travel;
- Providing a pool car or car club vehicle for employees who need the use of a car during the working day;
- Negotiating discounted public transport fares for employees;
- Car Park management such as deliberately limiting staff parking or charging staff for car parking;
- Establishing a car share scheme for employees and implementing priority parking spaces for car sharers;
- Introducing flexible working arrangements, such as home working and flexitime working;
- Introducing the HMRC's Salary Sacrifice Schemes for buses, bicycles and home computers;
- Raising awareness of the health, environmental and cost benefits of walking, cycling and using public transport;
- Raising awareness of public transport serving the site and making public transport maps, timetables and leaflets available to staff and visitors.

Residential Travel Plans should outline measures aimed at influencing the travel behaviour of new home owners to, from and within the development. These could include:

 Ensuring the development is well served by safe and pleasant walking and cycling routes;

- Entering into negotiations with bus operators to ensure that the development can be served by public transport if it is not at present;
- Distributing a welcome pack to new residents with maps showing local walking and cycling routes and local public transport maps, leaflets and timetables;
- Providing a car club vehicle(s) for residents to use;
- Establishing a residents' car share scheme;
- Providing residents with 1 months' free public transport tickets or a voucher for discounted walking or cycling goods.

Leisure Travel Plans may also be required for developments likely to generate a large volume of visitor journeys. Measures could include innovative marketing campaigns and initiatives for encouraging sustainable travel, such as limiting, or charging for, car parking, and ensuring the development is well served by walking, cycling and public transport links.

A free online Travel Plan Builder is available (www.aberdeencitytravelplans.co.uk) and officers in the Transportation Team are available to assist businesses and developers in the preparation of a Travel Plan.

Monitoring and Evaluation

Travel Plans should identify effective monitoring techniques and these will be agreed with the Council. The Council will request updates from developers every two years on the implementation of the Travel Plan. Legal Agreements may be required or planning conditions may be placed on planning applications to bind the targets set out in the Travel Plan and set the arrangements for monitoring, enforcement and review. More detailed guidance on what is expected as part of a Travel Plan will be available in Travel Plans: A Guide for Developers which is being prepared and will be published in 2012.

7. PARKING

Parking policy is an essential component of the City Council's Local Transport Strategy. Parking price and availability can have a significant influence on the way that people choose to travel.

Adequate parking can enhance the attractiveness of an area for development and sufficient spaces are needed to prevent over-spill parking into surrounding areas especially if this will have a detrimental impact. On the other hand, the over-provision of parking spaces can involve large tracts of land and lead to increased land prices, reduce building densities and increase distances people must walk between adjacent land uses. Over-provision of parking can also reduce travel by alternative forms of transport.

Parking standards must therefore reflect a balance of conflicting objectives. The standards in this document have been informed by the evidence of existing parking demands and take account of the potential requirement for parking spaces in the future given other policy measures to encourage the use of alternatives to cars. They also take account of the Scottish Government's Scottish Planning Policy guidelines on parking standards.

The level of parking standards also relates to the location of the development. To encourage the use of alternatives to the car where accessibility is high by non-car modes, the maximum parking standards are lower. Three separate zones have been identified by the Council for the application of varying parking standards and these are described below and are shown in the map on Figure 3, page 18:

- Zone 1 is highly accessible by public transport and the density of population relative to the mixture of land uses (retailing, employment etc) allows for a large proportion of pedestrian and cycle journeys. On-street parking, public off-street parking and park and ride opportunities are also available. These factors allow for the lowest maximum levels of parking associated with new developments.
- **Zone 2** is relatively accessible by public transport and pay and display parking is available in most parts of the area for short stay use.
- **Zone 3** provides the third and least restrictive maximum standards as the area is less accessible by public transport and the distance from main residential areas may preclude walking and cycling on a significant scale.

Whilst the Local Transport Strategy seeks to reduce the amount of unnecessary car use and dependency, it maintains the right of individuals to own and keep cars at a residence. In view of this, the parking standards for housing developments should be considered as guidelines. Where development proposals include the provision of off-street parking, the entitlement to on-street parking permits will be restricted. Within all zones where development proposals include parking provision that is less than the guidelines for that Zone, developers will be expected to provide suitable alternatives such as bus permits and membership to car clubs.

Different land use components in a mixed development should aim to share car parking provision when the demand for the different land uses is at different times of the day or week. For example, parking provision at a school in the daytime could be used for community and leisure facilities at evenings and weekends. Equally, office car parking spaces could be used by neighbouring residents and visitors during evenings and weekends when the business premises are unoccupied.

LOW AND NO CAR HOUSING

Aberdeen City Council will support and encourage low or no car housing, recognising the contribution this can have towards sustainable development, where there is evidence that car ownership and use will be low enough to justify proposals, and where public transport and other travel options are sufficient to allow residents to rely wholly on them.

It is vital that such development is located in an area of good existing public transport, cycle and pedestrian links, thus allowing a design that facilitates as many trips as possible to and from the development being made by modes other than the private car.

Such development is likely to be more successful in city centre locations, where there is already a high demand for car parking and good public transport links.

The Council will consider the following issues in determining proposals for low or no car housing:

- The development is mixed use and there are employment opportunities within walking and cycling distance of residential units;
- The development is linked to the main road network by well lit, safe and pleasant footways or paths for pedestrians;
- The development is within 400m of the local cycle network and there is adequate bicycle parking available; and
- There are at least 2 buses in each peak time quarter hour period serving, or stopping close by to, the development.

Where development proposals are specifically put forward as low or no car housing, the entitlement to on-street parking permits will be restricted.

The developer may also wish to establish a car club for the development, thus reducing the need for residents to own a private car in the first place. There will always be a requirement for a minimum amount of disabled parking within the site.

CAR CLUBS

An alternative way for a developer to demonstrate a commitment to minimising car use is to enter into an agreement relating to a car club. Aberdeen City Council support, and will promote, the implementation and expansion of car clubs in Aberdeen City, especially in developments where there is significant potential to reduce the number of car trips.

A car club is a scheme whereby a vehicle or vehicles are shared by a particular community, with members typically paying an annual membership fee which then provides them with access to a car on a 'pay as you go' basis (with the individual usually paying for use per mile or per hour). Such a system allows members of the

club to enjoy all the advantages and conveniences of car travel without them having to own a car themselves.

Car club vehicles can act as pool vehicles for workplaces and can remove the need for householders in a residential development to own a car. Research shows that each car club vehicle typically replaces 6 private cars as club members refrain from buying or maintaining a second car or even choose not to own a car at all.

Car clubs provide a means to reduce the number of parking spaces required for new developments and can be used to retrofit existing developments, allowing them to adopt more of a 'Home Zone' style approach. By reducing or eliminating the need for onsite parking many new developments are made possible and their traffic impact minimised.

Developers may choose to set up a car club solely for their development or to pay for membership of an existing car club for all residents and/or employees of the development. For a residential development to have a self-contained car club, guidance suggests that there should be at least 200 units. Developments which are smaller, or which have a mix of uses, can still include car clubs, although these may need to be open to other subscribers in the immediate local area. Shared residential and business membership could be one approach, as use of the vehicles for business journeys is likely to be more in demand during working hours on weekdays and domestic usage is likely to be more pronounced in evenings and weekends.

In entering into a legal agreement to set up and/or promote a car club, the developer should ensure that the club is up and running from the very beginning of the occupation of the development. It should be offered to prospective members on favourable terms. A common requirement is free initial membership for three years. The developer should expect to contribute to the costs of setting up and promoting the club, as well as any traffic orders and works that might be necessary. The developer should guarantee the car club for a period of 10 years.

PARKING STANDARDS

This section addresses the following:

- Non-residential parking (maximum standards)
- Residential parking (guidelines)
- Disabled Badge Holders' Parking (requirements)
- Delivery space (guidelines)

Car Parking Standards - Introduction

Figure 3 below shows the areas covered by each of the 3 parking standard zones. Please note the boundaries shown are indicative and subject to change through any updates to the Local Transport Strategy.

Figure 3 – Zones for Parking Standards



For a change of use, developers should, in the first instance, take account of the standards shown in the following tables. This may mean increasing the number of spaces or possibly taking some away. Times of use of the existing and proposed land use(s) may be relevant to the need to provide extra parking. For instance a proposal for residential development in what is currently an office use may, on first consideration, require extra spaces. However, as residential parking demand tends to be mainly in an evening, it may be that the extra spaces could be accommodated elsewhere without road safety, amenity or other issues being raised.

If a site is redeveloped in its entirety with existing buildings demolished and the site cleared then developers should be guided by the standards in the following tables.

Many development proposals contain a variety of types of land uses. When assessing these applications the developer will be required to take account of the shared use of the site particularly if the different land uses are in use at different times of the day.

Where parking standards in the following tables relate to Gross Floor Area (GFA) this should be measured to the outside of the external walls of the development and will include all public and privately accessible areas.

Where it is proposed to extend an existing building (or other land use) parking provision should be based on the Gross Floor Area of the existing plus proposed building area.

Parking bays should generally be 2.5×5.0 metres with a 6.0 metre aisle width between bays. For nurseries or similar type of development where small children are to be dropped off, an extra 0.9 metres should be provided between spaces.

Where it is necessary to accommodate car parking within a private court, the parking must not dominate the space: no more than 50% of any court should be taken up by parking spaces and access roads. This figure is a guideline and the planning authority reserves the right to consider each case on its particular merits. In high density schemes it will be expected that underground or decked parking will be provided in order to achieve this.

In order to contribute to the Scottish Government's carbon reduction targets the Council will also encourage the provision of electric vehicle infrastructure as part of developments with associated off-street car parking.

Non-residential car parking spaces – all maximum amounts

1: RETAIL			
Land Use	City Centre	Inner City	Outer City
Food retail outlets (>1000m2 GFA)	1 per 40m2	1 per 22m2	1 per 14m2
Non-food retail outlets (>1000m2 GFA)	1 per 50m2	1 per 30m2	1 per 20m2
Food/non-food retail outlets (<1000m2 GFA)	1 per 70m2	1 per 40m2	1 per 30m2
Motor trade (including vehicle display area, spares dept, servicing, tyre and exhaust centre)	0.5/1 staff; 1 per 50m2 vehicle display area; 1 per 50m2 spares department; 3/servicing bay, 2/tyre and exhaust bay	0.5/1 staff; 1 per 33m2 vehicle display area; 1 per 25m2 spares departments; 3/servicing bay, 2/tyre and exhaust bay	0.5/1 staff; 1 per 33m2 vehicle display area; 1 per 25m2 spares departments ; 3/servicing bay, 2/tyre and exhaust bay
Petrol Filling Stations (note retail element assessed separately)	1 per 2 staff	1 per 2 staff	1 per 2 staff

2. FINANCE, PROFESSIONAL AND OTHER SERVICES			
Land use City Inner City Outer City			
Banks, Building Societies, etc.	1 per 90m2	1 per 62m2	1 per 40m2

3. FOOD AND DRINK			
Land use	City Centre	Inner City	Outer City
Restaurants and cafes	1 per	1 per	1 per
	40m2	17m2	12.5m2
Pubs/clubs/discos/bars	1 per	1 per	1 per
	40m2	25m2	12.5m2
Take-away	1 per	1 per	1 per
	33m2	33m2	33m2
Drive Through Restaurants – requires adequate	1 per	1 per	1 per
queuing space	10m2	10m2	10m2

4. BUSINESS			
Land use	City Centre	Inner City	Outer City
Offices	1 per 80m2	1 per 50m2	1 per 30m2

5. GENERAL INDUSTRIAL			
Land use City Inner City Outer			Outer
	Centre		City
Industrial premises (excluding motor vehicle	1 per	1 per	1 per
workshops)	100m2	55m2	40m2

6. STORAGE AND DISTRIBUTION			
Land use	City	Inner City	Outer
	Centre		City
Warehousing – storage and distribution	1 per	1 per	1 per
	300m2	167m2	100m2
Warehousing – wholesale trading	1 per	1 per	1 per
	100m2	72m2	50m2

7. HOTELS, HOSTELS			
Land use	City Centre	Inner City	Outer City
	Centre		
Hotels, boarding houses, guest houses, and motels	0.6 per	0.75 per	1 per
(restaurant and conference facilities counted	bedroom	bedroom	bedroom
separately)			

8. NON-RESIDENTIAL INSTITUTIONS			
Land use	City Centre	Inner City	Outer City
Nursery and Primary Schools	0.8 per staff	0.8 per staff	0.8 per staff
Higher and Further Education	0.5 per	0.5 per	0.5 per
	staff plus 1	staff plus 1	staff plus 1
	per 15	per 15	per 15
	students	students	students
Public Library	1 per	1 per	1 per
	90m2	57m2	36m2
Public hall/Function room	1 per	1 per	1 per
	50m2	27m2	18m2
Religious Institution	0.5 spaces	1 space	1 space
	per 10	per 10	per 10
	seats	seats	seats
Medical Centres/Vets/Dentists	3 per	3 per	3 per
	consulting	consulting	consulting
	room plus	room plus	room plus
	0.5 per	0.5 per	0.5 per
	staff	staff	staff
Hospitals	Merit (but	Merit (but	Merit (but
	will require	will require	will require
	Travel	Travel	Travel
	Plan)	Plan)	Plan)

9. ASSEMBLY AND LEISURE			
Land use	City Centre	Inner City	Outer City
Conference Centre	1 per 10	1 per 7.5	1 per 5
	seats	seats	seats
Cinema/Concert hall/Theatre/Bingo hall	1 per 12	1 per 8	1 per 5
	seats	seats	seats
Stadium	1 per 20	1 per 20	1 per 15
	seats	seats	seats
Sports centre/facility	1 per	1 per	1 per
	30m2	22m2	22m2

Residential Car Parking Standards

These should be treated as **guidelines**, rather than maximums. The level of parking proposed in a new development will need to be agreed with the Planning Authority.

Residential Car Parking Standards – all guidelines

DWELLINGS			
Land use	City	Inner City	Outer City
	Centre		
Residential Dwellings	1.5	1.75	2 allocated
	allocated	allocated	spaces per
	space per	space per	dwelling
	dwelling	dwelling	(up to 3

1 bedroom flat (no designated spaces)	(up to 3 bedrooms), 2 per dwelling (4 or more bedrooms) 1 per unit	(up to 3 bedrooms), 2 per dwelling (4 bedrooms)	bedrooms), 3 per dwelling (4 bedrooms).
2 bedroom flat (no designated spaces)	1.5 per unit	1.75 per	2 per unit
2 bedroom nat (no designated spaces)	1.5 per unit	unit	2 per unit
3 bedroom flat (no designated spaces)	1.5 per unit	1.75 per unit	2 per unit
Housing Association/Social Housing (rented only)	0.8 per unit	0.8 per unit	0.8 per unit
Special Needs Housing	1 per resident staff member plus 1 per 8 residents	1 per resident staff member plus 1 per 8 residents	1 per resident staff member plus 1 per 8 residents
Sheltered Housing/Care Home/Nursing Home	1 per resident staff member plus 1 per 8 residents	1 per resident staff member plus 1 per 3 residents	1 per resident staff member plus 1 per 3 residents
Purpose Built Student Accommodation	1 per resident staff member plus 1 per 10 students	1 per resident staff member plus 1 per 10 students	1 per resident staff member plus 1 per 10 students

Disabled Badge Holders' Parking – all requirements

Reserved disabled parking should be provided as per the following table. Please note that these are minimum standards.

Disabled Badge Holders Parking

	Car park size up to 200 spaces	Car park maximum standard size over 200 spaces
Employment Uses	1 space per disabled employee plus 2 spaces or 5% of the total number of spaces in the car park or whichever is greater	6 spaces plus 2% of the total number of spaces in the car park
Retail, Leisure and Recreation Uses	3 spaces or 6% of the total number of spaces in the car park or whichever is greater	4 spaces plus 4% of the total number of spaces in the car park

Spaces for drivers with a disability should generally be 2.5×5.0 metres with a 0.9 metre strip between adjacent spaces to allow access for wheelchairs. These spaces should, where possible, be located within 50 metres of the entrance to buildings to assist accessibility.

Delivery/loading/unloading Parking Standards – all guidelines

These standards apply to spaces required for vehicles regularly and necessarily involved in the servicing of businesses or other buildings. It includes space for

commercial vehicles delivering goods or collecting goods from premises and space for loading and unloading.

Details of operational parking requirements should be considered as guidelines. Where no operational requirement is specified requirements will be considered on a case by case basis. However, it is important where possible that loading and other servicing facilities are provided on site to prevent delivery vehicles queuing or using on-street locations to load and unload.

Delivery/loading and unloading parking standards

1. RETAIL	
Land Use	
Food retail outlets (>1000m2 GFA)	Assessed on merit
Non-food retail outlets (>1000m2 GFA)	Assessed on merit
Food/non-food retail outlets (<1000m2 GFA)	Assessed on merit
Motor trade (including vehicle display area,	Assessed on merit
spares dept, servicing, tyre and exhaust centre)	

2. FINANCE, PROFESSIONAL AND OTHER SERVICES	
Land Use	
Banks, Building Societies etc.	Assessed on merit

3. FOOD AND DRINK	
Land Use	
Restaurants and cafes	Assessed on merit
Pubs/clubs/discos/bars	Assessed on merit
Take-away	Assessed on merit
Drive Through Restaurants	Assessed on merit

4. BUSINESS	
Land Use	
Offices	Assessed on merit

5. GENERAL INDUSTRIAL	
Land Use	
Industrial premises (excluding motor vehicle workshops)	1 loading bay up to 500m2 GFA, 2 loading bays between 500m2 and 2500m2 GFA and 3 loading bays over 2500m2

6. STORAGE AND DISTRIBUTION	
Land Use	
Warehousing (storage and distribution and wholesale trading)	1 loading bay up to 500m2 GFA, 2 loading bays between 500m2 and 2500m2 GFA and 3 loading bays over 2500m2

7. HOTELS, HOSTELS	
Land Use	
Hotels, boarding houses, guest houses, and motels (restaurant and conference facilities counted separately)	1 loading bay, and coach spaces will be required for hotels with more than 50 bedrooms

8. NON RESIDENTIAL INSTITUTIONS	
Land use	
Nursery and Primary Schools	Pick-up/set down facilities for school buses and
	cars
Higher and Further Education	Pick-up/set down facilities for school buses and
	cars
Public Library	Space for mobile library van as appropriate

9. ASSEMBLY AND LEISURE	
Land Use	
Conference Centre	1 coach space per 50 seats
Cinema/Concert hall/Theatre/Bingo hall	A space for coaches/cars to pick up and set down as appropriate
Stadium	Provision for coaches-to be assessed with Travel Plan and accessibility
Sports centre/facility	Provision for coaches-to be assessed with Travel Plan and accessibility

Provision for a coach

Motorcycle Parking Standards

Public hall/Function room

Motorcycle parking should be considered early in the design process. Facilities should be conveniently located, adequately lit, well signed, secure and vandal proof. It is also important that facilities are not placed in dark recesses or at the rear of car parks where they are less likely to be used. They should be located as close as possible to building entrances, ideally overlooked from a building or in the clear view of pedestrians.

Wall loops or fixing devices anchored in or adjacent to the road can provide secure anchor points for motorcycles. These need to be robust in order to prevent them from being lifted out of the ground or cut with cutting tools. The anchor point should be compatible with a wide range of bike types and locking devices. A height of 600mm will accommodate a range of wheel sizes and helps prevent thieves from using the ground as leverage for bolt cutters and jacks. The anchor points should be located and designed in positions that do not pose a hazard to partially sighted or disabled people. Motorcycle bays may also be acceptable.

Motorcycle Parking Standards – all minimums

Land use	Motorcycle parking provisions
1. RETAIL	
Food Retail Outlets (>500m2 GFA)	1 per 1500m2 with a minimum of 1 space for staff and 1
	space for customers
Non-Food Retail Outlets (>500m2 GFA)	1 per 1500m2 with a minimum of 1 space for staff and 1
	space for customers
Food/Non-Food Retail Outlets (<500m2	1 space for staff and 1 space for customers
GFA)	LED GERVIOLES
2. FINANCIAL, PROFESSIONAL AND OTI	
Banks, Building Societies, etc.	1 per 1200m2 with a minimum of 1 space for staff and 1
	space for customers
3. FOOD AND DRINK	
Restaurants and cafes	1 per 300m2 public area with a minimum of 1 space for
Pubs and Winebars	staff and 1 space for customers
Fast food Takeaway	
4. BUSINESSES	
Offices	1 per 1000m2 for employees and 1 per 4000m2 for
	visitors
5. GENERAL INDUSTRIAL	
Industrial premises	1 per 2000m2 for employees and 1 per 8000m2 for
	visitors
6. STORAGE AND DISTRIBUTION	
Warehousing	1 per 6000m2 for employees and 1 per 16000m2 for visitors

7. HOTELS, HOSTELS		
Hotels, boarding houses, guest houses,	1 per 15 bedrooms with a minimum of 1 space for	
and motels	customers and 1 space for staff	
8. NON RESIDENTIAL INSTITUTIONS	customers and i space for stair	
Primary School	1 per 8 staff with a minimum of 1	
Secondary School	1 per 8 staff with a minimum of 1	
College/University	1 per 8 staff with a minimum of 2	
Medial Centre		
Mediai Ceritre	1 per 25 parking spaces with a minimum of 1 space for	
O ACCEMBLY AND LEIGHDE	staff and 1 space for customers.	
9. ASSEMBLY AND LEISURE	4 non 05 nonling angers with a minimum of 4 anger for	
Public Library	1 per 25 parking spaces with a minimum of 1 space for	
Cinema/Concert Hall/Theatre/Bingo Hall	staff and 1 space for customers.	
Conference Centre		
Public Hall		
Stadium		
Sports Centre/facility		
10. RESIDENTIAL INSTITUTIONS		
Special Needs Housing	1 visitor space per 25 units with a minimum of 1 space and 1 space per 25 staff with a minimum of 1	
Sheltered Housing/Care Home/Nursing	1 visitor space per 25 units with a minimum of 1 space	
Home	and 1 space per 25 staff with a minimum of 1	
Hospitals	Assessed individually - a Travel Plan will be required.	
Purpose Built Student Accommodation	1 per 25 beds and 1 per 25 staff with a minimum of 1	
	space for staff and 1 space for students	
Flats (<6)	1 space per 8 flats with a minimum of 1	
Flats (7-10)		
Flats (11-15)		
Flats (15-25)		
Flats (26-30)		
Flats (31+)		

Cycle Parking Standards

It is important that developers provide secure cycle parking at each new development, whether that be at a place of work or residence, so that individuals can make a choice of whether they wish to cycle to work with the knowledge that their bike will be secure at both ends of the journey.

This Guidance will be applied to:

- New developments and extensions to existing developments;
- Conversion of existing buildings involving a change of use; and
- Material changes of use

The location and provision of cycle parking facilities differs between short and long stay. Drawings submitted for a planning application should clearly indicate the number of spaces available for bicycles, and

For short stay:

- Precise location
- Design (usually Sheffield stand) as defined in 'Key Elements of Cycle Parking Provision'

For long stay:

Internal building location or

External location and design

Short Stay Parking

Short stay cycle parking is for visitors and/ or customers. This type of facility should be located in a safe, convenient, accessible and prominent position, preferably onsite and adjacent to the entrance of a building, and an absolute maximum of 50m from the entrance. Buildings with more than one entrance should either have cycle parking readily accessible from every entrance, or a smaller number of facilities should be located at each entrance.

The facility should be well signed and either lit, or placed close to a source of light. If possible, it should be monitored by closed circuit television and be visible to on-site security staff. As weather protection for cycle parking is highly desirable developers will need to consider this at an early stage in the design of new developments. The facility should be located so as not to cause an obstruction to pedestrians or partially sighted people. For short stay parking, Sheffield stands are recommended for most types of development. Wall loops may be acceptable in certain circumstances, for instance in areas where pavement widths are restricted. It should be noted however that stands that support the bicycle by one wheel only are NOT satisfactory.

Long Stay Parking

Long stay parking should be provided where cycle parking is required in excess of six hours, this includes residential, office and hotel developments. More secure facilities in the form of cycle cages or lockable compounds should be provided. These must be covered. Alternatively, secure compounds within buildings may be acceptable, provided they are located at ground level and are accessible. The compound must be under continuous supervision or have a shared key arrangement where each cyclist has a key to the outer door. Sheffield stands should also be provided within the bike store for increased security. On larger sites, small clusters of cycle parking facilities are preferable to large, central parking compounds.

Individual lockable facilities are a preference at residential developments, however there is a realisation that these will take up a greater footprint compared to a cycle compound. Aberdeen City Council will therefore look for flatted developments of six flats and under to contain individual lockable facilities at a ratio of one space per flat, which will take up approximately the same footprint as one car parking space. Where higher density developments take place with limited, or no car parking, the expectation is that the ratio of flats to cycle parking is also one to one.

Sheffield Stand Specifications

The material and finish of stands can vary greatly, and only the higher specification of stainless steel and galvanised, powder or nylon coated should be used.

Stands should be 750mm high and a minimum of 750mm long. The frame of the stand should have a minimum outer diameter of 42mm. A desirable minimum

distance of 1000mm should be provided between stands to accommodate two cycles per stand. Stand ends should either be embedded in concrete, bolted into the ground or welded to parallel bars at ground level to form a 'toast' rack system. Adequate space should be provided at either end of the stand to enable cycles to be easily removed. The diagram below indicates the necessary dimensions for Sheffield stands and the amount of space required around each stand.

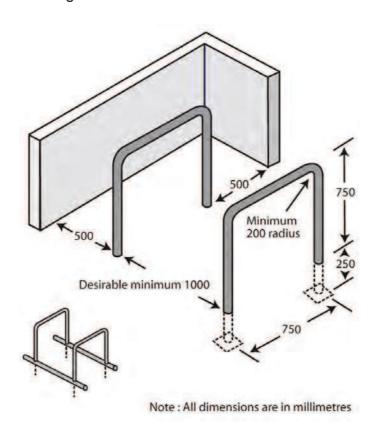


Figure 4 – Sheffield Stand Dimensions

Cycle Parking Standards

Please note that without exception, a minimum of two short stay stands, or four cycle parking spaces, should be provided with all types of use. Within the centre of town, if the entrance of a development is located within 50m of city centre cycle parking stands these can be included as part of the short stay cycle spaces required in the development quota.

Land use	Cycle parking provision
1. RETAIL	
Food Retail Outlets (>500m2 GFA)	1 per 250m2
Non-Food Retail Outlets (>500m2 GFA)	1 per 300m2
Food/Non-Food Retail Outlets (<500m2 gfa)	1 per 300m2
2. FINANCIAL, PROFESSIONAL AND OTHER	
SERVICES	
Banks, Building Societies, etc.	1 per 250m2
3. FOOD AND DRINK	
Restaurants and cafes	1 per 10 staff; 1 per 20 seats
Pubs and Winebars	1 per 100m2
Fast food Takeaway	1 per 50m2

4 BUONESSES	
4. BUSINESSES	
Offices	1 per 300m2
5. GENERAL INDUSTRIAL	
Industrial premises	1 per 500m2
6. STORAGE AND DISTRIBUTION	
Warehousing	1 per 1000m2
7. HOTELS, HOSTELS	
Hotels, boarding houses, guest houses, and motels	1 per 10 staff
8. NON RESIDENTIAL INSTITUTIONS	
Primary School	1 per 10 staff or students
Secondary School	1 per 10 staff or students
College/University	1 per 8 staff or students
Medical Centre	1 per 20 staff plus 1 per 20 staff for visitors
9. ASSEMBLY AND LEISURE	
Public Library	1 per 20 staff plus 1 per 10 staff for visitors
Cinema/Concert Hall/Theatre/Bingo Hall	1 per 10 staff plus 1 per 20 peak period
	visitors
Conference Centre	1 per 50 seats for staff plus 1 per 50 seats for visitors
Public Hall	1 per 10 staff plus 1 per 20 peak period visitors
Stadium	1 per 10 staff plus 1 per 20 peak period visitors
Sports Centre/facility	1 per 10 staff plus 1 per 20 peak period visitors
10. RESIDENTIAL INSTITUTIONS	
Special Needs Housing	1 per 10 staff
Sheltered Housing/Care Home/Nursing Home	1 per 10 staff
Hospitals	1 per 20 staff plus 1 per 20 staff for visitors
Purpose Built Student Accommodation	1 per 3 students
Flats (<6)	1 per flat
Flats (7-10)	1 per 1 flats
Flats (11-15)	1 per 1 flats
Flats (15-25)	1 per 1 flats
Flats (26-30)	1 per 1 flats
Flats (31+)	1 per 1 flats
. , ,	1 1

Where a planning application for the intensification of an existing use or a change of use is made, there could be a need to provide additional cycle parking on the site in line with the standards. If there is no room for facilities to be provided on-site, the planning authority may ask for appropriate facilities to be provided off-site. Such provision should be within 50 metres of the development.

8. PARKING IN CONSERVATION AREAS

Introduction

Large parts of Aberdeen, mainly to the south and west of the city centre, have been designated as conservation areas in order to protect and, where possible, enhance their architectural character and environmental amenity.

The typical layout of most of these areas consists of broad streets, often tree lined, occasionally having service roads and gardens between the street and the buildings. The buildings may vary in size and style, but generally they have small front gardens and long walled gardens to the rear, frequently accessed from a rear lane running parallel to the street.

The increasing demand for off street parking brought about by ever expanding car ownership, and the introduction of traffic management schemes, generates pressure for car parking in garden areas, both to the front and rear of commercial and residential properties in conservation areas.

Statutory and Other Requirements

In conservation areas, planning permission is required to form a car park within a front or rear garden, and in some situations, conservation area consent may also be required where the proposals entail demolition work. Planning permission is also required to form a car park within the curtilage of a listed building, whilst listed building consent is required if any structure within the curtilage of a listed building is to be altered or removed. In all cases, including those where no planning or listed building consents are required, there is a requirement to apply to the City Council to form a footway crossing. Applicants should contact the Planning Authority at the earliest opportunity.

Trees in conservation areas are statutorily protected, and their removal without prior consent from the Council constitutes an offence, as does the removal of any tree that is protected by a tree preservation order. Consent is also required before any work, such as lopping or thinning, is carried out to a protected tree.

Removal of existing parking spaces

Whilst generally the pressure from property owners is to create additional car parking space, there may be an occasion when an owner will wish to convert existing parking space back to landscaping. Residents will be encouraged to restore private car parking in conservation areas to its original use as garden space, to help restore the character of an area. The condition to this is that the planning authority must be satisfied that any loss of off-street parking will not have a detrimental effect on road safety.

PARKING IN FRONT GARDENS

The conversion of front gardens for car parking will only be permitted where:

- the site is outwith the West End Office Area:
- rear garden parking is not an option;
- where there are no implications for road safety;

- where there is no impact on significant street or garden trees; and
- where on-street parking is readily available in the vicinity.

Other situations will be considered on their own merit, but with the provision that the garden will have to be large enough to take a single car whilst leaving a reasonable space between the parked car and the house, and at least 50% of the garden ground for soft landscaping. A detailed list of the criteria for assessing proposals for new driveways are set out below.

Road Safety

All applications to form a driveway must be assessed against road safety standards to ensure they do not present hazards to other road users or pedestrians.

Definitions of Road Types

A Classified Road is a highway which has been identified as being of importance for the movement of traffic. Classifications given are Class A, B or C, and any new access onto a classified road requires planning permission. Primary Distributor Roads form the primary network for the urban area and comprise trunk roads and important classified roads. All Trunk Roads are Class A. District Distributor Roads may be class A, B or C whilst Local Distributor Roads may be Class B or C, but are generally unclassified. Trunk Roads and Primary Routes are shown in the Finalised Aberdeen Local Plan in the Additional City Wide Proposals maps.

Access onto Classified Roads

There is a presumption against granting planning permission for a driveway onto a trunk road or primary distributor road. On district distributor roads there is also a presumption against granting consent for driveways, but this may be relaxed provided the proposal meets road safety criteria, and vehicles are able to enter and exit the parking area in forward gear. Local distributor roads are treated similarly to district distributors but without the requirement to enter and exit in forward gear.

Visibility

Driveways must be positioned to allow adequate visibility, particularly on busy pedestrian routes, in accordance with national standards.

Proximity to Road Junctions

Driveways will not normally be closer to a junction than 15 metres, although this may be relaxed if the road is lightly trafficked.

Footpath Crossings

No more than one footpath crossing per property will be permitted, except in situations where a large house may have a long frontage when an 'in' and 'out' may be acceptable.

Driveways

Driveways must be at least 5.0 metres in length, and new houses must have a driveway of at least 6.0 metres. Where, however, a driveway is more than 7.0 metres long, it must be at least 10.0 metres in length to prevent the possibility

of two cars being parked, with the second car overhanging the footpath. The gradient of the driveway must not normally exceed 1:20, although 1:15 may be acceptable in some circumstances, depending on the surface texture employed. The first two metres of the driveway adjacent to the footpath must not be surfaced with loose material such as gravel, to prevent material being carried onto the footpath or roadway. The driveway must be drained internally, with no surface water discharging onto the roadway. A driveway might not be permitted if it is accessed from a 'Pay and Display Area', or via a parking layby, where the lay-by is regularly occupied.

Planning Criteria in relation to Parking in Front Gardens

Planning criteria considered when assessing whether consent may be granted for parking in front gardens of listed buildings or buildings in conservation areas. Similar criteria apply to front gardens of flats.

General Criteria

- 1. No more than 35% of the front garden area may be given over for the combined parking area, driveway and any turning area, or 50% if footpaths and other hard surfaced areas are included. At least 50% of the garden area should be left in topsoil to permit soft landscaping.
- 2. Where the property originally had cast iron railings, their reinstatement will be encouraged to lessen the impact of parked cars, failing which some other form of enclosure will be required, or appropriate soft landscaping.
- 3. The formation of the access driveway or parking area must not result in the loss of any street trees or significant garden trees.
- 4. Consent will not be granted where the property has a rear garden area, suitable for parking, which is accessible from a rear lane or side street.
- 5. Where the garden is owned by more than one resident, owners will not be permitted a separate driveway and parking area each unless they can be achieved without fragmenting the garden or unduly reducing on-street parking. A communal driveway and parking area may be permissible provided they occupy no more than 35% of the front garden, or 50% if footpaths and other hard surfaced areas are included.
- 6. Where the building is in multiple ownership, the formation of an access driveway for one or more owners should not result in any of the remaining owners having no opportunity to park in the street adjacent to their property.
- 7. Consent will not normally be granted for parking in garden areas in front of tenement flats.

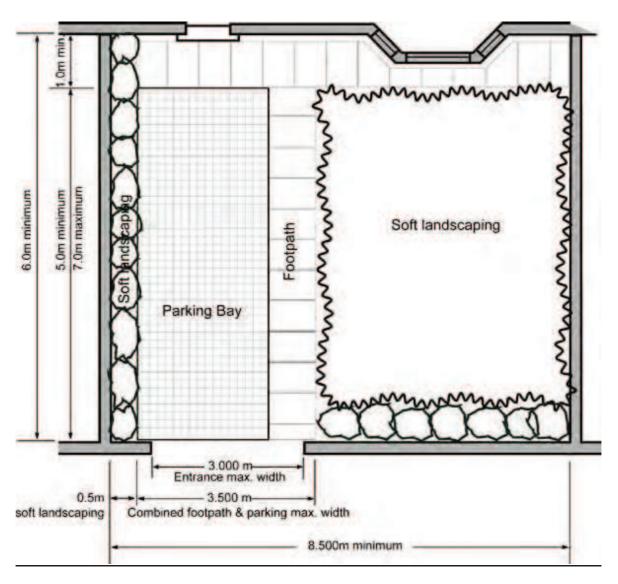
Situations where classification of road and location of driveway permits reversing out from the parking area

- 1. The parking area should be no closer to the front wall of the property than 1.0 metre.
- 2. The driveway must be no wider than 3.0 metres, or 3.5 metres if combined with the footpath.

Situations where classification of road permits garden parking provided it can be entered and exited in forward gear

- 1. The parking and turning areas should be no closer to the front wall of the property than 1.0 metre.
- 2. The design of any turning area should be such that it can be used only for turning and not as additional parking area.

3. Suitable landscaping should be provided to screen both parking and turning areas, and generally to soften the intrusive effect of cars parked in front of the property.



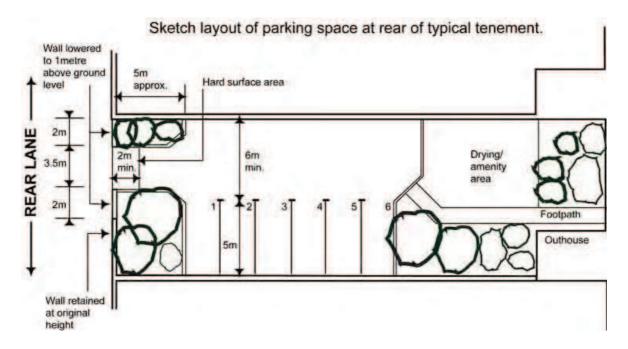
Sketch layout of smallest front garden capable of accepting a single car parking space whilst retaining 50% garden ground for soft landscaping.

Total area + 51m2approx

Total area of landscaping = 25m2approx

PARKING IN REAR GARDENS

In certain areas of the City, where rear lanes provide access to back gardens, it may be acceptable to convert part of these back gardens to car parks. In order to preserve as much as possible of the amenity provided by these gardens, the area given over to parking will be the minimum required to provide no more than one car space for each flat, and the treatment of other areas, including boundary walls, landscaped areas and screen planting, will require careful consideration. In the case of houses, or houses which have been subdivided into a small number of flats, it may be easier to provide parking space, as most rear gardens will be able to accommodate a small number of cars, whilst still leaving a good proportion of garden ground unaffected.



General requirements for Parking areas in Gardens

- **1**. The car park should be internally drained and should incorporate Sustainable Urban Drainage Systems to deal with surface water run off.
- **2**. Parking spaces should be delineated on the site.

Parking Layout in Rear Gardens

Where car parks in rear areas are permissible, their layout will vary depending on the site characteristics and parking requirements. A high priority is placed on retaining significant trees, original outbuildings such as stables or coach houses, boundary features such as granite walling and even changes in level which add interest to the site.

Parking bays should be 5.0 metres by 2.5 metres, and access aisles around 6.0 metres wide. Adequate space should be allowed to permit turning entirely within the site. A generous space of around 5.0 metres should be allowed between the parking area and the rear lane to permit adequate landscaping, and for trees to develop without threatening boundary walls.



Surfacing of Parking Areas

An area of granite setts or other similar finish is required at the entrance to the car park, to provide an identifiable boundary between the lane and the car park and to retain any loose materials which may be used to surface the car park. The parking surface may be constructed in a variety of durable materials such as block pavers, tarmac or gravel. Water bound materials such as clay and sand based hoggin or granite dust are temporary measures which are not acceptable. Where the surface of the parking area is to be gravel, the length of granite setts or similar material at the entrance to the car park must be at least 2metres, to prevent gravel being dragged onto the public road or lane.

Rear Boundary Walls

Boundary walls are generally around two metres high, built of granite pinnings or granite rubble, usually left exposed but occasionally harled. They will normally have a granite or red brick-on- edge coping. Openings formed in rear boundary walls should be of a width of around 3.5 metres to allow vehicular access. A length of boundary wall on each side of the opening will likely have to be reduced in height to permit visibility in each direction for parking areas serving commercial premises or more than a single residential unit. Beyond this the wall must step back up to its original height, to provide a degree of screening of the car park. Materials matching the original should be used in any alterations to boundary walls.

COMMON TYPES OF COPE



rectangular granite cope



John Gunn granite cope



brick on edge cope



bullnose brick on edge cope

Gates

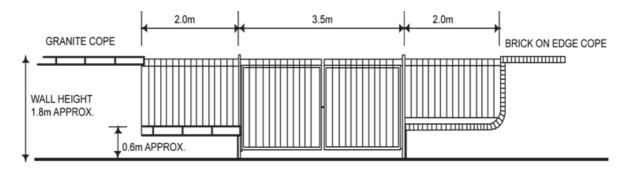
Close-boarded timber pedestrian pass gates, or vehicular gates to a single residential unit, either stained or painted and constructed to the same height as the boundary wall, are a common feature of these lanes, and provide reasonable security and privacy. Cast and wrought iron or mild steel gates can be used at entrances to commercial premises or flatted developments, and can be effectively employed in conjunction with railings on top of an adjacent lowered wall. Ornate scrollwork is however, alien to Aberdeen's special architectural character, particularly in the context of rear or service lanes, and ought to be avoided. Gates must always open into the garden rather than into the lane.

Trees and Landscaping in Rear Gardens

Where rear garden ground is to be given over for car parking there will be an inevitable loss of amenity space, or potential amenity space where the ground in question has been neglected. This type of space is of great importance for visual stimulation, wildlife, air quality, sustainable drainage, and practical and leisure uses such as clothes drying or simply gardening and sitting outdoors. The area given over for parking should therefore, be kept to an absolute minimum. In order that garden ground remains the dominant feature of the garden it is suggested that no more than 45%-50% be given over for parking and other areas of hard surfacing, although these percentages may increase slightly in flatted situations to allow one parking space per flat. Where consent is given for the formation of parking area in garden ground, it will be a condition of that consent, that the remainder of the garden will be landscaped in accordance with an approved scheme. It is a normal requirement of such conditions that the landscaping be maintained for a period of five years following the implementation of the landscaping.

The Council has a statutory duty to have regard to the preservation of existing trees and to require the planting of new trees in appropriate circumstances. In that respect it should be noted that trees within conservation areas are statutorily protected, and that it is an offence to remove a protected tree before express consent has been granted by the City Council. A tree survey is required if there are any trees over 75mm in diameter at chest height. Existing trees contribute greatly to the attractiveness and character of a locality, and must be retained and protected from any damaging construction activities. An area no less than half the tree height or canopy spread, whichever is the greater, (British Standard 5837; Trees in Relation to Construction), must be kept free of any disturbance such as changes in ground levels, excavation and compaction. Where there is insufficient space to comply with the British Standard, encroachment into the protected area will be permissible only if it can be demonstrated to the satisfaction of the planning authority, that the proposal can be carried out in a manner which will not cause damage to the trees, or detrimentally affect their setting.

The council will normally require the planting of new trees as part of proposals for the landscaping of parking areas. Such trees can be particularly effective when planted just inside the feu, near the rear lane. The species of tree chosen should be the largest type suitable for the particular site, as these will tend to produce the greatest impact and environmental benefits. Native species of trees should be used where suitable.



Alternative methods of finishing lowered walls at rear parking areas

Lock-up Garages in Rear Gardens

The formation of lock-up garages off rear lanes, serving houses or a small number of flats, can usually be achieved satisfactorily. The design and positioning of the garage should be given careful consideration, particularly with regard to the effect the garage will have on the appearance of the lane. Where, as in most situations, the garage opens onto the lane, the outer wall of the garage should be on the same line as the garden wall, and not recessed back from it, as this helps to maintain the delineation of the lane. This may affect the choice of garage door as it is not acceptable for the door to encroach onto the lane as it is opened.

The formation of ranks of garages in the rear gardens of tenements has an extremely detrimental effect on the appearance of rear garden areas, and will not normally be permitted. They occupy more garden ground than simple parking spaces. They also protrude above garden walls and cannot easily be screened by trees or other landscaping measures. It is virtually impossible to recreate any sense of enclosure in these situations, and the turning space in front of the garages tend to become desolate areas which attract vandalism. Additionally the formation of banks of garages can greatly increase the built footprint of the feu to the extent that it could push it over the 33% maximum area which is generally considered permissible to be developed.

9. DRIVEWAYS GUIDE

These guidelines have been prepared to advise householders on the consents that are required from the Council if they are proposing to build a driveway.

In seeking consent for a new driveway applicants (householders) should note that it is possible that up to three separate consents may be required including:

- Planning Permission (Town and Country Planning Scotland Act 1997 [as amended by the Planning etc Scotland Act 2006])
- Road Consent (Roads Scotland Act 1984)
- Landlord's Consent

Planning Permission

Reasons for requiring planning permission include:

- The property is a flat;
- construction work involves over 0.5 metres of earthworks [excavation or raising of ground level];
- the verge to the footway has grass over 2.5 metres wide;
- the driveway accesses on to a classified road*;
- the property is a listed building or is situated in a conservation area.

Permission will not be granted for a driveway across an amenity area or road side verge unless it would produce a demonstrable improvement in road safety and have no adverse effect on the amenity of the area.

*Local authorities are obliged to consult Transport Scotland, the trunk road authority, when they receive planning applications for any development that lies within 67 metres of the trunk road or where there may be any impact on traffic using the trunk road network.

Roads Consent

Permission will always be required from the Council for the installation of a driveway. If the driveway is the subject of a planning application then roads issues will be dealt with as part of the planning process, otherwise an application is made direct to the Roads Authority for permission to construct the access. Applications which affect the trunk road network may be referred to Transport Scotland for a recommendation.

The following conditions should be met to comply with the Roads Authority requirements and standards. These conditions apply to all driveway applications, including those that do not require an application for planning permission.

Length of the Driveway

The length of the driveway must be a minimum of 5 metres. This is considered to be the minimum length which will accommodate the average car, without overhanging the footway. Vehicles that overhang the footway cause a road safety hazard to pedestrians, especially young children and those with a disability.

Driveways in new houses must have a minimum length of 6 metres. If a driveway application is longer than 7 metres, it must then be at least 10 metres long. This requirement is to prevent two cars parking with the second car overhanging the footway.

These standards are set for the average length of car and it is noted that some smaller cars are less than this standard. However once permission is granted the Council has no control over what type of car might use the driveway and it must therefore consider not only the existing use, but also the future use of the site. Driveways, which do not meet the minimum specified length of 5 metres, will be refused.

Visibility

Driveways must be positioned to enable the required visibility, including pedestrian visibility, to be achieved in accordance with National Standards. Visibility is particularly important on popular pedestrian routes and near schools. A driveway should also meet the public road at right angles and a vehicle should be able to enter and exit the driveway at right angles to the road, so that a driver can see clearly in both directions without having to turn round excessively. Driveways which do not meet the minimum requirements for visibility will be refused.

Distance from a Junction

Driveways should be a minimum of 15 metres from a junction, although there may be circumstances where this may be relaxed on lightly trafficked roads.

Number of Footway Crossings per Property

In general only one footway crossing per property is allowed. This is to avoid a proliferation of crossings, causing a road safety hazard to pedestrians. In some situations this may be relaxed, for example at large houses with a long frontage where an "in" and an "out" may be permitted. Where properties have suitable existing facilities at the rear of the property it is unlikely that permission will be granted for further crossings at the front of the building.

Access from Parking Lay-bys

A driveway will not generally be permitted if access is taken from a parking lay-by, which is regularly in use. Similarly access from a "Pay and Display" area may also be refused.

Gradient

The gradient of a driveway should generally not exceed 1 in 20 although this may be relaxed in certain circumstances to a maximum of 1 in 15, provided suitable measures such as nonslip surfacing are employed. It is acknowledged that a parked vehicle could slide on a gradient greater than 1 in 15, and gradients greater 1 in 15 will not therefore be permitted.

Drainage

A driveway should be internally drained with no surface water discharging on to the public road. This is to prevent any flooding on the public road, with ice perhaps forming in the winter.

Construction of the Footway Crossing

A driveway must be served by a footway crossing constructed by the City Council to ensure that it is constructed to a suitable standard and that any services under the footway have suitable protection.

Loose material e.g. stone chippings must not be used to surface the first 2 metres of the driveway adjacent to the footway. Only one footway crossing will be allowed per property to avoid any impact on road safety. The normal width of a footway crossing is 3 metres but this may be increased to 6 metres for a double driveway.

The applicant is responsible for the payment of all works involved.

Landlords/Other Consents

In addition Superior's or Landlord's consent may be required for the Works. Solicitor's advice should be sought on this matter. Where the Council owns the property, the Council's consent as landlord will be required. Where the property was previously in the ownership of the Council, there may also be a requirement to seek "Superior's Consent" from the Council for the Works. This should be obtained before work commences.

Where a change of use of private or public open space is required please contact the council.

Driveway application to Enterprise, Planning and Infrastructure

An application for a driveway should be made to Enterprise, Planning and Infrastructure. Staff will give advice on what is required for a driveway and whether the driveway will require a planning application. If no planning application is required they will advise if the driveway is acceptable with regard to council standards. For further information please contact:

Planning and Sustainable Development Enterprise, Planning & Infrastructure Aberdeen City Council Business Hub 4
Ground Floor North Marischal College Broad Street Aberdeen, AB10 1AB
Tel: 01224 523470, Fax: 01224 636181

Email pi@aberdeencity.gov.uk

Some of the questions that will require to be answered are: Is the property a council house?

Is the property a flat?
Is the driveway to be at right angles to the road?
Is the driveway to be a minimum of 5 metres long?

All applications must include a suitable plan clearly showing the location of the proposed driveway and the dimensions along with the construction details. All applications must satisfy the standards described above or the application may be rejected.

10. AUTOMATIC TELLER MACHINES ("CASH MACHINES")

The location of ATMs has implications for road safety and parking. Ideally auto-tellers should be located along active building frontages in public areas where there is a high level of pedestrian movements and passive surveillance. These may be at main shopping streets, supermarkets, neighbourhood shopping areas or bank premises, but other locations may be acceptable. This guidance clarifies where new ATMs may be provided.

The suitability of new ATMs will be considered on the following criteria:

- The level of pedestrian movements;
- Positioning of the ATM in relation to active building frontages and passive surveillance:
- Width of pavements around the proposed ATM;
- The availability of parking adjacent to the proposed sites where there is no obstruction to surrounding uses or driveways;
- Appearance of the ATM and impact on the surrounding built and natural environment.

The auto-teller should not be positioned adjacent to or near junctions or bends in the road or in areas where there is poor visibility. The provision of a proposed ATM should not cause obstruction to existing pedestrian movements.

In addition, there shall be a presumption against granting planning permission for automatic telling machines where it can be clearly demonstrated:

- a) that the width of the footpavement in the vicinity of the machine is restricted in relation to the observed level of pedestrian movements along that section, and may furthermore be restricted by the presence of bus stops or light controlled pedestrian crossings, such that the congestion created by persons standing at the machine may cause an obstruction to the free flow of pedestrian movement along the footpavement.
- b) that the machine is to be located within 3 metres of the corner of the building at a street junction where persons standing at the machine may cause an obstruction to the free flow of pedestrian movement along the converging footpavements.
- c) that the machine is to be located where it is not readily visible from a public thoroughfare or is in an area poorly lit.
- d) that the installation of the machine would be too detrimental to the external appearance of the property or would result in the loss of, or unsatisfactory alteration to, an internal feature of architectural or historical importance.

Relevant Links:

Aberdeen City Council Directional Signage Guidance for Paths 2011 http://www.aberdeencity.gov.uk/nmsruntime/saveasdialog.asp?IID=39148&sID=3159

Aberdeen City Council Travel Plan Builder http://www.aberdeencitytravelplans.co.uk

Aberdeen Local Transport Strategy (2008-2012)

http://www.aberdeencity.gov.uk/web/files/sl Planning/local transport strategy08.pdf

Aberdeen Local Transport Strategy (2008 -2012) Monitoring Update Paper 2009 http://www.aberdeencity.gov.uk/nmsruntime/saveasdialog.asp?IID=25606&sID=2866

Aberdeen Outdoor Access Forum

http://www.aberdeencity.gov.uk/planning_environment/environment/core_paths/pla_o_utdooraccessforum.asp

Aberdeen Core Paths Plan 2009

http://www.aberdeencity.gov.uk/planning_environment/environment/core_paths/pla_c orepaths.asp

Designing Streets: A Policy Statement for Scotland 2010 http://www.scotland.gov.uk/Resource/Doc/307126/0096540.pdf

First Group Plc Aberdeen

http://www.firstgroup.com/ukbus/aberdeen/

Lowland Path Construction: A guide to Good Practice 2001

http://www.pathsforall.org.uk/component/option,com_docman/Itemid,69/gid,101/task,doc_details/

Nestrans – The Transport Strategy for Aberdeen City and Shire http://www.nestrans.org.uk/home.html

Signage Guidance for Outdoor Access: A Guide to Good Practice 2009 http://www.pathsforall.org.uk/component/option,com_docman/Itemid,69/gid,106/task,doc_details/

Stagecoach Bus

http://www.stagecoachbus.com/

Transport Assessments and Implementation: A Guide 2005

http://www.scotland.gov.uk/Publications/2005/08/1792325/23264



For help with **language / interpreting** and other formats of communication support, please contact:

ভাষা/ইন্টারপ্রেটিং এবং অন্যান্য ফরমেটের যোগাযোগ সাহায্যের জন্য দয়া করে :01224 523 470 নম্বরে যোগাযোগ করবেন।

如果需要語言/傳譯及其他形式的傳訊支援服務 請聯絡:01224 523 470°

Если требуется помощь при выборе языка / переводчика или других способов общения, звоните по телефону: 01224 523 470

للحصول على مساعدة بخصوص اللغة/الترجمة و وسائط الاتصال الأخرى، الرجاء الاتصال بالرقم التالي: 01224 523 470

زبان / ترجمانی (انٹر پریٹنگ) میں مدداور اپنی بات دوسروں تک پہنچانے میں مدد کی دوسری طرزوں کیلئے ، براہ کرم اس نمبر پر رابطہ کریں: 470 523 524 0120

W razie potrzebu pomocy z językiem angielskim albo z tłumaczeniem, albo jakiej kolwiek innej pomocy do porozumienia, proszę skontaktować: 01224 523 470

E-Mail: pi@aberdeencity.gov.uk

www.aberdeencity.gov.uk

Policy D1- Quality Placemaking by Design

All development must ensure high standards of design and have a strong and distinctive sense of place which is a result of context appraisal, detailed planning, quality architecture, craftsmanship and materials.

Well considered landscaping and a range of transportation opportunities ensuring connectivity are required to be compatible with the scale and character of the developments.

Places that are distinctive and designed with a real understanding of context will sustain and enhance the social, economic, environmental and cultural attractiveness of the city. Proposals will be considered against the following six essential qualities;

- distinctive
- welcoming
- safe and pleasant
- easy to move around
- adaptable
- resource efficient

How a development meets these qualities must be demonstrated in a design strategy whose scope and content will be appropriate with the scale and/or importance of the proposal.

To further ensure there is a consistent approach to placemaking throughout the city, the Aberdeen Masterplan Process will be applied to larger sites within the city.

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Policy H1 Residential Areas

Within existing residential areas (H1 on the Proposals Map) and within new residential developments, proposals for new development and householder development will be approved in principle if it:

- does not constitute over development;
- does not have an unacceptable impact on the character and amenity of the surrounding area;
- does not result in the loss of valuable and valued areas of open space. Open space is defined in the Aberdeen Open Space Audit 2010; and
- 4 complies with Supplementary Guidance.

Within existing residential areas, proposals for non-residential uses will be refused unless:

- 1 they are considered complementary to residential use; or
- it can be demonstrated that the use would cause no conflict with, or any nuisance to, the enjoyment of existing residential amenity.

Any proposed loss of Local Shops or Community facilities would need to comply with the relevant policies Policy CF1 Existing Community Sites and Facilities and Policy NC7 Local Shop Units. This page is intentionally left blank

Policy H5 – Affordable Housing

Housing developments of five units or more are required to contribute no less than 25% of the total number of units as affordable housing.

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Policy I1 Infrastructure Delivery and Planning Obligations

Development must be accompanied by the infrastructure, services and facilities required to support new or expanded communities and the scale and type of developments proposed. Where development either individually or cumulatively will place additional demands on community facilities or infrastructure that would necessitate new facilities or exacerbate deficiencies in existing provision, the Council will require the developer to meet or contribute to the cost of providing or improving such infrastructure or facilities.

Infrastructure requirements relating to Masterplan Zone sites and other allocated sites outwith the Masterplan Zones are set out in Appendices 3 and 4. Actions for delivering infrastructure are described in the Local Development Plan Action Programme. Infrastructure requirements and the level of contributions for other development will be assessed using the criteria set out in Supplementary Guidance Planning Obligations detailed on the following page.

The precise level of infrastructure requirements and contributions will need to be agreed with the Council and other statutory agencies. The level of provision or contribution required will relate to the development proposed either directly or to the cumulative impact of development in the area and be commensurate to its scale and impact.

Masterplans will be expected to reflect the infrastructure requirements and contributions identified and should include a Delivery Statement setting out details of how the proposed development and supporting infrastructure will be delivered.

New infrastructure will either be provided by the developer or through financial contributions. It will need to be compatible with other Local Development Plan policies.

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Policy R6 Waste Management Requirements for New Development

All new developments should have sufficient space for the storage of general waste, recyclable materials and compostable wastes where appropriate. Flatted developments will require communal facilities that allow for the separate storage and collection of these materials. Recycling facilities should be provided in all new superstores or large supermarkets and in other developments where appropriate. Details of storage facilities and means of collection must be included as part of a planning application for any development which would generate waste.

Further details are set out in Supplementary Guidance Resources for New Developments. For proposals where we believe the potential savings on construction or demolition materials for recycling or reuse is likely to be significant, we will ask developers to prepare a Site Waste Management Plan as a condition of planning consent.

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Policy T2 Managing the Transport Impact of Development

Commensurate with the scale and anticipated impact, new developments must demonstrate that sufficient measures have been taken to minimise traffic generated and to maximise opportunities for sustainable and active travel.

Transport Assessments and Travel Plans will be required for developments which exceed the thresholds set out in Supplementary Guidance Transport and Accessibility.

The development of new communities should be accompanied by an increase in local services and employment opportunities that reduce the need to travel and include integrated walking, cycling and public transport infrastructure to ensure that, where travel is necessary, sustainable modes are prioritised. Where sufficient sustainable transport links to and from new developments are not in place, developers will be required to provide such facilities or a suitable contribution towards implementation. Further information is contained in the relevant Supplementary Guidance detailed which should be read in conjunction with this policy.

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Policy T3 Sustainable and Active Travel

New developments must be accessible by a range of transport modes, with an emphasis on active and sustainable transport, and the internal layout of developments must prioritise walking, cycling and public transport penetration. Links between residential, employment, recreation and other facilities must be protected or improved for non-motorised transport users, making it quick, convenient and safe for people to travel by walking and cycling.

Street layouts will reflect the principles of Designing Streets and meet the minimum distances to services as set out in the supplementary guidance.

Existing access rights, including core paths, rights of way and paths within the wider network will be protected and enhanced. Where development proposals impact on the access network, the principle of the access must be maintained at all times by the developer through provision of suitable alternative routes.

Recognising that there will still be instances in which people will require to travel by car, initiatives such as like car sharing, alternative fuel vehicles and Car Clubs will also be supported where appropriate.

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Agenda Item 3.4



Marischal college Broad Street Aberdeen AB10 1AB Tel: 01224 523 470 Fax: 01224 636 181 Email: pi@aberdeencity.gov.uk

Applications cannot be validated until all the necessary documentation has been submitted and the required fee has been paid.

Thank you for completing this application form:

ONLINE REFERENCE

100000795-001

The online reference is the unique reference for your online form only. The Planning Authority will allocate an Application Number when your form is validated. Please quote this reference if you need to contact the planning Authority about this application.

Applicant or A	Agent Details				
	n agent? * (An agent is an architect, consin connection with this application)	sultant or someone else a	acting ☐ Applicant ☒ Agent		
Agent Details					
Please enter Agent details	S				
Company/Organisation:	Halliday Fraser Munro				
Ref. Number:		You must enter a B	You must enter a Building Name or Number, or both: *		
First Name: *	Scott	Building Name:	Carden Church		
Last Name: *	Leitch	Building Number:			
Telephone Number: *		Address 1 (Street): *	6 Carden Place		
Extension Number:		Address 2:			
Mobile Number:		Town/City: *	Aberdeen		
Fax Number:		Country: *	Scotland		
		Postcode: *	AB10 1UR		
Email Address: *					
Is the applicant an individu	ual or an organisation/corporate entity? *				
☐ Individual ☒ Organ	nisation/Corporate entity				

Applicant De	tails				
Please enter Applicant of	details				
Title:	Other	You must enter a Bu	You must enter a Building Name or Number, or both: *		
Other Title:		Building Name:			
First Name: *		Building Number:	2		
Last Name: *		Address 1 (Street): *	2 St Andrew Street		
Company/Organisation	Alexander Duthie & Sons Ltd	Address 2:			
Telephone Number: *		Town/City: *	Peterhead		
Extension Number:		Country: *	Scotland		
Mobile Number:		Postcode: *	AB42 1DS		
Fax Number:					
Email Address: *					
Site Address	Details				
Planning Authority:	Aberdeen City Council				
Full postal address of th	e site (including postcode where available	e):			
Address 1:	42A SEAFORTH ROAD				
Address 2:					
Address 3:					
Address 4:					
Address 5:					
Town/City/Settlement:	ABERDEEN				
Post Code:	AB24 5PU				
Please identify/describe	the location of the site or sites				
Northing	807262	Easting	394526		

Description of Proposal				
Please provide a description of your proposal to which your review relates. The description should be the same as given in the application form, or as amended with the agreement of the planning authority: * (Max 500 characters)				
Demolition of Plumber's Store and Erection of 8 no 2 Bed Flats With Associated Car Parking				
Type of Application				
What type of application did you submit to the planning authority? *				
Application for planning permission (including householder application but excluding application to work minerals). Application for planning permission in principle. Further application. Application for approval of matters specified in conditions.				
What does your review relate to? *				
Refusal Notice. Grant of permission with Conditions imposed. No decision reached within the prescribed period (two months after validation date or any agreed extension) – deemed refusal.				
Statement of reasons for seeking review				
You must state in full, why you are a seeking a review of the planning authority's decision (or failure to make a decision). Your statement must set out all matters you consider require to be taken into account in determining your review. If necessary this can be provided as a separate document in the 'Supporting Documents' section: * (Max 500 characters)				
Note: you are unlikely to have a further opportunity to add to your statement of appeal at a later date, so it is essential that you produce all of the information you want the decision-maker to take into account.				
You should not however raise any new matter which was not before the planning authority at the time it decided your application (or at the time expiry of the period of determination), unless you can demonstrate that the new matter could not have been raised before that time or that it not being raised before that time is a consequence of exceptional circumstances.				
See attached Appeal Statement.				
Have you raised any matters which were not before the appointed officer at the time the Determination on your application was made? *				
If yes, you should explain in the box below, why you are raising the new matter, why it was not raised with the appointed officer before your application was determined and why you consider it should be considered in your review: * (Max 500 characters)				

Please provide a list of all supporting documents, materials and evidence which you wish to rely on in support of your review. You can attach these documents electronically later in the			intend				
Planning Appeal Statement Copy of Decision Notice Copy of Delegated Report Location F Proposed Elevations 1 Proposed Elevations 2 Existing Site Plan Existing Elevations 1 Ex Plans							
Application Details							
Please provide details of the application and decision.							
What is the application reference number? *	151615						
What date was the application submitted to the planning authority? *	07/10/2015						
What date was the decision issued by the planning authority? *	18/12/2015						
Review Procedure							
The Local Review Body will decide on the procedure to be used to determine your review and may at any time during the review process require that further information or representations be made to enable them to determine the review. Further information may be required by one or a combination of procedures, such as: written submissions; the holding of one or more hearing sessions and/or inspecting the land which is the subject of the review case.							
Can this review continue to a conclusion, in your opinion, based on a review of the relevant i parties only, without any further procedures? For example, written submission, hearing sess Yes No	nformation provided by tion, site inspection. *	yourself and c	other				
In the event that the Local Review Body appointed to consider your application decides to in-	spect the site, in your op	inion:					
Can the site be clearly seen from a road or public land? *		X Yes □ No					
Is it possible for the site to be accessed safely and without barriers to entry? *	⊠ Yes □ No						
Checklist – Application for Notice of Review							
Please complete the following checklist to make sure you have provided all the necessary in to submit all this information may result in your appeal being deemed invalid.	nformation in support of	your appeal. F	Failure				
Have you provided the name and address of the applicant?. *	🛛 Yes 🗌 N	X Yes ☐ No					
Have you provided the date and reference number of the application which is the subject of treview? *	his X Yes 1	No					
If you are the agent, acting on behalf of the applicant, have you provided details of your nam and address and indicated whether any notice or correspondence required in connection with review should be sent to you or the applicant? *	h the	▼ Yes □ No □ N/A					
Have you provided a statement setting out your reasons for requiring a review and by what procedure (or combination of procedures) you wish the review to be conducted? *	⊠ Yes □ N	No.					
Note: You must state, in full, why you are seeking a review on your application. Your statemer require to be taken into account in determining your review. You may not have a further opport at a later date. It is therefore essential that you submit with your notice of review, all necessary on and wish the Local Review Body to consider as part of your review.	ortunity to add to your st iry information and evide	atement of re- ence that you	view				
Please attach a copy of all documents, material and evidence which you intend to rely on (e.g. plans and Drawings) which are now the subject of this review *	⊠ Yes □ N	No					
Note: Where the review relates to a further application e.g. renewal of planning permission o planning condition or where it relates to an application for approval of matters specified in co							

Declare – Notice of Review

I/We the applicant/agent certify that this is an application for review on the grounds stated.

Declaration Name: Miss Aimee Henderson

Declaration Date: 22/01/2016

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Planning Appeal Statement

Demolition of Plumber's Store and Erection of 8 no 2 Bed Flats With

Associated Car Parking

At 42A Seaforth Road, Aberdeen

January 2016

On behalf of

Alexander Duthie & Sons Ltd

Halliday Fraser Munro

Chartered Architects & Planning Consultants

Carden Church 6 Carden Place Aberdeen AB10 1UR Tel: 01224 388700 Fax: 01224 388777

Aberdeen - Belfast - Dundee - Edinburgh - Glasgow

PLANNING APPEAL TO ABERDEEN CITY COUNCIL LOCAL REVIEW BODY UNDER SECTION 47 OF THE TOWN AND COUNTRY PLANNING(SCOTLAND) ACT 1997 THE TOWN AND COUNTRY PLANNING (APPEALS) (SCOTLAND) REGULATIONS 2008

APPEAL AGAINST REFUSAL OF PLANNING PERMISSION (P151615)

BY

ABERDEEN CITY COUNCIL

FOR

DEMOLITION OF EXISTING PLUMBER'S STORE AND ERECTION OF 8 NO 2 BED FLATS
WITH ASSOCIATED CAR PARKING

ΑT

42A SEAFORTH ROAD, ABERDEEN

ON BEHALF OF

ALEXANDER DUTHIE & SONS LTD

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1. INTRODUCTION

- 1.1 This planning appeal statement has been prepared by Halliday Fraser Munro Chartered Planning Consultants on behalf of Alexander Duthie & Sons Ltd with regards to an application for Full Planning Permission for the 'Demolition of Existing Plumber's Store and Erection of 8 no 2 Bed Flats With Associated Car Parking' at 42A Seaforth Road, Aberdeen (Ref P151615). Seaforth Road is a defined residential area to the North East of Aberdeen City Centre (shown in Fig 1). The application was refused under Delegated Powers by Aberdeen City Council on 18th December 2015.
- 1.2 This Appeal to the Aberdeen City Council Local Review Body is prepared and submitted within the statutory 3 month period from the issue of the decision notice to comply with Section 9 (2)(a) of the Town and Country Planning (Schemes of Delegation and Local Review Procedure) (Scotland) Regulations 2013.
- 1.3 The reasons for refusal set out in the planning decision notice are as follows:
 - The proposed site layout is dominated by car parking and an access road and therefore fails to incorporate a usable high quality sitting-out area for residents. Proposals are contrary to Aberdeen City Local Development Plan Policy D2: Design and Amenity.
 - The lack of external amenity provision and associated landscaping or soft boundary treatment indicates that the site is being overdeveloped and would have an adverse impact on the wider area, contrary to Policy D1: Architecture and Placemaking, H1: Residential Areas, and Proposed Local Development Plan Policies D1:Quality Placemaking by Design and H1: Residential Areas.

2.0 GROUNDS FOR APPEAL SUMMARY

- 2.1 We believe that the following reasons demonstrate a compelling case for the appeal to be upheld:
 - The proposed development at 42A Seaforth Road would see the replacement of a deteriorating industrial building with high quality modern flats. This would better complement the local area, which is characterised by residential uses. The current building is incongruous in the streetscape.
 - The scheme proposes 11 car parking spaces in order to satisfy parking standards and to

meet the needs of future residents. Balancing off the requirements of the car and cycling parking and taking into account the urban nature of the area, it is difficult to see how a 'usable high quality sitting out area for the residents' could be realistically achieved on the site. This results in the proposal not strictly complying with policy D2 in terms of open space. However what is proposed is a high quality development that is appropriate to, and in keeping with the surrounding area, in a location that will encourage sustainable transportation and living.

• The 50% open space requirement set out in policy D2 of the adopted Local Development Plan has not been delivered in recent developments found along Seaforth Road, where the courtyards are dominated by car parking. This is common for city centre developments and the 50% open space requirement is not realistic for the site at 42A Seaforth Road, which is already constrained by size. The use of Juliet balconies represent an innovative solution to provide amenity for residents.

3.0 SITE DESCRIPTION

3.1 Seaforth Road is a defined residential area to the North East of Aberdeen City Centre (shown in Fig 1). The site at 42A Seaforth Road is currently occupied by a disused plumbers store, which takes up the majority of the site. There is currently very little open space and no landscaping within the site.



Fig 1: OS Map of the Aberdeen City Centre, with 42A Seaforth Road highlighted by the red marker.

- 3.2 The surrounding area is characterised by residential uses ranging from 4 storey flatted development to 2 storey 'four in a block' housing (as shown in Fig 2 and Fig 3). There are four two storey flatted blocks directly to the west of the site and four storey flatted blocks immediately to the north. The surrounding area consists of a mixture of modern and traditional designs. The existing unit on the site is of an industrial design, and does not fit in with the local area. There is a retaining stone wall along the southern boundary of the site which provides a visual buffer between the adjacent flats located at Mary Elmslie Court. This compensates for the fall in levels to the south.
- 3.3 The site is currently accessed via Urquhart Lane, which links onto Seaforth Road. The site sits in a central location, within a 20 minute walk from Aberdeen City Centre and 15 minutes

from Aberdeen Beach Boulevard where supermarkets such as ASDA and Aldi are situated. The site is also well served by public transport, with a number of bus routes running along King Street which is 175m to the west of the site.



Fig 2: Two storey blocks to the west of the site



Fig 3: Eastern boundary of the site to the centre of photo and three and four storey blocks to the north east of the site

4.0 PROPOSAL DESCRIPTION

4.1 It is proposed that the existing plumbers store is demolished to allow for the construction of 8 no 2 bedroom flats with associated car parking. The existing unit on site has covers 447m² of the 628m² site (shown in Fig 4), and the proposed block of residential units would have a footprint of 179m² (shown in Fig 5). This marks a significant decrease in density on the site, reducing the built plot ratio from 71% to 29%. As a result under a third of the site would be taken up by the proposed block of flats.

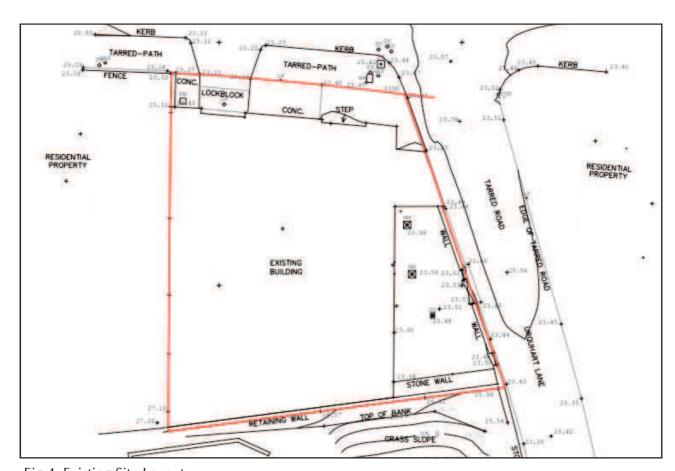


Fig 4: Existing Site Layout

The proposed block of flats would be sited in the northern part of the site, creating frontage onto Seaforth Road. A car parking area would be created to the rear.

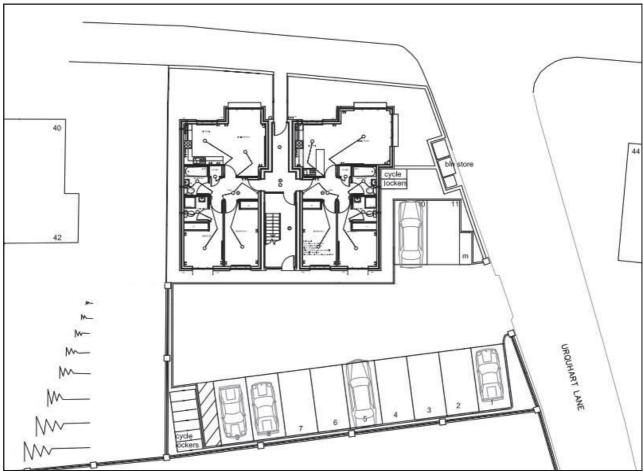


Fig 5: Proposed Site Layout.



Fig 6: Proposed Elevation (view from Seaforth Road)

4.2 In terms of the design of the proposed flatted block this would be in keeping with the local area. Seaforth Road is characterised by a variety of architectural styles, predominantly 3 and

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4 storey, flats or tenements. The proposed block of flats would measure approximately 15.8m in width, 12.4m in depth and 11.5m in height, delivering 8 flats over four storeys (shown in Fig 6). The height of the proposed development would be in keeping with, and no higher than, the four storey blocks found along Seaforth Road and immediately to the north of the site. A separation distance of approximately 7m would remain between the proposed development and the gable end of the two storey block to the west. The siting of the proposed block would align with the existing building line, which demonstrates due consideration to its context in this regard and will compliment the streetscape. The proposed building would be of a modern design, with a flat roof and 'Juliet' balconies to all windows on the first to third floors. Finishes would include a dark grey membrane roof, grey synthetic granite to the ground floor, smooth white render to the middle floors, grey zinc effect cladding panels to the top floor and all windows would be grey uPVC framed. Proposals would be in keeping with the existing streetscape and would result in the replacement of a deteriorating industrial building with high quality, modern flats

- 4.3 11 car parking spaces are proposed along with 8 cycle lockers and 1 motorcycle space. The site has good access to bus routes which run along King Street which is 175m to the west and is only 1km from the City Centre and the beach. 18 bus services run along King Street, most of which are as frequent as every ten minutes during peak periods. A communal bin store would be located to the east of the site off Urquhart Lane. Access to the site would be taken from Urquhart Lane to the West, however due to the small scale of the development it is unlikely this will have any negative impact on the existing junction onto Seaforth Road.
- 4.4 The overall effect will be the introduction of a contemporary but sympathetic development into the streetscape, a vast improvement on the current situation.

5.0 PLANNING APPLICATION HISTORY

- 5.1 A previous application for ten two bedroom flats on the site at 42A Seaforth Road was lodged in 2013 (P130891). This application was withdrawn due to concerns being expressed by the planning service over the number of units proposed. Here 10 flats were proposed over 4 storeys, representing a larger footprint in comparison to the revised scheme.
- 5.2 A revised scheme for eight two bedroom dwellings was lodged in 2015. Initial concerns were expressed over the siting of the building, however the layout was revised to ensure that

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the proposed building followed the existing building line. It was also requested that cycle parking was provided for 8 bikes in a secure, covered and well lit space. 8 cycle spaces were incorporated over 2 locations to the south of the proposed block of flats in line with the requirements of the Planning Service and Roads Service.

- 5.3 Roads Development Management were consulted on the proposals and provided a number of comments. A maximum of twelve car parking spaces was advised, with the proposed development providing 11 spaces. This shortfall was deemed to be acceptable due to the proximity of the site to public transport which provide alternative methods of travel. It was also requested that one disabled car parking space was provided. This was incorporated into the revised site layout, shown as space no. 9 next to the hatched area on Fig 5.
- 5.4 Access from the car park area onto Urguhart Lane will require a new access.
- 5.5 Roads Development requested a financial contribution to the strategic transport fund. The principle of his was agreed and the contribution would be payable on approval.
- Details of the location and size of bin storage area were given. The Council's Waste Management Team stated that communal waste containers would be recommended. The Case Officer agreed that these details could be submitted at a later stage.
- 5.7 Details of an affordable housing contribution would be agreed upon approval through a Section 75 Agreement.
- 5.7 During further discussions with the Case Officer, concerns were expressed over the ability of the scheme to comply with Aberdeen City Local Development Plan (2012) policy D2: Design and Amenity. Policy D2 states that the following:

"When it is necessary to accommodate car parking within a private court, the parking must not dominate the space: as a guideline no more than 50% of any court should be taken up by parking spaces and access roads."

The unbuilt site area outwith the proposed building footprint is 445m², with car parking taking up approximately 225m² of this space. Car parking therefore takes up 57% of the external space. Due to parking standards requiring 11 spaces, the 50% useable open space requirement cannot be met. Juliet balconies are proposed within the scheme, however the Planning Service did not consider this to be appropriate *'usable open space'*. In order to provide more open space/landscaping, the Case Officer suggested that the number of units

- proposed were reduced to 5 dwellings set over 3 floors. The applicant noted that the scheme had already been reduced from 10 units to 8, and that the scheme would simply not be economically viable if it were further reduced to 5 units.
- 5.8 The application for the 'Demolition of Existing Plumber's Store and Erection of 8 no 2 Bed Flats With Associated Car Parking' at 42A Seaforth Road was refused 18th December 2015. The Delegated Report set out the reasons for refusal, as follows:
 - "The proposed site layout is dominated by car parking and an access road and therefore fails to incorporate a useable and high quality sitting out area for residents. The use of Juliet balconies does not constitute an alternative sitting out area and therefore the application is contrary to the Adopted Local Development Plan Policy D2: Design and Amenity. The lack of external amenity provision and associated landscaping or soft boundary treatment indicates that the site is being over developed and would therefore have an adverse impact on the character of the wider area, contrary to Adopted Local Development Plan Policies D1: Architecture and Placemaking, H1: Residential Areas and Proposed Local Development Plan Policies D1: Quality Placemaking by Design and H1: Residential Areas."
- 5.9 The planning case officer proceeded to refuse the planning application under delegated powers, taking the view that the proposal 'did not comply with planning policy in respect of the open space provision'. The application was refused for the reasons set out above. We believe that the refusal of the application is based on the strict application of planning policy and reference to open space provision that is unrealistic and unnecessary in such a location.
- 5.10 This inflexible approach has resulted in the refusal of the planning application, purely due to the strict approach of the case officer. There have been no third party objections and no objections from consultees. We suggest that planning policy should be applied in a more realistic, pragmatic way. The proposal constitutes:
 - Delivery of housing on a disused brownfield site.
 - Improvement in streetscape.
 - High quality development.

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6.0 PLANNING POLICY

6.1 Aberdeen City Council adopted the Aberdeen Local Development Plan in 2012. Policies contained in the Plan which are considered to be of relevance to the proposed development include the following:

6.2 H1 – Residential Areas

Seaforth Road is a defined residential area. Policy H1 states the following:

Within existing residential proposals for new residential development and householder development will be approved in principle if it:

- 1. does not constitute over development;
- 2. does not have an unacceptable impact on the character or amenity of the surrounding area;
- 3. does not result in the loss of valuable and valued areas of open space. Open space is defined in the Aberdeen Open Space Audit 2010;

The site at 42A Seaforth Road is currently occupied by a disused plumbers store, which takes up the majority of the site, providing little open space or landscaping (as shown in Fig 3). The proposed development of 8 flats represents a lower density development, delivering high quality modern accommodation. The existing industrial unit is deteriorating and does not fit in with the local area, which is characterised by residential uses as reflected in the LDP zoning. The proposed unit has a footprint of 179m², marking an 42% reduction on the sites existing developed area. The site currently provides no open space or landscaping. We would strongly contend that by demolishing the existing industrial unit and replacing it with a contemporary but sympathetic, it would signify a vast improvement on the current situation.

6.3 H5 – Affordable Housing

The proposals for the application site at 42A Seaforth Road propose 8 residential units. Policy H5 states the following:

Housing Developments of five units or more are required to contribute no less than 25% of the total number of units as affordable housing.

An affordable housing contribution would be agreed following an approval.

6.4 D1 – Quality Placemaking by Design

New Development must be designed with due consideration for its context and make a positive contribution to its setting.

The proposed building would be of a modern design, with a flat roof and 'Juliet' balconies to all windows on the first to third floors. Finishes would include a dark grey membrane roof, grey synthetic granite to the ground floor, smooth white render to the middle floors, grey zinc effect cladding panels to the top floor and all windows would be grey uPVC framed. Following discussions with the Planning Service the siting of the building was revised to ensure that it aligns with the existing building line. The height of the building would not exceed the 4 storeys achieved by the adjacent flats.

D2- Design and Amenity

In order to ensure the provision of appropriate levels of amenity the following principles will be applied:

- Privacy shall be designed into higher density housing;
- Residential development shall have a public face to a street and a private face to an enclosed garden or court;
- All residents shall have access to sitting-out area;
- Individual flats shall be designed to make the most of opportunities offered by the site for views and sunlight.

The proposed flats would all be dual aspect, offering a varied and interesting outlook for residents. The incorporation of large windows would provide a good level of daylight and sunlight from the south. Each flat would be spacious and would contain Juliet balconies. Whilst the development is unable to achieve the 50% amenity space guideline set out by Policy D2 whilst remaining economically viable and meeting parking standards the need for this space is questionable. It is stated in the report of handling that the surrounding area is characterised by 'spacious front and rear gardens/drying greens'. Whilst this is true for the tenement buildings to the west of the site, these buildings were built in the 1930's and no longer represent modern patterns of development in such a central location. These spaces are seldom used by residents. The 4 storey flatted developments to the north, and further along Seaforth Road do not provide spacious front and rear gardens and instead contain hardstanding courtyards dominated by parking (as shown in Fig 7). It is uncommon for modern, central developments to provide large amounts of open space due to site constraints, primarily size. This is a valid approach, particularly in a city centre location. Seaforth Road is within a close proximity to Aberdeen Beach, which due to its coastal location receives high winds. It is unlikely that the weather typically experienced in this

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location and Aberdeen in general would promote the use of any open space provided which would become underused like the gardens to the east of the development (as shown in Fig 8). In our view the use of Juliet balconies represents an innovative solution to provide outdoor opportunities for residents within a residential development on a site which is significantly restricted by its size.

Whilst it would not be possible for the applicant to reduce the number of units without the scheme becoming financially unviable, further open space could only be provided if the number of the proposed parking spaces was reduced. A revised site layout could deliver less parking spaces in order to provide more usable open space, allowing the scheme to satisfy Policy D2. This would however cause the development to fall below parking standards which advise a guideline of 12 spaces as a maximum. It is however questionable how much useful, usable greenspace or landscaping could be created within the site.



Fig 7: Courtyard dominated by parking at 33-35 Seaforth Road



Fig 8: Underused, unmaintained open space in neighbouring property grounds, immediately east of the appeal site.

6.5 D3 – Sustainable and Active Travel

New Development will be designed in order to minimise travel by private car, improve access to services and promote healthy lifestyles by encouraging active travel.

The site is situated at a central location, promoting sustainable methods of transport. Parking standards require 12 spaces, with the scheme proposing 11 spaces.

6.6 Policy I1 – Infrastructure Delivery and Planning Obligations

Where development either individually or cumulatively will place additional demands on community facilities or infrastructure, the Council will require the developer to meet or contribute to the cost of providing, or improving such infrastructure or facilities.

A Section 75 Agreement would be secured to derive an affordable housing contribution and a contribution to the strategic transport fund. This has been agreed in principle.

6.7 Policy R6 – Waste Management Requirements for New Developments

Housing developments should have sufficient space for the storage of residual, recyclable and compostable wastes. Flatted developments will require communal facilities that allow for the separate storage and collection of these materials.

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The Council's Waste Management Team stated that communal waste containers would be recommended. The Case Officer agreed that these details could be submitted at a later stage.

6.8 Policy T2 – Managing the Transport Impact of Development

New developments will need to demonstrate that sufficient measures have been taken to minimise the traffic generated.

Although the site benefits from its central location, promoting potential residents to walk into the City Centre, a maximum of twelve car parking spaces was advised, with the proposed development providing 11 spaces. This shortfall was deemed to be acceptable due to various mitigation measures which provide alternatives to the private car, minimising the traffic generated.

7.0 REPORT OF HANDLING

Principle of Development

7.1 The principle of the provision of new residential accommodation was accepted by the Local Authority, as it would be compatible with adjacent land uses.

Design

In the Report of Handling, the Case Officer stated that the 'design of the proposed development was acceptable, as the units do not exceed 4 storeys'. This is a result of the previous scheme for ten units over five storeys being withdrawn and amended in order to reduce the number of proposed dwellings to eight.

The materials proposed were considered to be appropriate to the surrounding area. The retention of the 7m separation distance between the proposed block and the gable end of the two storey block adjacent was deemed sufficient to ensure that there would be no negative impact in terms of overshadowing.

Discussions with the Case Officer prior to the decision for refusal highlighted design issues which the applicant addressed to resolve. It was requested that the development followed the existing building line. These comments were taken on board and the site layout was revised. The revised siting of the proposed block would align with the existing building line, demonstrating due consideration to its context.

Overall the development was viewed to be compliant with policy D1- Quality Placemaking by Design. We would strongly contest that the proposed development would significantly improve the surrounding area, through the delivery of a high quality, modern block which would replace a deteriorating industrial unit which does not fit into the local context.

Residential Amenity

The 'spacious internal layout of the flats, good level of sunlight and interesting outlook for residents' was highlighted by the Case Officer. However the provision of open space within the site was viewed to be contrary to policy D2: Design and Amenity. In order to provide external amenity space for residents Juliet balconies are proposed. In the report, the Case Officer also stated that there is **no available space to incorporate a robust landscaping scheme** which would assist in the development marrying in with the surrounding plots which are characterised by spacious front and rear gardens/drying greens. Whilst this is true for the tenement buildings to the west of the site, these buildings were built in the 1930's and no

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longer represent modern patterns of development in such a central location. The 4 storey flatted developments to the north, and further along Seaforth Road do not provide spacious front and rear gardens. It is uncommon for modern, central developments to provide large amounts of open space due to site constraints, primarily size and seeking to provide higher densities in central locations (as shown in Fig 7).

In order to increase the amount of usable open space within the development it was suggested that the number of units proposed are reduced from 8 to 5, set over 3 storeys. This would reduce the number of car parking spaces required, thus increasing the amenity space within the site. It should be noted that the appellant has already reduced the number of from ten units to eight, from the previously submitted scheme in order to comply with policy to the extent where the scheme could remain economically viable. This would not be the case if the number of units were further reduced from eight to five. Furthermore the existing industrial unit on the site does not fit in with local character and takes up the majority of the space within the site, with no landscaping or open space. Whilst the proposed scheme can not viably meet the 50% open space requirement contained in Policy D2 of the Aberdeen Local Development Plan (2012), it would deliver a substantial amount of open space and landscaping in comparison to what currently exists (see Fig 4).

Parking and Accessibility

Aberdeen City Council Roads Development Management officers were consulted on the proposals and made several comments regarding the site layout in terms of parking and the proposed access road. A total of 11 car parking spaces are proposed, with 8 cycle lockers and 1 motorcycle space. This is to the satisfaction of Roads officers. However it was highlighted that the site fails to provide 1 disabled parking space. The applicant then incorporated one disabled car parking space into a revised site layout.

Roads officers advised that maximum standards would see 12 parking spaces required. The 11 parking spaces proposed have been incorporated in order to satisfy parking standards and this has been accepted by officers. There is a small amount of on-street car parking available on Urquhart Lane and the site is well served by public transport which indicates that it could be viable to reduce 11 car parking spaces proposed. The site is also a 20 minute walking distance from Aberdeen City Centre and a 15 minute walk from the Aberdeen Beach Boulevard where supermarkets such as ASDA and Aldi are located which further reduces the need for private parking.

Roads officers stated that the layout of the cycle lockers could potentially create an issue. It was viewed that the siting of the lockers may not encourage their use nor be entirely practical to navigate to with a bike as they are behind two car parking bays. The cycle lockers have been split over two locations due to the size of the site, which constrains their siting and prevents the development of one larger cycle locker. The majority of the lockers are located to the south west corner of the site. Due to space restrictions the maximum number of spaces that could be held in this locker would be 6 spaces, with the further 2 spaces required by Road officers being located behind a parking bay and adjacent to the proposed block of flats. The cycle lockers will be accessible to residents wishing to use them, and are also located far from the public walkway on Urquhart Lane and Seaforth Road, reducing the risk of theft.

Waste Management

The Council's Waste Management Team were consulted and stated that communal waste containers would be preferred. No objections were raised to the siting and size of the waste facilities proposed.

Developer Contributions

Policies I1 and H5 trigger contributions should the development be found acceptable. A Section 75 Agreement would be required to secure the provision of affordable housing, primary and secondary education, sport and recreation and a contribution towards the strategic transport fund. It was indicated that a financial contribution would be captured and put towards primary education, secondary education, sport and recreation and open space, with further contribution towards the strategic transport fund to be agreed with transport.

8.0 GROUNDS FOR APPEAL

- 8.1 The application for the 'Demolition of Existing Plumbers Store and Erection of 8 no 2 Bed Flats with Associated Car Parking' at 42A Seaforth Road, Aberdeen, was refused planning permission under delegated powers for the following reasons:
 - "The proposed layout site layout is dominated by car parking and an access road and therefore fails to incorporate a usable high quality sitting out area for residents. The use of Juliet balconies does not constitute an alternative sitting out area and therefore the application is contrary to Adopted Local Development Plan Policy D2: Design and Amenity. The lack of external amenity provision and associated landscaping or soft boundary treatment indicates that the site is being overdeveloped and would therefore have an adverse impact on the character of the wider area, contrary to the Adopted Local Development Plan Policies D1: Architecture and Placemaking, H1: Residential Areas and Proposed Local Development Plan Policies D1: Quality Placemaking by Design and H1: Residential Areas."
- 8.2 In the Report of Handling was is stated that the proposed site layout is 'dominated by car parking, and fails to incorporate high quality open space for the use of residents'. 11 parking spaces have been proposed in order to satisfy parking standards. We would strongly contend that the need for these spaces is unjustified, as the site benefits from a central location which promotes sustainable forms of transport. If the number of car parking spaces were reduced more landscaping and open space could be incorporated into the scheme.
- 8.3 The scheme was refused on the basis that the proposed open space is not sufficient to meet the 50% requirement set out in policy D2 of the adopted Aberdeen City Local Development Plan. As shown in Fig 6 similar recent development found along Seaforth Road do not provide this level of 'usable open space'. Furthermore Seaforth Road is within a close proximity to Aberdeen Beach, which due to its coastal location receives high winds. It is unlikely that the weather typically experienced in this location and in Aberdeen generally would promote the use of any open space provided, which would likely become underused like the gardens to the east of the development (as shown in Fig 8). In our view the use of Juliet balconies represents an innovative solution to provide outdoor opportunities for residents within a residential development on a site which is significantly restricted by its size.
- 8.4 One of the key reasons for refusal was due to proposals being viewed as 'overdevelopment', having an adverse impact on the character of the wider area. The current industrial unit on the site takes up the majority of the site, and provides no open space, landscaping or visual

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amenity. The subject application would deliver high quality residential units which would fit in well with the local context, providing an increased amount of open space and landscaping in comparison to what currently exists on site. The applicant has worked continuously with the Planning Service to make design amendments where necessary in order to ensure that the scheme does not have any adverse impact on local character.

9.0 CONCLUSION

9.1 The preceding sections have demonstrated the background of the development proposal, the process followed with the formal planning application and relevant reason for refusal. We believe that we have demonstrated a compelling case for the appeal to be upheld and would respectfully request that Full Planning Permission is granted

Hannah Readman

From:	David Gauld	- 1
Caral	03 D	

Sent: 03 December 2015 16:53 To: Hannah Readman

Cc: sharon duthie; Richard Duthie; Jamie Smith

Subject: Proposed Residential Development, 42A Seaforth Road, Aberdeen P151615

Attachments: Amended Elevations A 02.12.15.pdf: Amended Elevations B 02.12.15.pdf: Amended B 02.12.pdf: Amended B 02.12.pdf:

Amended Elevations A 02.12.15.pdf; Amended Elevations B 02.12.15.pdf; Amended Site Plan 02.12.15.pdf; Car Parking Flats at King Street-Seaforth Road.JPG; Seaforth

Road View.JPG

Follow Up Flag: Follow up Flag Status: Flagged

Hannah

Further to your email of 30th November and our subsequent telephone conversation, I have now had a chance to discuss matters more fully with the applicant and would respond as follows:

1. Policy D2: Design and Amenity

It is accepted that we are not achieving the guideline figure of 50% landscaped/usable amenity space. The attached layout which incorporates a car parking layout approved by Roads (through our engineer, Ramsay & Chalmers) together with cycle lockers and bin store area accounts for 64% hardstanding and 36% landscaped/garden ground. In mitigation, we would submit that there is ample precedent in the immediate vicinity where this policy has been relaxed viz the large residential developments at King Street/Seaforth Seaforth Road/Errol Street opposite our site (see attached photo). I know you mentioned in our telephone conversation that the schemes mentioned would have been considered under the previous Local Plan policy but I have checked this and the wording of the relevant policy is almost identical in the 2008 Plan and the current Plan. We find it difficult to understand how the policy can be relaxed in those cases but is being rigidly enforced in this application. As I previously mentioned, both Ground Floor flats will have their own garden ground and all upper flats have balconies, front and back. In addition, we have already offered to utilise Grasscrete or similar material for the car spaces in an effort to soften the appearance of the rear area. It should also be taken into consideration that the occupants of the flats will be a five minute walk from the beach esplanade where greater opportunities to 'enjoy' amenity space exist than on the application site.

- 2. We disagree that the relationship with the two storey block to the West needs to be reconsidered. The two storey blocks are the exception rather than the rule on Seaforth Road and the same two/four storey relationship already exists at the West end of the row of two storey blocks where they abut four storey tenement blocks (see attached photo). The residential developments opposite the site running Westwards to King Street are predominantly four storey with some three storey. However, in an effort to compromise, we have adjusted the roof and elevational treatment of the proposed block so that at its highest it will be lower than the existing three storey block to the East (see attached revised elevations).
- 3. The existing stonework on the frontage of the existing building is exposed aggregate synthetic blockwork (commonly known as Doric block at one time) so re-use is not necessary. We would prefer the proposed synthetic stonework to remain grey but if buff or beige is a particular preference then we are open to agreeing this. The smooth render colour would need to be adjusted to (probably) cream.

To summarise, we are not of a mind to reduce the number of flats and would request that you re-consider	ľ
your current objections in the light of the above.	

Rgds

Dave Gauld

Architect

From: David Gauld

Sent: 14 October 2015 09:27 **To:** Jemma Petersen

Subject: RE: planning application for the proposed works of 42A Seaforth Road, Aberdeen

p151615

Attachments: Planning Floor Plans.pdf

Jemma

Updated floor plans drawing attached.

Rgds

Dave Gauld Architect

From: Jemma Petersen [mailto:JPetersen@aberdeencity.gov.uk]

Sent: 14 October 2015 08:43

To: 'David Gauld'

Subject: RE: planning application for the proposed works of 42A Seaforth Road, Aberdeen p151615

Morning Dave,

Thanks for the amended plans have added them to your application, I spoke to the planner this morning and she would like you to change the word upper to 1st and number any other floors. This is so when the plans are open to the public they can clearly see how many floors there are and what the layout is on each floor.

Kind regards jemma

From: David Gauld [

Sent: 13 October 2015 17:00

Jemma Petersen

Subject: RE: planning application for the proposed works of 42A Seaforth Road, Aberdeen p151615

Jemma

Attached is the location plan with the application site address number on it. Also attached is the existing site plan with the boundary in red and existing building outline added – not sure what happened there as the drawing I have on screen has these lines clearly marked. Think something must have gone awry in creating the pdf format drawings.

The South elevation of the proposed flats is on Proposed Elevations 2 and the floor plan levels are clearly marked on the floor plans drawing ie Ground Floor on the left and Upper Floors (which are all the same) on the right.

Trust this is all now in order.

Rgds

Dave Gauld Architect From: Jemma Petersen [mailto:]Petersen@aberdeencity.gov.uk]

Sent: 13 October 2015 15:39

To: 'David Gauld'

Subject: planning application for the proposed works of 42A Seaforth Road, Aberdeen p151615

Please find attached letter regarding your planning application for the proposed works of 42A Seaforth Road, Aberdeen p151615.

Hi Dave,

Damian passed on the plans but still require more information, please see attached PDF.

Kind regards Jemma Petersen

Applications Support Assistant
Communities, Housing & Infrastructure
Planning & Sustainable Development | Aberdeen City Council
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Sent: 13 October 2015 17:00
To: Jemma Petersen

Subject: RE: planning application for the proposed works of 42A Seaforth Road, Aberdeen

p151615

Attachments: Location Plan.pdf; Existing Site Plan.pdf

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we cannot be responsible for any viruses transmitted with this email and recommend that you subject any incoming email to your own virus checking procedures. Unless related to Council business, the opinions expressed in this email are those of the sender and they do not necessarily constitute those of Aberdeen City Council. Unless we expressly say otherwise in this email or its attachments, neither this email nor its attachments create, form part of or vary any contractual or unilateral obligation. Aberdeen City Council's incoming and outgoing email is subject to regular monitoring.

From: Jemma Petersen

Sent: 13 October 2015 15:39

To: 'David Gauld'

Subject: planning application for the proposed works of 42A Seaforth Road, Aberdeen

p151615

Attachments: JEP00967.pdf

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E-Mail: Ipetersen@Aberdeencity.gov.uk

Subject:

From: Jemma Petersen Sent: 13 October 2015 09:29

To:

Planning application for the proposed works of 42A Seaforth Road, Aberdeen

P151615

Attachments: JEP00967.pdf

> Please find attached letter regarding your planning application for the proposed works of 42A Seaforth Road, Aberdeen P151615

Kind regards Jemma Petersen

Applications Support Assistant Communities, Housing & Infrastructure Planning & Sustainable Development | Aberdeen City Council siness Hub 4 | Ground Floor North | Marischal College Broad Street | Aberdeen | AB10 1AB Tel 01224 522418| Fax 01224 522183 E-Mail: Ipetersen@Aberdeencity.gov.uk

From:

David Gauld

Sent:

13 October 2015 10:41

To:

Jemma Petersen

Subject:

RE: Planning application for the proposed works of 42A Seaforth Road, Aberdeen

P151615

Attachments:

Location Plan 1.pdf

Hi Jemma

Location Plan attached. Existing and proposed site plans were sent to Damian Aracas yesterday by email. Can you let me know if they haven't been received please?

Rgds

Dave Gauld Architect

From: Jemma Petersen [mailto:JPetersen@aberdeencity.gov.uk]

Sent: 13 October 2015 09:29

To:

Subject: Planning application for the proposed works of 42A Seaforth Road, Aberdeen P151615

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From: Damian Aracas

Sent: 12 October 2015 11:29

To: 'David Gauld'

Cc: Arthur Anderson; Jemma Petersen; Magdalena Ekeh

Subject: RE: Plans for online ref 000133433-001

Hello Mr Gauld,

We have received your plans, as well as your Design Statement. Many thanks for re-sending these, I can only apologise for the mishap with the software. If it's any consolation, you're not the first to encounter the same issue with the e-planning portal. Although, we weren't aware of that issue.

7151615

Once again, many thanks for your understanding.

Kind regards,

Damian Aracas

Application Support Assistant
Communities, Housing & Infrastructure
Planning & Sustainable Development

Aberdeen City Council | Business Hub 4 | Ground Floor North | Marischal College | Broad Street | Aberdeen | AB10 1AB

email: daracas@aberdeencity.gov.uk

Direct Dial: 01224 523025

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From: David Gauld [

Sent: 12 October 2015 10:39

To: Damian Aracas

Subject: RE: Plans for online ref 000133433-001

Hi Damian

Attached are the drawings in pdf format. Sorry there was a problem with the autocad version.

As I mentioned in our brief telephone conversation, I handed in a hard copy of the Design Statement last Thursday 8th and trust this is now with you.

Please let me know if you need anything else.

Rgds

Dave Gauld Architect

From: Damian Aracas [mailto:DAracas@aberdeencity.gov.uk]

Sent: 08 October 2015 11:10

Cc: Arthur Anderson

Subject: Plans for online ref 000133433-001

Mr David Gauld,

We have received your planning application with ref 000133433-001. Nevertheless, the portal is having trouble converting most of the documents since they were submitted in .DWG (CAD) formats.

Could you, please, supply us with the same documents in a PDF format? We already have the following documents that have been downloaded successfully:

Planning Application-988435-2 Scottish_Water_Letter-988556-1 SUDS Calculation-988554-1

The plans can be sent directly to myself via email, to this very same email address. The plans that we require are as listed below.

Location-Plan-988453-1
Floor_Plans-988552-1
Existing_Elevations_1-988469-1
Existing_Elevations_2-988538-1
Existing_Site_Plan-988466-1
Proposed_Site_Plan-988936-1
Proposed_Elevations_1-988547-1
Proposed_Elevations_2-988548-1

My apologies for the inconvenience.

Kind regards,

Damian Aracas

Application Support Assistant
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